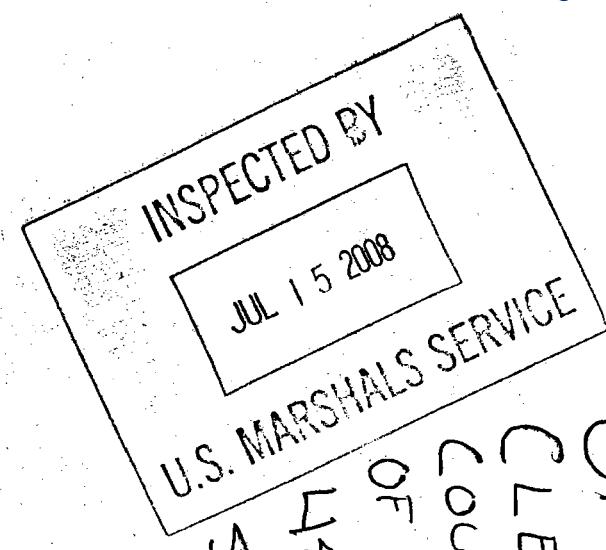


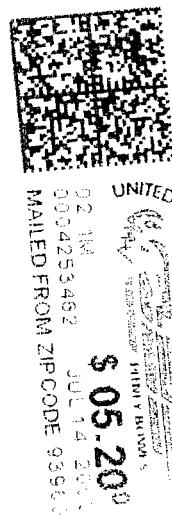
**LEGAL MAIL**

93960-0689



OFFICE OF THE  
CLERK U. S. DISTRICT  
COURT NORTHERN DISTRICT  
OF CALIFORNIA  
450 GOLDEN GATE AVENUE  
SAN FRANCISCO, CA

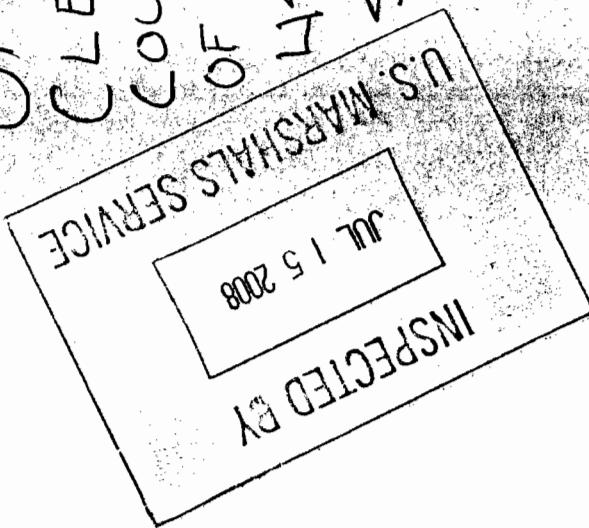
94102



GREGORY MITCHELL  
D 414205 6W-209-L  
P.O. BOX 689  
SOLEDAD CA 93960-0689



OFFICE OF THE  
CLERK U.S. DISTRICT  
COURT NORTHERN DISTRICT  
OF CALIFORNIA  
450 GOLDEN GATE AVENUE  
SAN FRANCISCO, CA  
94102



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C/O J. MARTINEZ

7/13/08

**LEGAL MAIL**

*Pro Se*

P.O. Box 689  
D44205 Gw-209 Lower  
Soledad, Ca 93960  
July 11, 2008

Office of the clerk  
U.S. District Court  
Northern District  
of California  
450 Golden Gate Ave  
San Francisco Ca 94102

E filing

TEH

Dear Sir:

CV 08

3443

(PR)

I have enclosed one (1) Pro se prisoner's civil complaint to be filed in this Court. However, the "prisoner's" application to proceed in forma pauperis is not enclosed. Because my counselor must verify my trust account. Subsequently, this form is in process of being mailed to your office. So, is it possible you could be patient for this portion of the packet.

Respectfully yours

*Gregory Mitchell*  
Gregory Mitchell

15  
55COMPLAINT BY A PRISONER UNDER THE CIVIL RIGHTS ACT, 42 U.S.C §§ 1983**FILED**Name GREGORY MITCHELL

(Last) (First) (Initial)

JUL 17

Prisoner Number D-44205RICHARD M. NEKIM  
CLERK, U.S. DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIAInstitutional Address P.O. BOX 689, SOLEDAD, CA 93690-0689**E-filing**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

GREGORY MITCHELL

(Enter the full name of plaintiff in this action.)

CV 08

34 43

Case No. \_\_\_\_\_  
(To be provided by the clerk of court)vs.  
JIM HAMLET, ET AL.,COMPLAINT UNDER THE  
CIVIL RIGHTS ACT,  
42 U.S.C §§ 1983  
SECOND AMENDED  
COMPLIANT

(Enter the full name of the defendant(s) in this action)

TEH  
(PR)*[All questions on this complaint form must be answered in order for your action to proceed.]*I. Exhaustion of Administrative Remedies

Note: You must exhaust your administrative remedies before your claim can go forward. The court will dismiss any unexhausted claims.]

A. Place of present confinement SOLEDAD CTF STATE PRISON

B. Is there a grievance procedure in this institution?

YES  NO 

C. Did you present the facts in your complaint for review through the grievance procedure?

YES  NO 

D. If your answer is YES, list the appeal number and the date and result of the appeal at

each level of review. If you did not pursue a certain level of appeal, explain why.

1. Informal appeal \_\_\_\_\_  
2. First formal level \_\_\_\_\_  
3. Second formal level \_\_\_\_\_  
4. Third formal level \_\_\_\_\_

SEE PAGES 17 THUR 29

E. Is the last level to which you appealed the highest level of appeal available to you?

YES (  ) NO (  )

F. If you did not present your claim for review through the grievance procedure, explain  
why. \_\_\_\_\_

II. Parties

A. Write your name and your present address. Do the same for additional plaintiffs, if any.

SEE PAGES 8 THUR 13

B. Write the full name of each defendant, his or her official position, and his or her place of  
employment.

SEE PAGES 8 THUR 13

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2  
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4 III. Statement of Claim

5 State here as briefly as possible the facts of your case. Be sure to describe how each  
6 defendant is involved and to include dates, when possible. Do not give any legal arguments or cite any  
7 cases or statutes. If you have more than one claim, each claim should be set forth in a separate  
8 numbered paragraph.

9 SEE PAGES 29 THUR 38

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22 IV. Relief

23 Your complaint cannot go forward unless you request specific relief. State briefly exactly what  
24 you want the court to do for you. Make no legal arguments; cite no cases or statutes.

25 SEE PAGES 38 THUR 40

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4 I declare under penalty of perjury that the foregoing is true and correct.

5

6 Signed this 16 day of July, 2008

7 Gregory Mitchell

8 (Plaintiff's signature)

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IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

GREGORY MITCHELL, )  
Plaintiff(s), )  
v. )  
JIM HAMLET, et al., )  
Defendant(s). )  
No. C 05-2432 TEH (PR)  
SECOND AMENDED  
COMPLAINT RE-FILE FOR  
VIOLATIONS OF FREEDOM  
OF RELIGION

## **VENUE**

1. Plaintiff is a Muslim state prisoner housed at California State Prison Soledad seeking relief under 42 U.S.C. 1983 for alleged violations of his First Amendment Rights to free exercise to his religion Al Islam, as well as his Fourteenth Amendment rights to equal protection of the laws.

## JURISDICTION

2. Venue is proper in the Northern District of California under 28 U.S.C. 1391 because the events or omissions giving rise to MITCHELL'S claims occurred at CTF-Soledad in Monterey County, located in the Northern District. See 28 U.S.C. 42 1391 (b). This Court has general question jurisdiction over this action under 42 U.S.C. 1983 See 28 U.S.C. 1331 and 1915 (a)

1       3. Gregory Mitchell, a pro se Plaintiff currently housed at the  
2 Correctional Training Facility ("CTF") in Soledad, California filed  
3 an action under 42 U.S.C. 1983 on June 16, 2005. The First Amended  
4 complaint alleges that California Department of Corrections and  
5 Rehabilitation ("CDCR") personnel acted under color of state law to  
6 violate Plaintiff's rights under the United States Constitution the  
7 California Constitution, and the Religious Land Use and  
8 Institutionalized Person Act ("RLUIPA"). Plaintiff alleges that CTF  
9 personnel denied him a Halal diet, the ability to wear a beard, the  
10 ability to group-worship, and the ability to use earned time off to  
11 attend prayer services. Plaintiff also alleges that the prison's  
12 religious artifact vendor system only permits him to order religious  
13 artifacts from a single vendor and that prison regulations limit the  
14 amount of prayer oils that he is permitted to order. Finally,  
15 Plaintiff contends that the prison's Muslim Community has not been  
16 provided with either a qualified Muslim Chaplain or a Large Prayer  
17 Rug.

18 Plaintiff First Amended Complaint states claims for relief. Plaintiff's  
19 first claim for relief alleges a violation of his First Amendment right  
20 to free exercise of religion and RLUIPA. Plaintiff's second claim for  
21 relief alleges a violation of his Fourteenth Amendment right to Equal  
22 Protection and RLUIPA. Plaintiff's third claim for relief alleges  
23 a violation of the Establishment Clause of the Constitution and RLUIPA  
24 for suppressing Plaintiff's religion while favoring other religions.  
25 Plaintiff's fourth claim for relief alleges violations of RLUIPA and  
26 the California Constitution's prohibition of governmental acts and  
27 undertakings respecting the establishment of religion. Plaintiff's  
28 right to Equal Protection as guaranteed by the California Constitution.

Finally, Plaintiff's sixth claim relief alleges violations of RLUIPA and California Constitution for infringing on his right to Free exercise of Religion. Based on these claims, Plaintiff seeks declaratory and injunctive relief, as well as compensatory and punitive damages. The Court conducted a preliminary screening on the complaint pursuant to 28 U.S.C. 1915 (a), and issued an order on December 14, 2005 dismissing Jim Hamlet, and allowing the case to proceed against Defendants Amaya, Lockwood, Barker, Solis, Brown, Caravello and Grannis (Docket No. 4). On March 13, 2006 Defendants filed a MOTION FOR DISMISSAL (Docket No. 11). Plaintiff filed an opposition to motion (Docket No. 16) and Defendants filed a reply (Docket No. 14). On or about April 6, 2007 the Court GRANTED defendants' motion to dismiss for failure to exhaust administrative remedies and the complaint was DISMISSED WITHOUT PREJUDICE. This Court would permit the Plaintiff to RE-FILE claims following proper exhaustion of administrative remedies which he has in this second Amended Complaint. See (Docket No. 11).

PLAINTIFF

4. Plaintiff is a Muslim inmate housed within the California Department Of Corrections Of Rehabilitation ("CDCR") prison Soledad and/or ("CTF SOLEDAD"). Upon information and belief, there are approximately 300 Muslim inmates at CTF-Soledad. Named Plaintiff GREGORY MITCHELL is practicing Muslim incarcerated at CTF-Soledad and, have been denied, depravity, or entanglement of his religious accommodations described hereinafter.

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DEFENDANTS

5. Plaintiff is informed and believe, and thereon allege, that defendant J. BROWN is, and at all times relevant herein was, the Acting Warden of CTF-Soledad. Defendant BROWN is sued in her official and individual capacities. Plaintiff is further informed and believe, and thereon allege, that as the Acting Warden of CTF-Soledad, defendant BROWN was and is responsible for the operation of CTF-Soledad and for the spiritual welfare of all prisoners confined therein, including the accommodations of those prisoners as well as the policies and practices regarding the operation of the Soledad facilities, including being responsible for providing constitutionally adequate policies of prisoners religious practices.

6. Plaintiff is informed and believe, and thereon allege, that defendant A.P. KANE is, and at all times relevant herein was, the Acting Warden of CTF-Soledad. Defendant KANE is sued in his official and individual capacities. Plaintiff is further informed and believe, and thereon allege, that as the Acting Warden of CTF-Soledad, defendant KANE was and is responsible for the operation of CTF-Soledad and for the spiritual welfare of all prisoners confined therein, including the accommodation of those prisoners practices, including being responsible for providing constitutionally adequate policies.

7. Plaintiff is informed and believe, and thereon allege, that defendant B. Curry is, and at all times relevant herein was, the Acting Warden of CTF Soledad. Defendant CURRY is sued in his official and individual capacities. Plaintiff is further informed and believe, and thereon allege, that as the Acting Warden of CTF-Soledad, defendant CURRY was and is responsible for the operation of CTF-Soledad and for the spiritual welfare of all prisoners confined

1 therein including the accommodation of those prisoners practices,  
2 including being responsible for providing constitutionally adequate  
3 policies.

4 9. Plaintiff is informed and believe, and thereon allege, that  
5 defendant W. COHEN is, and at all times relevant herein was, the  
6 Associate Warden Business Services/Community Resources Manager at  
7 CTF-Soledad. Defendant COHEN is sued in his official and individual  
8 capacities. Plaintiff is further informed and believe, and thereon  
9 allege, that defendant COHEN was and is responsible for the Religious  
10 Service Programs and staff, assisting in the accommodation of  
11 prisoners' religious practices and formulating policies on the  
12 exercise of religion at CTF-Soledad.

13 10. Plaintiff is informed and believe, and thereon allege, that  
14 defendant LOCKWOOD is, and at all times relevant herein was, the  
15 Business Manager II. at CTF-Soledad. Defendant LOCKWOOD is sued  
16 in his official and individual capacities. Plaintiff is further  
17 informed and believe, and thereon allege, that defendant LOCKWOOD  
18 was and is responsible for the Religious Service Programs and staff,  
19 assisting in the accommodation of prisoners' religious practices  
20 and formulating policies on the exercise of religion at CTF-Soledad.

21 11. Plaintiff is informed and believe, and thereon allege, that  
22 defendant B. HEDRICK is, and at all times relevant herein was, the  
23 Business Manager II./COMMUNITY RESOURCES MANAGER at Soledad.  
24 Defendant HEDRICK is sued in her official and individual capacities.  
25 Plaintiff is further informed and believe, and thereon allege, that  
26 defendant HEDRICK was and is responsible for the Religious Service  
27 Programs and staff, assisting in the accommodation of prisoners'  
28 religious practices and formulating policies on the exercise of

1 religion.

2 12. Plaintiff is informed and believe, and thereon allege, that  
3 defendant P. MANERVILLE is, and at all times relevant herein was,  
4 the Business Manager II/Community Resources Manager at CTF-Soledad.  
5 Defendant MANDERVILLE is sued in her official and individual  
6 capacities. Plaintiff is further informed and believe, and thereon  
7 allege, that defendant MANDERVILLE was and is responsible for the  
8 Religious Service Programs and staff, assisting in the accommodation  
9 of prisoners' religious practices and formulating policies on the  
10 exercise of religion at CTF-Soledad.

11 13. Plaintiff is informed and believe, and thereon allege, that  
12 defendant W.J. HILL is, and at all times relevant herein was, the  
13 Associate Warden Business Services Community Resources Manager at  
14 CTF-Soledad. Defendant HILL is sued in his official and individual  
15 capacities. Plaintiff is further informed and believe, and thereon  
16 allege, that defendant HILL was and is responsible for the Religious  
17 Service Programs and staff, assisting in the accommodation of  
18 prisoners' religious practices and formulating policies on the  
19 exercise of religion at CTF-Soledad.

20 14. Plaintiff is informed and believe, and thereon allege, that  
21 defendant PAT BARKER is, and at all times relevant herein was, the  
22 Business Manager II/Community Resources Manager at CTF-Soledad.  
23 Defendant BARKER

24 is sued in her official and individual capacities, Plaintiff is  
25 further informed and believe, and thereon allege, that defendant  
26 BARKER was and is responsible for assisting in the accommodation  
27 of prisoners' religious practices and formulating polices on the  
28 exercise of religion at CTF-Soledad.

1       15. Plaintiff is informed and believe, and thereon allege, that  
2 defendant ANTAR JANNAH is, and at all times relevant herein was,  
3 the MUSLIM CHAPLAIN. Defendant JANNAH is sued in his official and  
4 individual capacities. Plaintiff is further informed and believe,  
5 and thereon allege, that as The Muslim Chaplain, defendant JANNAH  
6 was and is responsible for the religious policies and programs,  
7 spiritual welfare, formulating constitutionally adequate policies  
8 of all Muslim prisoners' religious practices at CTF-Soledad.

9       16. Plaintiff is informed and believe, and thereon allege, that  
10 defendant E.J. KLEIN is, and at all times relevant herein was, the  
11 JEWISH CHAPLAIN for CTF-Soledad. Defendant KLEIN is sued in his  
12 official and individual capacities. Plaintiff is further informed  
13 and believe, and thereon allege, that as the Jewish Chaplain,  
14 defendant KLEIN is responsible for the religious policies and Kosher  
15 Diet Program at CTF-Soledad. Defendant KLEIN is responsible for  
16 Religious Service Programs and assisting in the accommodation of  
17 prisoners' religious practices and formulating policies on the  
18 exercise of religion at CTF-Soledad.

19       17. Plaintiff is informed and believe, and thereon allege, that  
20 defendant A.O. AMAYA is, and at all times relevant herein was, the  
21 Assistant Food Manager or Food Manager at CTF-Soledad. Defendant  
22 AMAYA is sued in his official and individual capacities. Plaintiff  
23 is further informed and believe, and thereon allege that defendant  
24 AMAYA was and is responsible for providing prisoners' with nutritious  
25 meals which accommodate their religious needs.

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1       18. Plaintiff is informed and believe, and thereon allege, that  
2 defendant J. HODGES is, and at all times relevant herein was, the  
3 Assistant Food Manager or Food Manager at CTF-Soledad. Defendant  
4 J. HODGES is sued in his official and individual capacities.  
5 Plaintiff is further informed and believe, and thereon allege that  
6 defendant J. HODGES was and is responsible for providing prisoners'  
7 with nutritious meals which accommodate their religious needs.

8       19. Plaintiff is informed and believe, and thereon allege, the  
9 defendant J.L. MADISON is, and at all times relevant herein was,  
10 the Correctional Lieutenant of Soledad South Unit VII. Defendant  
11 Madison is sued in his official and individual capacities. Plaintiff  
12 is further informed and believe, and thereon allege, that as the  
13 Correctional Lieutenant of Soledad, defendant Madison was and is  
14 responsible for reviewing and issuing decisions based on claims of  
15 constitutional violations raised by prisoners through the 602  
16 Inmate/Parolee appeals Form process, as well as assisting in the  
17 accommodation of prisoners' religious practices and policies on the  
18 exercise of religion.

19       20. Plaintiff is informed and believe, and thereon allege, that  
20 defendant CARAVELLO is and at all times relevant herein was, the  
21 Correctional Lieutenant of Soledad. Defendant CARAVELLO is sued  
22 in his official and individual capacities. Plaintiff further is  
23 informed and believe, and thereon allege, that as the Correctional  
24 Lieutenant defendant CARVELLO was and is responsible for reviewing  
25 and issuing decisions based on claims of constitutional violations  
26 raised by prisoners through the 602 Inmate/Parolee Appeals Form  
27 process, as well as assisting in the accommodation of prisoners'  
28 religious practices and policies on the exercise of religion at CTF-  
Soledad.

1       20.(a) Plaintiff is informed and believe, and thereon allege, that  
2 defendant V. RASO is and at all times relevant herein was, the Associate  
3 Warden Business Services Community Resources Manager at CTF-Soledad.  
4 Defendant RASO is sued in his official and individual capacities.  
5 Plaintiff is further informed and believe, and thereon allege, that  
6 defendant RASO was and is responsible for the Religious Service Programs  
7 and staff, assisting in the accommodation of prisoners' religious  
8 practices and formulating policies on the exercise of religion at  
9 CTF-Soledad.

10      20. (b) Plaintiff is informed and believe, and thereon allege, that  
11 defendant SUE SUMMERSETT is, and at all times relevant herein was , the  
12 Department Food Administrator (DFA) at CTF-Soledad. Defendant SUMMERSETT  
13 is sued in her official and individual capacities. Plaintiff is further  
14 informed and believe, and thereon allege that defendant SUMMERSETT was  
15 and is responsible for providing prisoners' and staff, with nutritious  
16 meals which accommodate religious dietary needs, as well as formulating  
17 policies on the religious diets at CTF Soledad.

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1       21. Plaintiff is informed and believe, and thereon allege, that  
2 defendant NAN GRANNIS is, and at all times relevant herein was, the  
3 Chief of Inmate Appeals for the entire CDCR, defendant GRANNIS is  
4 sued in her official and individual capacities. Plaintiff is further  
5 informed and believe, and thereon allege, that as the Chief of Inmate  
6 Appeals, GRANNIS was and is responsible for reviewing and issuing  
7 decisions based on claims of constitutional violations raised by  
8 prisoners through the 602 Inmate/Parolee Appeals Form process.

9                          42 U.S.C. 1983 and 1391 (RLUIPA)

10                          CIVIL ACTION ALLEGATIONS.

11       22. Plaintiff brings this action on his behalf and pursuant 42 U.S.C.  
12 28 U.S.C. 1331 of the federal rules of civil procedure, and on his  
13 behalf as a practicing Muslim whose faith is Al Islam who now, or will  
14 in the future be, confined at CTF-Soledad of California Department  
15 of Corrections Rehabilitation ("CDCR"). The bases for this action  
16 is as follow. (1) Plaintiff is informed and believe, and thereon  
17 allege, that CTF-Soledad has 300 practicing Muslim and plaintiff, he  
18 brings this action on his behalf. (a) The conditions, practices and  
19 omissions that from the basis of this complaint are common to plaintiff  
20 and other situated Muslims inmates and himself, if consolidates other  
21 actions. (b) The claims of plaintiff are typical of claims of other  
22 situated Muslim inmates. (c) Defendants have acted or refused to act  
23 on grounds generally applicable to other situated Muslim inmates and  
24 plaintiff, making appropriate injunctive and declaratory relief with  
25 respect to plaintiff. (d) Any damages recovered on behalf of the  
26 plaintiff will be distributed to plaintiff. (e) There are questions  
27 of law and facts common to other situated Muslim inmates and plaintiff,  
28 including defendants' violations of the United States Constitution.  
(f) The plaintiff is required to eat Islamically slaughter with name

1 of Allah [Halal meats] as well as foods not limited to meats. The  
2 defendants are not providing plaintiff with a diet consistent with  
3 his essential tenet ,nor a diet similarly to his dietary laws, such  
4 as a Kosher meals.

5 Plaintiff's inmate appeal (602) concerning a Halal or Kosher foods  
6 which are consistent with his dietary laws has been DENIED. Defendants  
7 have no penological interest other an exaggerated response to this  
8 concern.

9 23. Plaintiff is informed and believe, and thereon allege, that with  
10 respect to the inmate appeal concerning depriving him the opportunity  
11 to purchased religious artifacts has been DENIED. Defendants have  
12 no penological interest other than a exaggerated response to this  
13 concern.

14 24. Plaintiff is informed and believe, and thereon allege, that  
15 regarding inmate appeal in relations to Christian based inmates being  
16 provided with pews that weigh approximately 80-90 pounds in the  
17 interfaith chapel for religious services. While Muslim inmates are  
18 being denied a large prayer rug for their prayer services has been  
19 DENIED.

20 25. Plaintiff is informed and believe, and thereon allege, that  
21 regarding the inmate appeal (602) regarding a diet similar to his Kosher  
22 diet has been DENIED. Defendants have no penological interest other  
23 than a exaggerated response to this concern.

24 26. Plaintiff is informed and believe, and thereon allege, that with  
25 respect to the inmate appeal for one vendor to purchased religious  
26 artifacts, as well as limited to four fragrances was DENIED. Defendants  
27 have no penological interest other than exaggerated response to this  
28 concern.

1       27. Plaintiff is informed and believe, and thereon allege, that with  
2       respect to the inmate appeal for a Chaplain qualified to teach  
3       plaintiff and other situated Muslim inmates the  
4       eleven-pre-requisites--the rudiments of the Quranic language has  
5       been DENIED. Defendants have no penological interest other than  
6       a exaggerated response to this concern.

7       28. Plaintiff is informed and believe, and thereon allege, that with  
8       respect to the provision of permission for plaintiff to leave work  
9       assignments for attendance at the Friday prayer service known as  
10      a Jummah group worship has been DENIED. Defendants have no  
11      penological interest other than a exaggerated response to this  
12      concern.

13      29. Plaintiff is informed and believe, and thereon allege, that with  
14      respect to the inmate appeal for \$85. per Muslim inmate for special  
15      banquets has been DENIED. Defendants have no penological interest  
16      other than a exaggerated response to this concern.

17      30. Plaintiff's Inmate Appeals ("602") concerning each allegations  
18      have exhausted their administrative remedies as ordered by this court.

19      31. Plaintiff is informed and believe, and thereon allege, that his  
20      inmate appeal in respect to his inability to wear his beard without  
21      receiving discipline, i.e. 115, for refusal, has been DENIED.  
22      Defendants have no penological interest other than a exaggerated  
23      response to this concern.

24      32. Plaintiff is informed and believe, and thereon allege, that each  
25      defendant named herein is responsible in some manner, to some degree,  
26      and for some or all of the deprivations of accommodations requested  
27      by Plaintiff and necessary to the practice of his Muslim religion  
28      Al Islam.

GENERAL FACTS

a. On or about July 8, 2003 named plaintiff MITCHELL submitted inmate appeal # CTF-C- 03-01885 relative to permission to purchase religious (prayer oils, kufee caps, prayer rugs) artifacts, accordingly, to Operation Procedure #42 signed by SEE EX (A) also next attached (A). On or about July 24, 2003 defendant CARAVELLO interviewed plaintiff and on or about July 29, 2003 soon after the interview with plaintiff defendant CARAVELLO along with defendants HILL and SOLIS denied the appeal on the Second Level, who on information and belief consulted a pretend memorandum dated June 30, 2003 by defendant J. BROWN Warden stated: " Suspension of approval to purchase prayer oils." SEE (B) and (C) In addition enclosed as a exhibit in inmate appeal # CTF-C-0301885 a memo dated October 10 2000 instructing the whole of California Department Of Corrections (CDC) stated: " Under RLUIPA, any such restriction will be invalidated unless (1) furthers a compelling government interest, and (2) compelling that government issues." SEE EX (D) On or about July 30, 2003 plaintiff responded to H. Level inmate appeal # CTF-C- 01885 Stated: " This is indirect violation of the Religious Land Used And Institutionalized Person Act 2000 S (2869) SEE EX (E) On or about October 9, 2003 inmate appeal # CTF-C- 03-01885 was denied by defendant N. GRANNIS Chief Inmate Appeals Branch SEE EX (F) On or about July 20 2003 named plaintiff MITCHELL submitted an inmate appeal # CTF-C-03-01986 stating: " that he was being deprived to freely exercise his religious dietary laws SEE EX (G) Prior to plaintiff filing inmate appeal # CTF-C-01885 defendant A.O. AMAYA Correctional Food Manager II disseminated a Memo dated March 28, 2003, on

substitutions for meat by products for Special Religious Diet participates. This Memo was enclosed in inmate appeal # CTF-C-03-01986 SEE EX (H) On March 22, 2003 plaintiff wrote a letter of transmittal to defendant A.O. AMAYO Correctional Food Manager, this letter was also enclosed in inmate appeal # CTF-03-01986 as a exhibit SEE EX (I) In addition plaintiff sent a requested for interview SEE SAME (I) Response from defendant A.O. AMAYA. On or about October 14, 2003, defendants J.L. BROWN, Chief Deputy Warden, and J.R. SOLIS Warden denied appeal # CTF-03-01986 SEE EX (J) On or about January 12, 2004 defendant T SURGE signed for defendant N. GRANNIS, Chief Inmate Appeals Branch denied appeal # CTF-C-03-01986 SEE EX (K) On January 10 2003 plaintiff MITCHELL submitted a group appeal # CTF-04-00085 pointing to the fact the COOPER case had been won thereby California State Prisons where to be in compliance by 2006 to institute Kosher/Halal Kitchens to provide religious meals consistent with other situated Muslim inmates dietary needs and plaintiff's religious scruples. SEE EX. (L) On February 17, 2004 plaintiff received a response on the First Level of inmate appeal CTF-C-04-00085 partially denied by defendants A.O. AMAYA and B. LOCKWOOD SEE EX (M) On March 2, 2004 plaintiff responded on F. Level Response and stated: " I discovered that one piece of cheese and one peanut butter enclosed in the Special Religious Diet lunches (SRD) clearly, fail extremely lower, than the prescribed protein value in D.O.M. 54080.3" SEE EX (M) On March 17, 2004 plaintiff received Second Level Appeal Response # CTF-C-04-00085 from defendants P.BAKER Associate Warden Business Services and J.R. SOLIS Warden partially granted the Second Level Review SEE EX (O) On March 30,

1 2004, Plaintiff MITCHELL responded on H. Level Response asserting his  
 2 dissatisfaction. See (Ex P). On June 7, 2004 defendant NAN GRANNIS  
 3 Chief Inmate Appeal Branch: ordered no changes or modifications are  
 4 required by the institution. See (Ex Q).

5 GENERAL FACTS II.

6 On or about April 28, 2005 named Plaintiff filed an inmate appeal  
 7 CTFC 05-00938 relative to "policy" prohibiting him from ordering  
 8 religious artifacts from more than one vendor and placing a four ounce  
 9 limit for religious ceremonial oils, as far as a four fragrance limit  
 10 without any legitimate penological interest. See ( Ex A.) Secondly,  
 11 the fact that Muslim inmates had been terribly represented by the  
 12 defendant **Muslim Chaplain Antar Jannah** with regard to the issue as  
 13 well as Muslim inmates religious rights. See (A-2 Memo dated 2/3/05)  
 14 On or about May 5, 2005 defendants J.L. Madison Correctional Lieutenant  
 15 and P. Manderville Associate Warden CTF-South Facility DENIED this  
 16 inmate appeal at the First Level Response. See EX A1) a significant  
 17 note General Facts II. exhibits will consist of A, A-1 thru A-10,  
 18 B,C,D,E,F,G,H)

19 On or about June 6, 2005 Plaintiff responded on the F. Level  
 20 Response " This answer is unfairly represented and unsound because  
 21 it doesn't address the logic of one religious artifact vendor limits  
 22 comparing to the five or six vendors for special purchased items for  
 23 general population inmates who are afforded to purchased items e.g.,  
 24 televisions, radios, cassette players, C.D. players, tennis shoes etc."  
 25 Defendant Kane Acting Warden gave his word that he'd help and fairly  
 26 look into extending the fragrances and vendors. See (Ex.A-2).

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1       On or about July 20, 2005 defendants A. Jannah, Muslim Chaplain  
2 and B. Hedrick, P. Manderville and A.P. Kane PARTIALLY GRANTED the  
3 second level response of this inmate appeal CTF-S-00938, but insisted  
4 that one (1) Religious Artifact Vender was good enough without giving  
5 a legitimate penological interest or any security concerns. See (Ex  
6 A-3).

7       On or about July 28, 2005 Plaintiff responded to defendants Second  
8 Level Response and stated: "In reference to (RLUPIA) a state of federal  
9 agency must have a genuine penological interest of the religious  
10 accommodations or religious observances that there is a threat to the  
11 institution need to maintain order and safety of the institution and  
12 this is in question. In this instances CTF-Soledad has no legitimate  
13 penological reasons or rationale not to extend the venders or  
14 fragrances." The one **BROADWORLD** has been an ongoing problem e.g.,  
15 misplacing orders, not filling the whole order, items missing from  
16 the paid orders, e.g., The Holy Qur'ans, prayer rugs, etc... Sadly,  
17 the Warden has missed the point on

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1 this appeal of treating all inmates impartial because the general population inmates  
 2 are accommodated with several special purchased vendors each one is capable to fur-  
 3 nished the items requested by the inmate population at CTF-SOLEDAD. See EX (A-4) On  
 4 or about October 28, 2005 defendant GRANNIS, Chief Inmate Appeals Branch denied this  
 5 appeal. See Ex. (A-5) On or about June 13, 2005 named plaintiff MITCHELL submitted  
 6 an inmate appeal # CTF-S-05-01862 citing the Religious Land Use And Institutionalized  
 7 Act of 2000 (RLUIPA) also Mayweather v. Terhune case. Requesting that other situated  
 8 Muslim inmates and himself should be allowed to practice their faith Al Islam by  
 9 attending Jummah prayer on Fridays without receiving a 128-A or 115 (disciplinary  
 10 action) and be allowed to wear the half-inch beard which are both (central tenants  
 11 of Al Islam) key tenets to his faith Al Islam. See Ex(B & B-1) ~~130~~page Memopages  
 12 (explanation of Islamic jurisprudence) memo by Abu Alfa Umar Abd's Sataar bin Farid  
 13 Sankore Institute of Islamic-African Studies, The School Of Thought the (Exhibit 2) follows.  
 14 Secondly, as aforementioned all exhibits and appendix documents were attached  
 15 to this original inmate appeal CTF-S-05-01862 as proof and verification that  
 16 the Jummah Prayer and wearing the beard where factors analyzed and underscored for  
 17 alleged First Amendment Violations of prisoners' constitutional rights under Turner  
 18 v. Safly, 482 U.S. 78, 89-91, 107 S Ct. 2254, 96 L ed. 64 (1987), See Ex (B-3) A  
 19 news clipping from the Sacramento Bee dated 12-28-02 as well as a document supporting  
 20 the fact that the Muslim Chaplain defendant Antar Jannah and B. Hedrick Business  
 21 Manager II DENIED the appeal on the First level See Ex. (B-4). On or about August 9,  
 22 2005 defendants A. Jannah and B. Hedrick denied the appeal same as about. On or  
 23 about August 15, 2005 plaintiff responded to defendants response on F. level  
 24 stating: "Antar Jannah [Muslim Chaplain] response alongside B. Hedrick promulgate  
 25 an acceptable old policy which in this case continues to violate appellant's and  
 26 other situated Muslims rights to wear their beard, This sets precedence to entitle  
 27 declaratory relief or judgment for Appellant and order situated Muslim inmates.  
 28 Because the U.S. Supreme Ct. ruling in Cutter v. Wilkerson. This answer is unacceptable

1 and dissatisfactory." See Ex (B-5) On or about September 9, 2005, defendant WADE  
 2 COHEN Ass. Warden Business Services and A.P. KANE WARDDEN (A) denied this appeal.  
 3 See Ex (B-6) On or about September 29, 2005 plaintiff responded to defedants re-  
 4 sponse See Ex (B-7) On or about June 28, 2005, named plainitff MITCHELL submitted  
 5 a group inmate appeal CTF-C-05-02094 pointing to the fact that over the past four (4)  
 6 years other situated Muslim inmates and hiself Religious dietary needs were being  
 7 violated by not being provided with adequate substitution for the California De-  
 8 partment Of Corrections mandated Special Religious Diet (SRD) PROGRAM at CSP -  
 9 Soledad and that CTF-Soledad Food Service Staff adopted the ruling of the United  
 10 State Supreme Court (RLUIPA) Cutter v. Reginald Wilkinson no. 03-9877 Jon. B. Cutter  
 11 (this eight (8) page document was copied from the Daily Appellate Report dated (May  
 12 31, 2005) Ex.(a)(Cland C-1)to this inmate appeal. On or about July 13, 2005 de-  
 13 fendants A.O. AMAYA Correctional Food Manager II and J. Hodges Ass. Correctional  
 14 Food Manager I., Sue Summerset, Department Food Adminstrator (DFA) and B. HEDRICK  
 15 Correctional Business manager II. denied the First Level Response. See Ex (C-2)  
 16 On or about July 27, 2005 plaintiff responded to defendants First Level Response  
 17 and stated: " In the words of Justice J. Thomas United States Supreme Court (re-  
 18 grading ) Cutter v. Wilkinson, quoting Justice Thomas "respecting an establishment  
 19 Religion; it mus not be interfere with state establishment of religion." CSP-Soledad  
 20 Officails have ot provided a "relevant' reasoning how providing HALAL meals for an  
 21 established religion [AL Islam] is a "substantial burden"on the Department Of  
 22 Correctionsor CSP-Soledad? This answer is unacceptable and far off base of the  
 23 Constitutionality of the Cutter decision. See Ex (C-3) on or about August 15, 2005  
 24 defendants W. Cohen and A.P Kane Warden denied this appeal stating: "The CTF  
 25 Facility has complied with Title 15 3034 (a) by developing the Operational procedure  
 26 #67 (See O.P. 67 and Ex. C-4).  
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which offer two (2) diets, a modified special religious diet and a strict diet.

In addition , you were informed that Sue Summersett, department Food Administrator (DFA) has stated, "CDCR" offers pork free meals for the general population, a vegetarian choice for all religious needs." See Ex. (C-5)

On or about August 21, 2005 plaintiff responded to defendants Second Level Response stating: "Justice Thomas stated (in Cutter v. Wilkinsson case) for more than a decade, the Federal Bureau Of Prison (have provide Halal and Kosher meals and other religious accommodations) had managerd the largest Correctional System in the Nation under the same (CDC) scrutiny standard as RLUIPA without comprising prison security, public safety, or the constitutional rights of prisoners." Cutter v. Wilkerson. For some (five years from inception of implementation of Special Religious Diet program at CSP-Soledad) (5) years now California Department Of Corrections (CDC) have been aware of the Maywether v. Newland 314 F. 3d. 10062-1068 (CA 9-2002). And have choose too substantially burden appellant's and other situated Muslim inmates by not providing non-Halal meats. This answer is unsatisfactory." See Ex (C-6) on or about Nov 30, 2005 defendant N GRANNIS, CHIEF INMATE APPEALS BRANCH denied this appeal. See Ex (C-7) Onor about June 15, 2005 named plaintiff submitted an inmate appeal CTF-C-05-01942 based on Muslim inmates (for the past ten (10 ) years) have been sitting on blankets in constrast to a large Prayer Rug for e.g. Jumma Friday prayers or the Five Daily prayers while in the interfaith chapel) compared to CTF-SOLEDAD Officials providing for other religious: Christian, latter Day Saints, etc..., pews for their religious services. See Ex. (D) On or about August 4 2005 defendants Antar Jannah, Muslim Chaplian and B. Hedrick partially GRANTED this appeal. See Ex. (D-1) On or about August 4 2005, plaintiff responded to defendants First Level Response on the F. Level resopnse and stated: "Sadly Mr. Jannah answer has been a pattern of fabricating fairy tales over the past ten-years

and has neglected the **Muslim population** at CSP-Soledad by subterfuge and equivocations, His track record shows clear testimony that he is not quite forthcoming." See Ex (D-2) On or about September 19, 2005 defendants **Wade Cohen and A.P. KANE** partially GRANTED this appeal See Ex.(D-3) On or about September 19, 2005 plaintiff responded to defendants **Second Level Response** and stated: "In this case, of **MS. HEDRICK** answer to Second Level Response she notes, "blanket exchange can be initiated to take care of this concern." Indeed, **blanket** exchange can wash the.. blankets but somehow she overlooks the...crux of the appeal particularly... the purchasing of aa ~~prayer~~-rug underline in **RLUIPA Federal funding** by 42 U.S.C. 2000 cc-(b) (1). This answer doesn't address **RLUIPA**, I am absolutely not satisfied with this answer. See Ex. (D-4) On or about December 30, 2005 defendant **N. GRANNIS, Chief Inmate Appeal Branch** DENIED THIS APPEAL. Ex. (D-5) On or about July 27, 05 named plaintiff submitted an inmate appeal # 05-02433 on C.C.R. Title 15 3084 (5)(b)(1)(2) policy for the reduced amount of monies per inmate for **Special religious Banquets** See Ex (E) on or about Oct 27, 05 defendants **Antar Jannah, Muslim Chaplain, and B. Hedrick (CBM )** II stated: The D.O.M. inforces the cost of the meals, my department can not raise the amount, There is no justi fication for this, See Ex (E-1) On or about Noveber 11, 2005 plaintiff responded to the defendants response: stating " (RLUIPA) 2000 cc 1 (a) (1) (2) 2000 cc-5 (7)(a) Sec, 3 applies when the substantial burden on religious exercise is imposed in a program or activity that receives federal financial assistances in this instances the policy of **¢ 85 cents** is a substantial burden on Muslims religious **banquets.**" See Ex(E-2) On or about Dec 14, 2005, defendants **P. Barker Chief Deputy Warden and A.P. Kane Warden (Acting)** DENIED this appeal at the second level response See Ex ( E-3) On or about Jan 5, 06 Plaintiff responded to defendants Second level response Stating: " C.D.C. Officials continue to

1 overlooked an U.S. Supreme Court and/or Ninth Circuit decisions e.g. **Cutter**  
 2 v. **Wilkinson** no 03-9877 2000 cc 5 (7)(A)" See Ex (E-4) On or about March  
 3 28, 2006 defendant **N. GRANNIS**, Chief Inmate Appeals Branch DENIED this in-  
 4 mate appeal See Ex. (E-5) On or about Feb 21, 2006 named plaintiff **MITCHELL**  
 5 submitted an inmate appeal # 06-00533 challenging a policy that placed  
 6 limits on Religious Artifacts that plaintiff's religious freedoms were being  
 7 impermissibly burdened because CTF-Soledad Officials had no compelling reasons  
 8 logically connected to a penological interest to force him to order and/or  
 9 purchase From one vendor See Ex (F) On or about April 21, 2006 defendants  
 10 **B HEDRICK and V. RASO** PARTIALLY GRANTED this inmate appeal. See Ex (F-1)  
 11 On or about April 26, 2006 plaintiff responded to defendants First Level  
 12 Responses Stating: "This answer is far-fetching by Ass. Warden Religious  
 13 Program B. Hedrick for additional vendors, fragrances and modify present  
 14 policy for order/purchase religious artifacts from every six-months to every  
 15 three months (quarterly) Four times a year instead of two-a-year). Secondly  
 16 6 cubic feet of property per person, fire safety regulations requirement;  
 17 prayer oils being flammable; causing allergic reactions and respiratory pro-  
 18 blems as a legitimate penological interest is outlandish, there are no  
 19 recorded incidences in this matter." I am disatisfied with this answer.  
 20 See Ex (F-2) On or about April 27, 2006 Defendants B. Barker and A.P.  
 21 Kane partially granted this inmate appeal See Ex (F-3) On or about May 4,  
 22 2006 plaintiff responded to defendants Second Level response Stating: " P  
 23 Barker Chief Deputy Warden and A.P. Kane Warden (A) answer does not meet any  
 24 any legitimate penological justification, and burden the practice of app-  
 25 ellant's religion, in spite of the First Level Response, In addition, to  
 26 the far-fetching First Level Response. The Equal Protection Clause of the  
 27 U.S. is violated because all other CDC State Prisons have multiple vendors  
 28 no limits on fragrances and t allowed to order/purchase prayer oils 4 or 8

ounces of per quarter every three months) See Ex (F-4) on or about July 25,  
Defendant GRANNIS, Chief Inmate Appeals Branch DENIED this appeal and  
ordered: no changes or modifications are required by the institution. This  
decision exhausts the administrative remedy available to the appellant with  
-in CDCR See Ex (F-5) On or about Feb 7, 2006 named plaintiff MITCHELL  
submitted an inmate appeal CTF-06-00428 pursuant DEPARTMENTAL OPERATIONS  
MANUAL (D.O.M.) 53050. 5. Religious program Activities/Religious Education  
and U.S.C.A. Const, Amendment 28 U.S.C.A. 2254 Religious land use and  
Institutionalized Persons Act (RLUIPA) 42 U.S.C. 2000 cc and under 42 U.S.C.  
1983 for alleged violations of his Frist Amendment Right to Equal protection  
of the law. Plaintiff contend that he and other situated Muslim inmates were  
not afforded an opportunity to learn and/or increase their islamic education  
because the present Muslim Chaplian is not qualified to teach the basic  
five daily prayers in the Arabic langauge which is a requirement for all  
practicing Muslims to learn: the daily prayers in Arabic language. See Ex  
(G) Ex (G-1) proofs of importance of knowing the basic understanding of  
the Arabic language. On or about April 21, 2006 defendants B. Hedrick  
Correctional Business Manager II and V. RASO Associate Warden Business  
Services (A) DENIED this inmate appeal. See Ex (G-2) On or about April  
26, 2006 plaintiff responded to defendants First level Respones and stated:  
"It's widely known throughout the Islamic world that the Arabic (Qur'anic  
language) is a central tenent of appellant's faith Al islam. After, dis-  
cussing this with the muslim Chaplain. he is, also in agreement that --  
learning the Al-Ajerummiyya and the prerequisite sciences Ex(a) (part of  
this appeal) is to be learned by all Muslims, including his self and agrees  
with hiring another full-time or part-time Chaplain too teach the essentials  
to Arabiyya for Muslims Islamic education, (for clearer understanding please  
get a memo in this regard from the Muslim Chaplain). See Ex (G-3)

1       33. On or about May 1, 2006 defendants P. Barker Chief Deputy Warden  
 2 and A.P. Kane Warden (A) DENIED this appeal. see Ex. (G-4) On or about  
 3 May 7, 2006 plaintiff responded to defendants Second level response and  
 4 stated: " **Imam Waqia** was consulted [it should be noted for further litiga-  
 5 tion purposes the **Imam Waqia** is not a state employee) and he received  
 6 his field training as an Imam from the internally respected leader W.D.  
 7 Mohammad and was a participant in Imam Mohammad's first Arabic class or  
 8 classes. Secondly, he stated: " for the beginner, the Arabic is replaced  
 9 with transliteration in order for the new Muslim to learn how to properly  
 10 pronounce the Arabic words needed to perform the prayer (i.e. bis-millahir  
 11 -rahim-nir-rahim, which is transliteration of Arabic). ' See Ex.(G5-6)  
 12 also see Aljerumiyya Concise Treatise on Arabic Grammer). it should noted  
 13 this is what Islamic students learn in second or thrid grades in Arabic  
 14 speaking Counties. on or about Augest 4, 2006 Defendants N. GRANNIS,  
 15 Chief Inmate Appeals Branch Coordinator ordered: " No changes of mod-  
 16 ications are required by the institution, This decision exhausted the  
 17 administrative remedies available to the appellant within CDCR. See Ex  
 18 (G-7)

19       34. On or about January 9, 2007 named plaintiff submitted inmate appeal  
 20 number CTF -S+07-00161 relative to the subject of the provision of a  
 21 Kosher diet a religious meal consistent with plaintiff's dietary  
 22 laws scantioned by The Holy Qur'an which states " Muslims can eat  
 23 the foods of the People of the Book (Jewish) attached to this appeal  
 24 was copy of the relevant application required to participate in the  
 25 kosher program as well as a inmate request for interview form signed  
 26 by the Muslim Chaplain Antar Jannah confirming the fact that I'd eat  
 27 the people of book's foods. See(Exs. H-1, H-2,) On or about Feburary  
 28 5, 2007 the first level of review was DENIED by defendants E.J. Klein  
 and B. Hedrick stating: "you are not a Jewish inmate and are therefore

1 not entitled to the Jewish Kosher Diet, C.C.R. Title 15 Section 3054. 2

2 (a) See Ex (H-3) Plaintiff contend, however, that notwithstanding the  
3 the partial granted of this appeal. Plaintiff responded to the F level  
4 response "that this answer is terribly flawed and I am dissatisfied." See  
5 Ex. (H-4) On or about February 27, 07 defendants W.J. Hill Associate  
6 Warden Business Services and B. Curry Warden Acting PARTIALLY GRANTED  
7 the this appeal. See Ex (H-5)

8 Plaintiff contend, however, that notwithstanding the PARTIALLY GRANTED  
9 this appeal the defendants continue to denied plaintiff regular access  
10 to religious meals consistent with is religious dietary laws and/or  
11 similar to them. And, to the fact that defendants cited two out of  
12 circuit court cases where not the law of the land and defendants presented  
13 no evidence in their response to this appeal that there is any extra  
14 cost de minimis cost by providing the plaintiff with these meals all  
15 ready available. See Ex (H-6)

16 35. On or about 6/11 on the Director Level Decision and defendant Nan  
17 Grannis, upheld this appeal at the third level review, as the appeal  
18 had been partially granted at the previous levels. Plaintiff contends  
19 defendant N. GRANNIS contine to deny plaintiff religious meals consistent  
20 as well as regular access to religious meals. See Ex (H-7)

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**FIRST CLAIM FOR RELIEF**

( 42 U.S.C. 1983 RLUIPA 2000 cc-1 (a)(1)(2) Denial Of Plaintiff's Rights Under  
the First Amendment To Freedom From Substantial Governmental Burdens Upon The  
Free Exercise Of Plaintiff's Religion)

36. Plaintiff reallege and incorporate by reference each allegation of paragraphs 1 thru 35, inclusive, as if alleged herein.

37. Defendants, by and through their conduct as alleged herein, have denied plaintiff his federal rights under the First Amendment to the United States Constitution by imposing a substantial governmental burden upon the free exercise of a serious religious belief.

38. Plaintiff is informed and believe, and thereon allege, the defendants knowingly, willfully, and maliciously, or with reckless or callous disregard, substantially burdened plaintiff's religious practices by denying him the opportunity for group worship, by forcing him to choose between worktime credits and attending Jumu'ah services; by refusing to allow him to use his lunch hour or earned time off to attend Jumu'ah services; and by prohibiting him from worshipping at the proper times and in adequate locations.

39. Plaintiff is informed and believe, and thereon allege, that defendants knowingly, willfully, and maliciously, or with reckless or callous disregard, substantially burdened plaintiff's religious practices by denying him adequate, or a qualified Muslim Chaplain of Imam to teach a central tenet of his religion basic Arabic.

40. Plaintiff is informed and believe, and thereon allege, that defendants knowingly, willfully, and maliciously, or with reckless or callous disregard, substantially burdened plaintiff's religious practices by preventing him from obtaining and utilizing religious artifacts mandated by his faith, such as, but not limited to, religious prayer oil, religious headgear, and prayer rugs.

1       41. Plaintiff is informed and believe, and thereon allege, that defendants  
2 knowingly, willingly, and maliciously, or with reckless or callous disregard,  
3 substantially burdened plaintiff's religious practices by limiting other  
4 situated Muslim inmates and his self to purchased from one vendor, four  
5 fragrances/quarterly every six-months.

6       42. Plaintiff is informed and believe, and thereon allege, that defendants  
7 knowingly, willfully, and maliciously, or with reckless or callous disregard,  
8 substantially burdened plaintiff's religious practices by failing to accommodate  
9 his religious dietary needs by providing him Halal meals.

10      43. Plaintiff is informed and believe, and thereon allege, that defendants  
11 knowingly, willfully, and maliciously, or with reckless or callous disregard,  
12 substantially burdened plaintiff's religious practices by failing to accommodate  
13 his religious dietary need by providing him Kosher meals consistent with Halal  
14 meals.

15      44. Plaintiff is informed and believe, and thereon allege, that defendants  
16 knowingly, willfully, and maliciously, or with reckless or callous disregard,  
17 substantially burdened plaintiff's religious practices by forcing, or  
18 threatening to force, him to shave his beard to comply with grooming standards  
19 even though it violates a central tenant of his religion.

20      45. Plaintiff is informed and believe, and thereon allege, that defendants  
21 knowingly, willfully, and maliciously, or with reckless or callous disregard,  
22 substantially burdened plaintiff religious practices by placing a 85. cent  
23 per inmate limit for plaintiff's religious banquet meals.

24      46. Plaintiff is informed and believe, and thereon allege, that defendants  
25 knowingly, willfully, and maliciously, or with reckless or callous disregard,  
26 substantially burdened plaintiff's religious practices by failing to accommodate  
27 his religious belief by not providing other situated Muslim inmates and his  
28 self a large prayer rug for Jummah prayers.

47. As a proximate result of defendants' ongoing wrongful conduct, as herein alleged, plaintiff has suffered, and continue to suffer, personal humiliation, severe emotional and psychological distress.

**SECOND CLAIM FOR RELIEF**

(42 U.S.C. 1983; RLUIPA 2000 cc-(2) (f) Violation Of First Amendment Prohibition  
Of Governmental Acts And Undertakings Respecting The Establishment Of Religion)

48. Plaintiff reallege and incorporate by reference each allegation of Paragraphs 1 thru 35, inclusive, as if alleged herein.

49. defendants, by and through their conduct as alleged herein, have violated the prohibition on governmental acts or undertakings respecting an establishment of religion under the First Amendment to the United States Constitution by favoring particular religious denominations over plaintiff's, as well as by disfavoring plaintiff's religion.

50. Plaintiff is informed and believe, and thereon allege, that defendants' actions had the purpose of forwarding particular religions and suppressing plaintiff's religion; had the effect of "advancing" and "endorsing" particular religions and inhibiting plaintiff's religion; and caused excessive governmental entanglement with religion.

51. Plaintiff is informed and believe, and thereon allege, that defendants knowingly, willfully, and maliciously, or with reckless or callous disregard, violated the First Amendment's prohibition on governmental actions or undertakings respecting an establishment or religion by denying access to articles central to plaintiff's sincere religious beliefs while allowing Jewish inmates of their faith Kosher meals and constructively denying or interfering with plaintiff's opportunity to participant in the Kosher Diet Program or provided him Halal meals. And, denying plaintiff a large prayer rug while providing Christian pews for their religious services.

1       52. As proximate result of defendants' ongoing wrongful conduct,  
2 as herein alleged, Plaintiff suffered, and will continually suffer,  
3 personal humiliation, severe emotional and psychological distress.

4                   THIRD CLAIM FOR RELIEF

5 ( 42 U.S.C. 1983; RLUIPA 114 Statue 304 2000 cc-1 (a) (1)-(2) and 2000  
6 cc-1 (b) (1)-(2); Denial of Plaintiff's Right under the Free Exercise  
7 Clause First and Fourteenth Amendment to The Equal Protection of the  
8 Laws).

9       53. Plaintiff reallege and incorporate by reference each allegation  
10 of paragraphs 1 thru 35, inclusive, as alleged herein.

11      54. Defendants by and through their conduct as alleged herein  
12 knowingly; willfully, and maliciously, or with reckless or callous  
13 disregard, denied Plaintiff' federal rights to equal protection of  
14 the laws under the First and Fourteenth Amendment to the United States  
15 Constitution. Defendants have done so by refusing Plaintiff's religious  
16 ritual that central or indispensable to his religious tenets which  
17 are mandated by his faith.

18      55. Plaintiff is informed and believe, and thereon allege, the  
19 defendants knowingly; willfully, and maliciously, or with reckless  
20 or callous disregard, substantially burdened Plaintiff's religious  
21 practices by denying him religious artifacts while providing other  
22 similarly situated inmates and other religions their religious  
23 sacraments.

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1       56. Plaintiff is informed and believe, and there on allege, the  
2 defendants knowingly; willfully, and maliciously, or with reckless  
3 or callous disregard, substantially burdened Plaintiff's religious  
4 practices by not accommodating him a diet consistent with his religious  
5 dietary laws mandated by [his] faith, but provided other similarly  
6 situated inmates with a diet consistent with their faith.

7       57. Plaintiff is informed and believe, and thereon allege, that  
8 defendants knowingly; willfully, and maliciously or with reckless or  
9 callous disregard, substantially burdened Plaintiff's sincerely held  
10 religious beliefs by prohibiting him to attend Jummuah Prayer Services  
11 on Friday via earn time off ("ETO") without being threaten with  
12 disciplinary actions against him (Rules violations 115) while permitting  
13 other similarly situated inmates attendance without threat of  
14 disciplinary actions.

15       58. Plaintiff is informed and believe, and thereon allege, that  
16 defendants knowingly; willfully, and maliciously, or with reckless  
17 or callous disregard, substantially burdened Plaintiff's sincerely  
18 held religious belief by threatening to issue him--a progressive  
19 disciplinary actions against--for wearing his beard for religious  
20 reasons. While permitting other similarly situated inmates the  
21 opportunity to wear theirs for religious reasons without threat of  
22 progressive disciplinary actions.

23       59. Plaintiff is informed and believe, and thereon allege, that  
24 defendants knowingly; willfully, and maliciously, or with reckless  
25 or callous disregard, substantially burdened plaintiff's sincerely  
26 held religious belief by failing to accommodate him a Kosher diet which  
27 is consistent with his religious dietary laws. While defendants provide  
28 Jewish inmates this diet.

1           60. As a proximate result of defendants' ongoing wrongful conduct,  
2 as herein alleged, plaintiff has and will continually suffer personal  
3 humiliation, severe emotional and psychological distress.  
4

5           **FOURTH CLAIM FOR RELIEF**

6 (Denial of Plaintiff's Right under the Free Exercise Clause First and  
7 Fourteenth Amendment to The Equal Protection of the Laws).

8           61. Plaintiff reallege and incorporate by reference each allegation  
9 of paragraphs 1 thru 35, inclusive, as alleged herein.

10          62. Defendants by and through their conduct as alleged herein  
11 knowingly; willfully, and maliciously, or with reckless or callous  
12 disregard, denied Plaintiff' federal rights to equal protection of  
13 the laws under the First and Fourteenth Amendment to the United States  
14 Constitution. Defendants have done so by refusing Plaintiff's religious  
15 ritual that central or indispensable to his religious tenets which  
16 are mandated by his faith.

17          63. Plaintiff is informed and believe, and thereon allege, the  
18 defendants knowingly; willfully, and maliciously, or with reckless  
19 or callous disregard, substantially burdened Plaintiff's religious  
20 practices by denying him religious artifacts while providing other  
21 similarly situated inmates and other religions their religious  
22 sacraments.

23          64. Plaintiff is informed and believe, and there on allege, the  
24 defendants knowingly; willfully, and maliciously, or with reckless  
25 of callous disregard, substantially burdened Plaintiff's religious  
26 practices by not accommodating him a diet consistent with his religious  
27 dietary laws mandated by [his] faith, but provided other similarly  
28 situated inmates with a diet consistent with their faith.

1       65. Plaintiff is informed and believe, and thereon allege, that  
2 defendants knowingly; willfully, and maliciously or with reckless or  
3 callous disregard, substantially burdened Plaintiff's sincerely held  
4 religious beliefs by prohibiting him to attend Jummah Prayer Services  
5 on Friday via earn time off ("ETO") without being threaten with  
6 disciplinary actions against him (Rules violations 115) while permitting  
7 other similarly situated inmates attendance without threat of  
8 disciplinary actions.

9       66. Plaintiff is informed and believe, and thereon allege, that  
10 defendants knowingly; willfully, and maliciously, or with reckless  
11 or callous disregard, substantially burdened Plaintiff's sincerely  
12 held religious belief by threatening to issue him--a progressive  
13 disciplinary actions against--for wearing his beard for religious  
14 reasons. While permitting other similarly situated inmates the  
15 opportunity to wear theirs for religious reasons without threat of  
16 progressive disciplinary actions.

17       67. Plaintiff is informed and believe, and thereon allege, that  
18 defendants knowingly; willfully, and maliciously, or with reckless  
19 or callous disregard, substantially burdened plaintiff's sincerely  
20 held religious belief by failing to accommodate him a Kosher diet which  
21 is consistent with his religious dietary laws. While defendants provide  
22 Jewish inmates this diet.

23       68. As a proximate result of defendants' ongoing wrongful conduct,  
24 as herein alleged, plaintiff has and will continually suffer personal  
25 humiliation, severe emotional and psychological distress.

26       ////

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FIFTH CLAIM FOR RELIEF

(Violation of First and Fourteenth Amendments Prohibition of Governmental Acts and Undertakings Respecting the Establishment of Religion)

69. Plaintiff reallege and incorporate by reference each allegation of paragraphs 1 thru 35, inclusive, as alleged herein.

70. Defendants by and through their conduct as alleged herein have violated the prohibition on governmental acts or undertakings respecting an establishment of religion under the First and Fourteenth Amendment to the United States constitution by favoring particular religious denominations over Plaintiff's as well as disfavoring his fundamental religious tenents.

71. Plaintiff is informed and believe, and thereon allege, that defendants' actions had the purpose of forwarding particular religions and suppressing Plaintiff's religion, and this had the effect of "advancing", "endorsing" and/or "affiliating" themselves with other religious doctrine over his.

72. Plaintiff is informed and believe, and there on allege, the defendants knowingly; willfully, and maliciously, or with reckless of callous disregard, violated the First and Fourteenth Amendments prohibition on governmental actions or undertakings respecting an establishment or religion by providing Christian inmates pews for their services, Native America Indians fire wood and other religious artifacts. While denying Plaintiff a large Prayer Mat for Jummuah [Friday Prayer] Services.

73. As a proximate result of defendants' ongoing wrongful conduct, as herein alleged, plaintiff has and will continually suffer personal humiliation, severe emotional and psychological distress.

SIXTH CLAIM FOR RELIEF

1           **(Violation of Plaintiff's Rights First and Fourteenth Amendments To**  
2           **Freedom From Substantial Governmental Burdens Upon the Free Exercise**  
3           **of Religion)**

4           74. Plaintiff reallege and incorporate by reference each allegation  
5           of paragraphs 1 thru 35, inclusive, as alleged herein.

6           75. Defendants by and through their conduct as alleged herein,  
7           denied his federal rights under the First Amendment to the United States  
8           Constitution by imposing a substantial governmental burden upon the  
9           free exercise of a religious ritual central and/or indispensable to  
10          his sincerely held belief.

11          76. Plaintiff is informed and believe, and there on allege, the  
12          defendants knowingly; willfully, and maliciously, or with reckless  
13          or callous disregard, substantially burdened plaintiff's religious  
14          practices by denying him the opportunity for group worship, by forcing  
15          him to choose between worktime credits or attending Jummu'ah Services;  
16          by refusing to permit him to use his lunch hour or earned time off  
17          ("ETO"), to attend Friday Services; and by prohibiting him from  
18          worshipping at the proper times as well as in adequate locations.  
19

20          77. Plaintiff is informed and believe, and thereon allege, that  
21          defendants knowingly; willfully, and maliciously, or with reckless  
22          or callous disregard, substantially burdened Plaintiff's religious  
23          practices by denying him an adequate or a qualified Muslim Chaplain  
24          or Imam to teach a central tenet of his religion basic Arabic.

25          ////

26          ///

27          ////

28          ///

1       78. Plaintiff is informed and believe, and there on allege, the  
2 defendants knowingly; willfully, and maliciously, or with reckless  
3 or callous disregard, substantially burdened plaintiff's religious  
4 practices by prohibiting him from utilizing religious artifacts mandated  
5 by his faith, as such but not limited to, religious prayer or ceremonial  
6 oils, kufi caps/headgear, and prayer rugs.

7       79. Plaintiff is informed and believe, and thereon allege, that  
8 defendants knowingly; willfully, and maliciously, or with reckless  
9 or callous disregard, substantially burdened Plaintiff's religious  
10 practices by limiting him to purchased religious artifacts from one  
11 religious vender, four fragrances and four ounce limits/quarterly every  
12 six months.

13       80. Plaintiff is informed and believe, and thereon, allege, that  
14 defendants knowingly; willfully, and maliciously, or with reckless  
15 or callous disregard, substantially burdened Plaintiff's religious  
16 practices by failing to accommodate his religious dietary needs by  
17 not providing him Halal foods and/or a Kosher diet.

18       81. Plaintiff is informed and believe, and thereon allege, that  
19 defendants knowingly; willfully, and maliciously, or with reckless  
20 or callous disregard, substantially burdened his religious practices  
21 by forcing, or threatening to force, him to shave his beard to comply  
22 with grooming standards even thought it violated a central tenant of  
23 his religion.

24       82. Plaintiff is informed and believe, and thereon allege, that  
25 defendants knowingly; willfully, and maliciously, or with reckless  
26 or callous disregard, substantially burdened his religious practices  
27 by placing a ¢ 85. cent per inmate limit for plaintiff's religious  
28 banquet meals.

83. Plaintiff is informed and believe, and thereon allege, that defendants knowingly; willfully, and maliciously, or with reckless or callous disregard, substantially burdened his religious practices by failing to accommodate his religious belief by not providing a large prayer rug interfaith chapel for Jummauh and congregational prayers.

84. As a proximate result of defendants' ongoing wrongful conduct, as herein alleged, plaintiff has suffered, and will continually suffer, personal humiliation, severe emotional and psychological distress.

## INJUNCTIVE RELIEF

85. Plaintiff has no adequate remedy at law to redress the wrongs suffered as set forth in this complaint. Plaintiff has suffered and will suffer irreparable injury as a result of the unlawful acts, omissions, policies and practices and of the defendants as alleged herein, unless plaintiff is GRANTED the relief requested.

## **PRAYER FOR RELIEF**

86. WHEREFORE, on behalf of Plaintiff, request that this court do the following for Plaintiff's relief:

A. Adjudge and declare that the acts, omissions, policies and practices of defendants, and/or their agents, officials and employees, violate Plaintiff's rights under the First and the Fourteenth Amendment. Which GRANTS Constitutional protection to Plaintiff.

2. adjudge and declare that the acts, omissions, policies and practices of defendants, and their agents, officials and employees, violate Plaintiff's rights under 42 U.S.C. 2000 cc 2 (f) and the California Constitution. Which GRANTS Constitutional protection to Plaintiff.

111

111

1       3. Order defendants, their agents, officials, employees, and all  
2 persons acting in concert with them UNDER COLOR OF STATE LAW, to afford  
3 Plaintiff the rights to which he is entitled under RLUIPA U.S.C. 2000  
4 cc-1 (a), 42 U.S.C. 3 (7), (a), U.S. Constitution Art, I and VIII 2000  
5 cc-1 (b) (1) the United States and California Constitution;

6       B. Issue a DECLARATORY judgment stating that: The violations of  
7 Plaintiff's rights under RLUIPA First and Fourteenth Amendments which  
8 grants protection that caused Plaintiff to suffer severe emotional,  
9 personal humiliation, and psychological distress, by defendants'.

10      C. Award compensatory damages in the following amounts \$110. 00  
11 dollars for each day of constitutional violations: \$300. 000. dollars  
12 jointly and severally against defendants J.R. SOLIS, BROWN, KANE, CURRY,  
13 LOCKWOOD, BARKER, MANDERVILLE, COHEN, KLEIN, RASO, HEDRICK, JANNAH,  
14 A. AMAYA, HODGES, CARVELLO, MADISON, SUMMERSET, HILL and GRANNIS for  
15 wrongfully denying; depriving; impeding and entangling Plaintiff [his]  
16 constitutional rights and for the personal humiliation, emotional and  
17 psychological distress injuries sustained as result of their wrongful  
18 conduct.

19      1. \$ 10. 000. 00 dollars jointly and severally against all  
20 defendants.

21      2. \$ 50. 000. 00 dollars severally against defendant ANTAR JANNAH,  
22 for mis-informing all other defendants in relations to Plaintiff's  
23 religious rituals and indispensable religious rights mandated by his  
24 faith Al Islam.

25      ///

26      ///

27      //

28      //

1           **D. Award Punitive Damages In The Following Amounts:**

2           A. \$ 110. 00. dollars a day for each day for violations of  
3 Plaintiff rights. For each defendant in their official and individual  
4 capacities.

5           **F. Retain Jurisdiction:** in this case until the unconstitutional  
6 conditions and practices as alleged herein no longer exist and the  
7 Court is satisfied that there will no longer occur:

8           1. Grant Plaintiff compensatory damages according to proof.

9           2. Grant Plaintiff punitive damages according to proof.

10          3. Grant Plaintiff appointed of Counsel due to complexity to the  
11 case.

12          4. Grant such other and further relief as this Court may deem  
13 just proper and equitable.

14          ////

15          In Pro Per

16          

17          Gregory Mitchell

19          //////

20          ////

21          ///

22          //

23          //

24          //

25          //

26          //

27          //

28          //

**EXHIBIT "A"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS

**INMATE/PAROLEE  
APPEAL FORM**  
 IC 602 (12/87)

Location: Institution/Parole Region

CTF-C

Log No.

03-01885

Category

5

1.

2.

1.

2.

JUL 30 2003

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification letters, actions, and classifications and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                  |         |                      |                  |
|------------------|---------|----------------------|------------------|
| NAME             | NUMBER  | ASSIGNMENT           | UNIT/ROOM NUMBER |
| Gregory Mitchell | D-44205 | West Gate Porter A/M | G-243-Up         |

Describe Problem: Appellant's faith is Al Islam and he practices his faith assiduously. Appellant comes forward with the following facts, and deems his appeal as the only remedial procedure available, and the appropriate process for this grievance. Appellant, along with other practicing Muslims submitted order forms to order Islamic (attire) prayer oils.

Approximately six-months ago and until this day haven't had an opportunity to receive these authorized items (prayer oils) approved by Warden Jim Hamlet ee(attach exhibit A)

If you need more space, attach one additional sheet.

Action Requested: THAT THE APPROVED ORDERS BE PROCESSED IMMEDIATELY BASED ON HE APPROVAL BY JIM HAMLET SIGNED MAY 2003.

Inmate/Parolee Signature: Gregory Mitchell Date Submitted: 7/8/03

INFORMAL LEVEL (Date Received: \_\_\_\_\_)

Staff Response:

BYPASS

Staff Signature: \_\_\_\_\_ Date Returned to Inmate: \_\_\_\_\_

FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification Chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

BYPASS

APPEAL  
JUL 30 2003  
S

Signature: \_\_\_\_\_ Date Submitted: \_\_\_\_\_

Note: Property/Funds appeals must be accompanied by a completed and signed form BC-1E, Inmate Claim

CDC Appeal Number:

03-01885

RECEIVED  
JUL 14 2003

ATTACHMENT

**EXHIBIT "B"**

DEPARTMENT OF CORRECTIONS  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEAL LOG No. CTF-C-03-01885  
Second Level Reviewer's Response

INMATE NAME Mitchell CDC# D-44205 HOUSING GW-243U

APPEAL DECISION:

Denied

APPEAL ISSUE: Property

In your appeal you state the following:

- (1) You would like to purchase "Prayer Oils", in accordance with Operation Procedure #42.

APPEAL RESPONSE:

A thorough review of your appeal's package, all of your attachments, Central File and a personal interview has been completed and reveals the following:

On July 24, 2003, Lieutenant Caravello interviewed you to discuss your appeal issue. At that time, you were given the opportunity to voice your dispute. You have not provided additional information to your complaint.

1. On June 30, 2003, the Warden's office distributed a memorandum suspending the purchase of prayer oils pending investigation into the unauthorized use and possession of oils by inmates other than those who purchased them.

Based upon the aforementioned, your appeal, Log #CTF-C-03-01885 at the Second Level of Review is Denied.

  
W. Hill, Associate Warden

7-25-03  
Date

  
Reviewed By: J. Solis, Warden (A)

7/29/03  
Date

cc: Appeals Office File  
Inmate's Central File

**EXHIBIT "C"**

# Memorandum

Date: June 30, 2003

To:  
Chief Deputy Wardens  
Associate Wardens  
Correctional Captains  
Facility Captains

Subject: Suspension of Approval to Purchase Prayer Oils

Approval to purchase prayer oils via Special Canteen is suspended until further notice. This action is being taken to allow investigation into the unauthorized use and possession of oils by inmates other than those who purchased them.

Any pending Special Canteen orders are to be returned to the inmate who submitted the order. No additional orders are to be accepted.

Please ensure that this information is shared with staff and inmates at your respective facilities.

*[Signature]*  
for J. W. Hamlet  
Warden  
Correctional Training Facility, Soledad

Cc: Community Resources Manager  
Receiving & Release

*[Handwritten signatures and initials over the bottom right corner]*

**EXHIBIT "D"**

## Memorandum

Date: October 10, 2000

To: Wardens  
Community Resources Managers

CC: CDW'S  
AW BUS SERS  
CRM

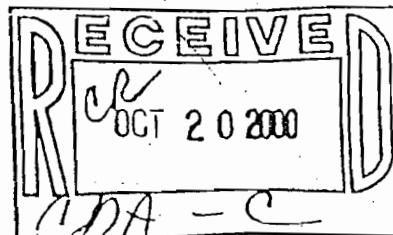
Subject: RELIGIOUS LAND USE AND INSTITUTIONALIZED PERSONS ACT OF 2000 (S. 2869)

This is an informational memorandum pertaining to the Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA), signed by President Clinton on September 22, 2000. A copy of this new federal law, which takes effect immediately, is attached for your information. We can expect inmate appeals, defenses to discipline, and lawsuits to begin reciting alleged violations by California Department of Corrections (CDC) of the inmates' right to free exercise of religion.

The RLUIPA is similar to an earlier federal law, the Religious Freedom Restoration Act of 1993 (RFRA), which required the Department to make significant accommodations in its facilitation of inmate religious programs. In response to RFRA, the Department issued Administrative Bulletin (AB) Number 96/24, dated October 31, 1996, to provide guidance to staff in administering inmate religious programs. In 1997, the United States Supreme Court found RFRA to be unconstitutional. Soon after, AB 96/24 was rescinded.

Like RFRA, RLUIPA essentially changes the standard by which courts will assess inmate claims that CDC has in some manner impermissibly restricted their right to free exercise of religion. In recent years, the courts have upheld restrictions on the "free" exercise of religion if the restrictions further a legitimate penological interest. Under RLUIPA, any such restriction will be invalidated unless it (1) furthers a compelling government interest, and (2) is the least restrictive means of furthering that compelling government interest.

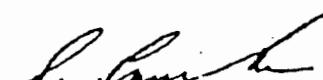
Although the Department's religious programs already meet many of RLUIPA's requirements, increased demands may be placed on custody, support services, and budgets to facilitate inmate participation in religious programs. Until you receive further notice, please follow existing departmental religious policy (i.e., Title 15, Sections 3210 – 3216, DOM Chapter 53050, and AB 97/11). Particular attention should be given to the provision in AB 97/11 concerning inmate requests for religious accommodation: "Staff shall not merely state that the proposed religious activity poses a threat to prison operation, e.g., safety and security, but define how the activity is a threat to prison safety and security." It will be very important for the Department to articulate in detail the safety and security concerns underlying any restriction or limitation of an inmate's religious exercise. These legitimate concerns will enable the Department to better defend against the inevitable claims of religious interference we expect inmates to raise under RLUIPA.



Wardens  
Community Resources Managers  
Page 2

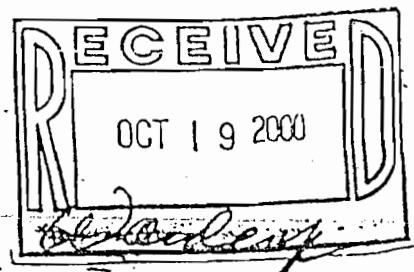
Finally, in order to update the Department's 1991 Inmate Faith Preference Study, a new study is being proposed. This new study will assist the Department in assessing inmate religious needs, allocating resources, and responding to litigation.

Please direct any questions you may have to Barry J. Smith, Community Resources Manager, Central Region at (916) 324-1441.



STEVEN CAMBRA, JR.  
Chief Deputy Director  
Field Operations

Attachment



# **EXHIBIT "E"**

H. Level Response.

This answer is unsatisfactory, because of the following facts. "The memorandum suspending the purchase of prayer oils pending investigation into the unauthorized use and possession of oils by inmate other than those who purchased them".

Is indirect violation of The Religious Land Use And Institutionalized Persons Act 2000 ( S. 2869) which intended for inmates to freely exercise their religious rights without restrictions by government. ( RLUIPA) states: " Any restrictions will be invalidated unless it (1) furthers a compelling government interest, and (2) is the least restrictive means of furthering that compelling government interest.

On the inmate appeal supplement page at Appeal Response: Ass. W. Hill and J. Solis (A) Warden stated: " On July 24,03 Lt. Caravello interviewed you to discuss your appeal issue at that time, you were given the opportunity to voice your dispute. You have not provided additional information to your complaint." First and foremost, is the fact, that I had no prior knowledge of the Memo until I was interviewed by Lt. Caravello ,so what additional information could I have provided other than, the following facts.

Fact (1) is I and other Muslim inmates haven't been giving the opportunity to purchase religious ( attire) prayer oils accordingly, to .O.M. 42. Appellant along with other Muslim inmates placed their order forms six months before the alleged investigation.

Fact (2) appellant and other Muslim inmates are being punish for an on-religious issue. Which, the fact still remains the orders were held-up for six months ,and were sent through the appropriate staff to be processed.

Fact (3) The memorandum doesn't stipulate how long the investigation will be, nor does it state how it's a legitimate penological interest, or compelling government interest.

Finally, ( RLUIPA) in conjunction with Title 15 sections 3210-3216, OM Chapter 53050 and AB 97/11 In fact, the above authorites, instructs D.C. Officials not to merely state that " The religious activity pose threat to prison operations for an example, safety and security, but define how the activity is a threat to security. It will be very important for the department to articulate in detail the safety and security concerns underlying any restrictions or limitation of an inmates religious exercise." ( see Memo attached as exhibit B)

Appellant has shown a prima facie case in reference to the violation of his first amendment right's has being encroached on by this restriction; moreover, Title 15 3210 which states: " Institution heads shall make every reasonable effort to provide for religious and spiritual welfare of all interested inmates. Therefore, this decision to suspend the purchase of ordering the prayer oils accordingly, to DOM 42 is not a substantial burden on the institution, especially in this case were Muslims have yet being afforded a legitimate opportunity to exercise the institutional heads policy OM #42.

# **EXHIBIT "F"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS  
 INMATE APPEALS BRANCH  
 P. O. BOX 942883  
 SACRAMENTO, CA 94283-0001

## DIRECTOR'S LEVEL APPEAL DECISION

Date: OCT 09 2003

In re: Mitchell, D-44205  
 Correctional Training Facility  
 P.O. Box 686  
 Soledad, CA 93960

IAB Case No.: 0301372 Local Log No.: CTF 03-01885

This matter was reviewed on behalf of the Director of the California Department of Corrections (CDC) by Appeals Examiner R. Floto. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that he is not allowed to purchase a special canteen item, prayer oil, which he feels is necessary. The appellant contends that the institution has improperly determined the item to be unallowable. He maintains that the item should be acceptable and is not a threat to institutional safety and security. He is requesting that the institution allow him to purchase the property item.

**II SECOND LEVEL'S ARGUMENT:** The reviewer found that the requested prayer oil does not meet the acceptable criteria as a property item for inmates at the institution.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The Second Level response is appropriate and the decision is based upon a reasonable penological interest. The response by the Second Level of Review is comprehensive. It represents CDC's position. An investigation was conducted into the appellant's allegations. The appellant has not presented a compelling argument to warrant modification of the decision reached by the institution. The regulation set forth in the CCRs and departmental policy vest with the warden the authority and responsibility to make decisions regarding the property inmates will be allowed to possess in a particular institution. An investigation was conducted and it was determined that the prayer oil is not an acceptable item for inmates to possess at the institution. The appellant has not provided evidence to substantiate the allegations of staff misconduct by not allowing him the requested prayer oil.

**B. BASIS FOR THE DECISION:**

California Code of Regulations, Title 15, Section: 3092, 3190, 3191, 3193, 3270

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDC. If dissatisfied, the appellant may forward this issue to the State Board of Control, Government Claims Unit, P.O. Box 3035, Sacramento, CA 95812-3035 for further review.

N. GRANNIS, Chief  
 Inmate Appeals Branch

cc: Warden, CTF  
 Appeals Coordinator, CTF

# **EXHIBIT "G"**

STATE OF CALIFORNIA

**INMATE/PAROLEE  
APPEAL FORM**  
 CDC 602 (12/87)

Location: Institution/Parole Region

1. CTF-C

2.

Log No.

1

Category

**ORIGINAL**  
 OCT 21 2003

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

143 ipo

|                  |         |                       |                  |
|------------------|---------|-----------------------|------------------|
| NAME             | NUMBER  | ASSIGNMENT            | UNIT/ROOM NUMBER |
| Gregory Mitchell | D-44205 | West Gate Porter A.M. | G-234-Up         |

A. Describe Problem: Appellant is active participant in his Islamic faith and is involved in all schedule Islamic activites held in the interfaith chapel, here at C.T.F. Soledad. he is a practicing Muslim inmate whom follows the dictates of The Holy Qu'ran and the ( Sunnah) authenticated traditions of Prophet Mohammad' (A.S.) Appellant is also a participant in the Special Religious Diet (SRD) program at C T.F. Soledad and has been every since its inception. He now comes forward with the complaint and claim pertaining to other practicing Muslims and himself who are being deprived to freely exercise their religious dietary laws -- according to The Holy Qu'ran and the (Sunnah) authenticated slaughter practices of Al

If you need more space, attach one additional sheet. ( See attached additional pg.)

B. Action Requested: That the present Special Religious Diet be improve in an accordance to appellant's Islamic religious scruples and the following food items be implemented into [DOM #67] Trail mix; fortified cereals; grain breads; onions; tomatoes; fruits; and fish items. And Food Manager seek out an alternative to order halal foods earmarked from budget (See attached additional pg.)

Inmate/Parolee Signature:

*Gregory Mitchell*

Date Submitted: 7/20/03

C. INFORMAL LEVEL (Date Received: \_\_\_\_\_)

Staff Response:

**BYPASS**

Staff Signature:

Date Returned to Inmate:

## D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

**BYPASS**

Signature:

Date Submitted:

Note: Property/Funds appeals must be accompanied by a completed

CDC Appeal Number:

Form BC-1E, Inmate Claim

**RECEIVED**

JUL 24 2003

03-01986

Pg. 2 of 602.

Islamic by C.T.F. Soledad for not providing wholesome foods consistent with appellant's religious scruples. In addition, these deleterious actions and neglect is a in deliberate difference that could be corrected easily by C.T.F. Soledad Food Manager.

It is well settled by federal laws throughout the land that prison officials must provide a prisoner or prisoners with a diet that is consistent with the prisoners religious scruples. In fact, federal courts recognize all prisoners who have religious dietary laws must be accommodated with a diet equal to their religious belief.

Most importantly, is the fact that, appellant has on numerous occassions sought out --- informal remedies with his religious leader assistance and food manager. ( See exhibit a,b,c, and d. attached to this appeal).

Appellant has been receiving peanut butter and chesse as an adequate supplement for -- approximately 4 $\frac{1}{2}$  years. His fundamental right to freely practice his religion Al Islam has undoubtedly ; been impinged on by regulations that are unreasonable and arent a valid legitimate penological interest.

Action Requested additional pg.

allotted from meats not consumed by SRD participants see proposal attached to exhibits.

Gregory Mitchell

*Gregory Mitchell*  
July 21 03

**ORIGINAL**

MEMORANDUM

DATE: March 28, 2003

ORIGINAL

TO: INMATE MUSLIM COMMUNITY  
CTF - SOLEDAD

SUBJECT: SPECIAL RELIGIOUS DIETS

Pursuant Operations Procedure #67, The Correctional Food Manager II, in consultation with the institutional chaplains, has developed two (2) SRD diets: Modified or Strict.

Inmates, whose religious beliefs do not permit them to eat meat (ex: Muslim Community inmates), will be issued a diet tray consisting of the regular meal issue. However, all items from the regular meal that contain meat will be substituted with either *second helping* "issue" of *hot cereal* or a starch food item from the breakfast meal, and either a starch, or a vegetable food item from the evening meal.

This is in addition to and any all other authorized food substitutions.

Please feel free to contact the Assistant Correctional Food Managers at extension #4802 or #5864 for any further assistance needed in this matter.

*A.O. Amaya*  
A. O. Amaya  
Correctional Food Manager II  
CTF - Soledad

CC: File

**EXHIBIT "I"**

A letter of transmittal

To: A.O. Amaya  
Correctional Food Manager II  
CTF Soledad

March 22, 03

From: G.Mitchell D-44205  
G-243-Up  
CTF Soledad  
  
Subject: Special Religious Diet

Dear sir, peace be upon you.

I'm writing you in regards to our conversation we had earlier this month pertaining to possibly adding a variety of new food items to improve the present Special Religious Diet (SRD).

Initially, legislation implemented C.C.R. Title 15 3054 too provide any inmate whose religious belief required him or her to eat in a specific fashion. For example , the Jewish faith according to the Torah, a person practicing this faith are required to eat Kosher food items in their diet. In addition , to religious faiths; dietary laws ... a Hindu is required to eschew eatting any meat by-products. Due to their belief in reincarnation. Then, of course, the Muslims are required to eat halal meats according to the dictates of The Holy Qu'ran and authentic traditions (Sunna) of prophet Mohammad (a.s.)

Secondly, the Special Religious Diet, must provide those who choose to practice their religious belief with a wholesome supplement as an adequate substitution and replacement for meat by-products. In actuality the replacements are done for nutritional reasons. The fact is, the daily caloric allowances must be in accordance with the meat -supplement.

However, the Muslim participants on the (SRD) program have received Peanut butter and chesse for approximately three years now. As a result of receiving this disportionate supplement for this length of time. Has been the catalyst for numerous of complaints and among other things; further, litigations.

An another concern in regards to adequate supplements is last years Ramadhan's pre-dawn lunches, which were basically, a lunch that general population received and a milk. No doubt, the Ramadhan pre-dawn lunches have gradually, spiral downward in the past few years. Hopefully, with you and Imam Antar Jannah's assistance, the future Ramadhan pre-dawn lunches will improve.

In relations to O.P.# 67 I have attach your response to a prior Inmate request for interview form. That I had forwarded to you pertaining to adding new items to the (SRD). I have discussed this ongoing dilemma of O.P # 67 with my beloved spiritual leader Antar Jannah as you instructed me to. In fact, Antar Jannah and myself have work diligently hand-and-hand proposing many proposals and he has presented them to you to no avail.

Finally, we (the SRD Muslim participants) pray that the suggests of these new food items could be added to O.P # 69 as a wholesome supplement. They are as follows: Fortified wheat cereals; wheat muffins, or any type of muffin, bananas, along with peanut butter and/or chesse. Indeed, your input and idea's as far as additional items is needed too.

Respectfully, yours

*Gregory Mitchell*  
Gregory Mitchell D-44205

c.c. Warden Jim Hamlet  
c.c Resource Manager Jerry Smith  
c.c. Muslim Chaplain Antar Jannah

State of California

**M E M O R A N D U M**

**DATE:** February 10, 2003

**TO:** MICHELL, G. *D-44205*  
G-243U

**SUBJECT: INMATE REQUEST FOR INTERVIEW**

Inmate Micthell, this is in response to your "inmate request for interview." You are requesting to have an interview with me concerning the Special Religious Program.

As you may or may not know, what you are requesting is done only on an annual basis, and is the responsibility of your spiritual leader (chaplain), as per O. P. #67. Through the current policy/procedure we are continually searching for ways to improve the SRD program.

Any and all suggestions/correspondence regarding this program should be forwarded to your chaplain. I am confident that he will be more than happy to meet with you to discuss this matter.

Thank you for your interest in the program.

*A.O. Amaya*  
A. O. Amaya  
Correctional Food Manager II  
CTF – Soledad

CC: File

**ORIGINAL**

# **EXHIBIT "J"**

**DEPARTMENT OF CORRECTIONS  
Correctional Training Facility  
Soledad, California**

**SUPPLEMENTAL PAGE**

**RE:** CTF APPEAL LOG No. **CTF-C-03-01986**  
Second Level Reviewer's Response  
**MITCHELL**

**D-44205**

**GW-234-U**

**APPEAL DECISION:**

**DENIED**

**APPEAL ISSUE:**

**(CAT - 09) LIVING CONDITIONS**

**APPEAL RESPONSE:**

Mr. Mitchell, in your appeal you state that you and other practicing Muslims are being deprived of free exercise of your religious dietary laws by Correctional Training Facility not providing wholesome foods consistent with your religious scruples. You also state that this institution; without legitimate penological interest, has provided peanut butter and cheese as an adequate dietary supplement for approximately 4.5 years. In your appeal you request the following actions:

- 1) That Operational Procedure 67 (Special Religious Diet) is altered to include specific food items reflecting Islamic religious scruples (trail mix; fortified cereals; grain breads; onions; tomatoes; fruits; and fish).
- 2) That the institution Food Manager earmark funds saved from meat products not consumed by SRD participants to purchase halal foods for SRD participants.

On October 7, 2003, you were interviewed by Richard Ortiz, Community Resources Manager (A), to provide you with the opportunity to explain your appeal and present supporting information or documents. During the interview, you provided no additional information to support the actions requested in your appeal.

A thorough review of your appeal's package, all of your attachments, and your Central File has been completed and, reveals the following:

Pursuant to California Department of Corrections, Departmental Operations Manual (DOM), Section 54080.3, the Departmental Food Administrator (DFA) represents CDC in all food service issues and activities. The DFA develops, administers and monitors the Department's food service activities, including food service at this institution.

Department food service activities are guided by California Department of Corrections Operations Manual, Section 57080.1; 54080.13; 54080.14; which state "The California Department of Corrections shall supply inmates with a wholesome, nutritious and adequate diet." "Authorized inmate religious groups shall not be permitted more than two (2) events per year where special foods with religious significance are provided to them by the institution in place of the regularly scheduled meal. The value of such meal shall not exceed that of the regularly planned meal." "Each institution/facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets." And "Any religious organization may contract with CDC to provide their inmate members with religious diets provided that such a contract shall not result in any additional costs to CDC."

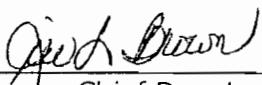
CTF APPEAL LOG No. CTF-C-03-01986  
Second Level Reviewer's Response  
MITCHELL D-44205 GW-234-U  
Page 2 of 2

In addition, CCR Title 15, Section 3054 (c), and Operational Procedure 67 (Special Religious Diet), state: "Inmates with special religious dietary needs that prohibit them from consuming an item(s) from the daily scheduled meal may be accommodated by being provided another item(s) from the same day's scheduled meal that is consistent with their dietary need." And "Modified SRD diet tray will consist of the regular meal issue. However, all items from the regular meal that contain meat will be substituted with a starch or vegetable food item." Furthermore, 'Canteen SRD Food Items' states, "The institutional Chaplain will advise CTF—Canteen Manager II of SRD food items that need to be maintained in local inmate canteens. The Canteen Manager will review religious organizations contracts with the Department that will provide religious diets, these contracts shall not result in any additional costs to the Department."

Mr. Mitchell, it is the objective of the Correctional Training Facility Administration and the Food Service Department to achieve this task in compliance with all the regulations and procedures outlined in this response. You have been provided with a thorough response, and all disputes that you addressed have been spoken to.

Based on the above, your appeal is **DENIED**.

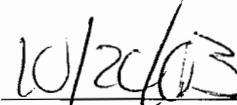
Reviewed By:

  
\_\_\_\_\_  
J. L. Brown, Chief Deputy Warden  
  
\_\_\_\_\_  
J. R. Solis, Warden (A)

10/14/03

Date

Reviewed By:

  
\_\_\_\_\_  
J. R. Solis  
Date

**EXHIBIT "K"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

Date: **JAN 12 2004**

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0304890      Local Log No.: CTF 03-01986

This matter was reviewed on behalf of the Director of the California Department of Corrections (CDC) by Appeals Examiner J. Peters, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that he is Muslim and he wants to have a special religious diet. The appellant says the vegetarian meal served at the Correctional Training Facility (CTF) does not meet the standards of the halal diet. The appellant says that it is his constitutional right as a Muslim to receive the proper food while incarcerated. The appellant wants a halal diet.

**II SECOND LEVEL'S DECISION:** The reviewer found that the institution complies with state law and regulations. Muslim inmates are given the vegetarian diet when they present a chrono for the special religious diet meal. The institution is not obligated to serve the appellant a specific halal diet. The appellant was informed that the meals served do not contain pork. The appellant's request was denied at the Second Level of Review.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The documentation is persuasive that the decision by the institution is appropriate and in conformity with state law and departmental regulations. The institution's special diet offerings shall be recognized by the appellant as the only meatless entree the CDC serves. Inmates may utilize the vegetarian diet offered as long as they have a valid chrono that say they may. The appellant has failed to provide a persuasive argument or any evidence to warrant a favorable decision in his behalf.

**B. BASIS FOR THE DECISION:**

California Code of Regulations, Title 15, Section: 3001, 3054, 3055, 3210  
CDC Operations Manual Section: 54080.1, 54080.3, 54080.4, 54080.6

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDC.

*T. Surges*  
N. GRANNIS, Chief  
Inmate Appeals Branch  
4

cc: Warden, CTF  
Appeals Coordinator, CTF

# **EXHIBIT "L"**

STATE OF CALIFORNIA

INMATE/PAROLEE  
APPEAL FORM

CDC 602 (12/87)

Location: Institution/Parole Region

1. CTF-C  
FEB 25 2004  
2.

Log No.

04-00085  
MAR 24 2004

DEPARTMENT OF CORRECTIONS

Category

9

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

GREGORY

|             |         |                       |                  |
|-------------|---------|-----------------------|------------------|
| NAME        | NUMBER  | ASSIGNMENT            | UNIT/ROOM NUMBER |
| G. MITCHELL | D 44205 | WEST GATE PORTER A.M. | GW 243U          |

A. Describe Problem: This is a group appeal. Appellants complain that CTF Soledad officials have denied the specific religious foods ( Halal meals) pertaining to their Islamic faith. Appellants contend that prison officials are violating the Religious Land Use and Institutionalized Person Act of 2000, 42 U.S.C. 2000cc-1 (a). the Free Exercise Clause of the Fourteenth Amendment. Appellants are seeking to exhaust administrative remedies. Appellants religious rights are clearly being violated by CTF Soledad officials because they continually fail to improve the present Special Religious Diet (SRD). And refuse to incorporate a viable Halal and/or Kosher Kitchen, so inmates of their faith can wash, prepare If you need more space, attach one additional sheet. ( see attached sheet)

B. Action Requested That CTF SOLEDAD fully comply with the state wide order to The Department Of Corrections reference to the lawsuit of Wayne Cooper, at Vacaville State Prison. And with good-faith implement Halal meals, and a special Halal foods, quarterly purchase Operational Procedure to order Halal foods. Lastly, add tuna and boiled-eggs daily for (SRD) bags.

Inmate/Parolee Signature: Gregory Mitchell Date Submitted: 1/10/03

C. INFORMAL LEVEL (Date Received: \_\_\_\_\_)

Staff Response:

BYPASS

Staff Signature: \_\_\_\_\_ Date Returned to Inmate: \_\_\_\_\_

## D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

BYPASS

Signature: \_\_\_\_\_ Date Submitted: \_\_\_\_\_

NOTE: Formal appeals must be accompanied by a completed Board of Control form BC-1E, Inmate Claim

CDC Appeal Number:

JAN 08 2004

04-00085

and inspect utensils, pots, pans, etc. being used for general population. At current CTF Soledad officials have not genuinely and/or reasonably tried to accommodate appellants with a Halal Kitchen to prepare foods consistent with their religion Al Islam. Nor has an attempt been made by CTF Soledad officials to assign Muslim inmates, for the purpose, to oversee, if meat-by-products used in utensils for the everyday meals, that would contaminate utensils used by Muslims, especially, on their daily trays.

It was narrated by Abu Tha'laba Al-Khushani; May Allah be pleased with him, I said:" O Allah's prophet! We are living in a land ruled by the people of the (Judeo- Christian) scripture. Can we take our meals in their utensil? In that land there is plenty of game and I hunt game with my bow and with my hound that is not trained and with my bow and with my trained hound. Then what is lawful for me to eat? He said, (Prophet Mohammad (a.s.)) as for what you have mentioned about the people of the scripture, (Judeo-Christian) if you can get utensils other than theirs, don not eat out of 'theirs but if you cannot get other than theirs, wash their utensils and eat out of it. If you hunt a game with your bow after mentioning Allah's name eat of it,' and if you hunt something with your untrained hound (and get it before it dies) and slaughter it eat of it." Sahih Al-Bukhari book #7, 387.

Basically, this is saying from our Beloved Prophet (a.s.) is to take precaution, and for Muslims to be vigilant, and aware of foods (Halal) and the utensils they use daily. The U.S 9th Circuit Court Of Appeals and U.S. Supreme Court has ruled on Halal and/or Kosher foods, must be provided, and kitchens. It's clear that CTF Soledad officials has not, will not, and refuse to provide the Muslim population with Halal/Kosher meals. The Department Of Corrections is ordered to make available Halal and/or Kosher meals at California State Prison Solano by January 11, 2004. It's a religious tenant for Muslims to eat Halal foods. On July 12, 2003, the 10th U.S. Circuit Court of Appeals agreed with the lower courts opinion in Makin v. Colorado Department of Corrections. " Even though they are incarcerated, prisoners retain fundamental constitution rights." the appeals court wrote. " These rights include the reasonable opportunity to pursue one's religion as guaranteed by the free exercise clause of the First Amendment." For approximately four years the Special Religious Diet has consist of cheese and/or peanut butter and a starch item from the daily menu. Therefore, "to offer another helping of mashed potatoes." instead of a balanced diet to an inmate whose religion does not permit eating pork." Is not an equivalent substitute according to Heather Nolan attorney who represented Wayne Cooper an Orthodox Jew who brought the lawsuit against Vacaville State Prison. In addition, Muslim inmates at California Medical Facility and Solano State prisons are provided: tuna, cheese, and boiled eggs in their Special Religious Diet lunches daily, and are afforded an opportunity for a special purchase to order Halal foods in a special quarterly packages up to 30 pounds. CTF Soledad is in contempt for not reasonably trying to improve the (SDR) over the pasted three-in-half years, and/or implementing an Operational Procedure for a special quarterly package for the purpose to order Halal meats.

Additional pg. to (602) group Appeal Halal foods and kitchen

|    | <u>Name</u> | <u>CDC #</u> | <u>Signature</u>         | <u>Housing</u> |
|----|-------------|--------------|--------------------------|----------------|
| 1  | BURRICK     | T-53784      | <i>John Burrick</i>      | Y-203A         |
| 2  | HAYES, H.   | B-17449      | <i>Hayes, H.</i>         | Y-236-L        |
| 3  | HAGG, G.    | E-93140      | <i>Hagg, G.</i>          | B-2182         |
| 4  | MARTIN      | D-44170      | <i>J.P. Martin</i>       | Y-215L         |
| 5  | BOOKER      | K-58848      | <i>A. Booker</i>         | B-3354         |
| 6  | ROWLAND     | C-68905      | <i>E. Rowland</i>        | C-208          |
| 7  | Johnson     | 4-22086      | <i>Michael Johnson</i>   | E-115          |
| 8  | Miles       | C-81837      | <i>Dennis Miles</i>      | CW304          |
| 9  | WILLIAMS    | K-48678      | <i>Derek Williams</i>    | E-108U         |
| 10 | Shedrick    | T-46216      | <i>Keith A. Shadrack</i> | Y-236          |
| 11 | RUNNELS     | E-12389      | <i>Kieffer Runnels</i>   | D-126          |
| 12 | BROOKS      | B-81201      | <i>C. Brooks</i>         | G-312          |
| 13 | SIMS        | C-31090      | <i>T. Sims</i>           | G-38-3         |
| 14 | SANTOFA     | J-91703      | <i>J. S.</i>             |                |
| 15 | JOSSEPH     | J-89854      | <i>Joseph</i>            | G-116          |
| 16 | SMITH       | D-89280      | <i>Smith</i>             | B-122          |
| 17 | POLLEY      | C-57727      | <i>Polley</i>            | BW-130         |
| 18 | Jones, K.   | C-41038      | <i>Delvin B. Jones</i>   | B-108          |
| 19 | LITTLE, H.  | D-14389      | <i>Hubert E. Little</i>  | F-112          |
| 20 |             |              |                          | D-317          |
| 21 |             |              |                          |                |
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# **EXHIBIT "M"**

Furthermore, The Food service Department is not authorized to provide a remedy concerning the “quarterly package” concern. For this reason you are being referred to the Canteen Manager II, for an appropriate response.

Therefore, based on the foregoing information, your appeal is *Partially Denied* at the First Level Review.



A. O. Amaya  
Correctional Food Manager II  
CTF – SOLEDAD



B. Lockwood  
Correctional Business Manager II  
CTF – SOLEDAD

State of California

**M E M O R A N D U M**

Date: February 17, 2004

To: Mitchell, D - 44205, G - 243U

**Subject: FIRST LEVEL APPEAL RESPONSE CTF – C – 04 - 00085**

Your appeal has been referred for First Level Review on January 15, 2004.

In your appeal you are stating "This is a group appeal. Appellants complain that CTF Soledad officials have denied the specific religious foods (Halal meals) pertaining to their Islamic faith. Appellants contend that prison officials are violating the Religion Land Use and Institutionalized Persons Act of 2000, 42 U.S.C. 2000cc-1 (a). the Free Exercise Clause of the Fourteenth Amendment. Appellants are seeking to exhaust administrative remedies. Appellants religious rights are clearly being violated by CTF Soledad officials because they continually fail to improve the present Special Religious Diet (SRD). And refuse to incorporate a viable Halal and/or Kosher Kitchen, so inmates of their faith can wash, prepare and inspect utensils, pots, pans, etc. being use for general population. At current CTF Soledad officials have not genuinely and /or reasonably tried to accommodate appellants with Halal Kitchen to prepare foods consistent with their religion Al Islam. Nor has and attempt been made by CTF Soledad officials to assign Muslim inmates for the purpose, to oversee, if meat-by-products used in utensils for the everyday meals, that would contaminate utensils used by Muslims, especially, on their daily trays. . . . CTF Soledad is in contempt for not reasonably trying to improve the (SDR) over the passed three-in-half years, and/or implementing on Operational Procedure for a special quarterly package for the purpose to order Halal meats."

You are requesting "That CTF Soledad fully comply with the state wide order to the Department of Corrections reference to the lawsuit of Wayne Cooper, at Vacaville State Prison. And with good-faith implement Halal meals, and a special Halal foods quarterly purchase Operational Procedure to order Halal foods. Lastly, add tuna and boiled-eggs daily for (SRD) bags."

An investigation was conducted, which revealed the following:

R. Nickerson, Acting Correctional Food Manager II interviewed you, at approximately 1547 hours on January 8, 2004 and at approximately 1340 hours on January 15, 2004. Providing you the opportunity to fully explain your appeal and to provide any supporting information and/or documentation.

Pursuant, California Department of Corrections Operations Manual, Section 54080.1, which states, "The California Department of Corrections shall supply inmates with a wholesome, nutritious and adequate diet."

In addition, pursuant California Department of Corrections Operations Manual, Section 54080.3, which states, The Departmental Food Administrator represents the CDC in all food service issues and activities. The DFA develops, administers, and monitors the Department's food services program..."

Furthermore, pursuant California Department of Corrections Operations Manual, Section 54080.14, which states, "Each institution/facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets." "Any religious organization may contract with CDC to provide their inmate members with religious diets provided that such a contract shall not result in any additional costs to CDC."

Also, pursuant CCR Title 15, sections 3054, sub-section (c), Special Religious Dietary Needs, which states: "Inmates with special religious dietary needs that prohibit them from consuming an item(s) from the daily scheduled meal may be accommodated by being provided another item(s) from that same day's scheduled meal that is consistent with their dietary need."

Furthermore, pursuant Correctional Training Facility (CTF) Operations Procedure (OP) #67, which states, "Modified SRD diet tray will consist of the regular meal issue. However, all items from the regular meal that contain meat, will be substituted with a starch or vegetable food item."

Furthermore, pursuant California Department of Corrections, Food Services Handbook, which states "nutritional values are averaged on a weekly basis of 2900 calories."

Additionally, the Modified Heart Healthy Menu stipulates which Alternate Entrée (AE) is to be offered for each meal. CTF is mandated to follow this menu. Also, any substitutions must be on the authorized/approved substitution list issued to all facilities by California Department of Corrections (CDC) Headquarters. It is the objective of the Correctional Training Facility's Administration as well as the Food Service Department to achieve these tasks.

**EXHIBIT "N"**

F LEVEL RESPONSE

The fact is true, I inmate Mitchell D44205 was interviewed by R. Nickerson on 1/08/04 and on 1/15/04. At these interviews Mr. Nickerson, cordially, assisted me in discovering that one piece of cheese and one peanut butter enclosed in the Special Religious Diet lunches (SRD). Clearly, fail extremely lower, than the prescribed protein value in D.O.M. 54080.3. which, stated the DFA develops, administers, and monitors, are by the Department's Food Services Program. During the interview on 1/15/04 Mr. Nickerson and myself sought out to actually resolve this matter. He and I discovered when Mr. Nickerson was cross-referencing the protein value of one piece of cheese and one peanut butter in lunches (SRD) were not equivalent to turkey ham and a hamburger in the same night's meal that contain 48 grams of protein while the items placed the lunches (SRD) total 12 grams of protein. It's obviously clear that the disparities in the current lunch (SRD) supplements, need improvement. With this in mind. Mr. Nickerson and myself try to come to a solution; to resolve the problem, by adding more items to the lunches (SRD). For example, one boiled egg, two pieces of cheese, and two peanut butters, or wheat muffin, cheese and peanut butter, or two pieces of cheese, two peanut butters. Thus, these additional items would be alternated throughout the weeks to come. Undoubtedly, this would have resolved and improved the present lunch program (SRD), until the Halal/Kosher kitchens would be in place, accordingly, to the memo Mr. Nickerson has from the Director of C.D.C in relations to the Wayne Cooper lawsuit which was agreed on by the U.S. Court and C.D.C to have in place: the Kosher kitchens throughout California State Prisons no later than December 31, 2006

Secondly, A.O. Amaya CTF Food Manager and B. Lockwood Business Manager are named defendants in appellant's pro se prisoner civil rights compliant No C 03 5165 TEH (pr) Presiding U.S. District Judge Thelton Henderson. It is a fact, their input in this inmate appeal (602) is openly bias in regards in improving the current program (SRD).

Lastly, Mr. A.O. Amaya CTF Food Manager quotes: " Alternate Entree (AE) is to be offered for each meal. CTF is mandated to follow this menu." Although this may be true. However, this regulation does not impede the Food Manager from giving the equivalent protein value in regards to improving the lunches (SRD). For instance, the current mandate instructs CTF Soledad to provide a Heart Healthy Diet not an insufficient one. Above all the portions of one piece of cheese and one peanut butter is not equivalent to the daily protein values reference to the daily meals. Whereby, CTF-Soledad Officials continue to afflict irreparable harm on appellant and other situated inmates by not at least improving the proportionate aspect of cheese and peanut butter in the current Special Religious Diet Program (SRD)

Respectfully, submitted  
Gregory Mitchell  
Gregory Mitchell D 44205

March 2, 2004

**EXHIBIT "O"**

State of California

**M E M O R A N D U M**

Date: March 17, 2004

To: Mitchell, D - 44205, G - 243U

Subject: **SECOND LEVEL APPEAL RESPONSE CTF - C - 04 - 000085**

Your appeal has been referred for Second Level Review on March 11, 2004.

In your first level appeal response you are stating "...The partially denied does not address the issues in this inmate appeal therefore this answer is illegitimate...."

You are requesting "two (2) slices of cheese and two (2) packages of peanut butter instead of only one (1) of each on the days they are utilized as a meat substitute in the *SRD* lunches.

An investigation was conducted, which revealed the following:

R. Nickerson, Assistant Correctional Food Manager contacted you via phone at approximately 1245 hours on March 17, 2004. Providing you the opportunity to fully explain your appeal and to provide any supporting information or documentation. After the completion of this phone call you accepted the resolution as stated at this time. After much negotiation for several food items (i.e. muffins, tuna, boiled eggs, cheese slices, peanut butter packets), cheese slices and peanut butter packets were agreed upon as the final resolution until the Cooper vs. State of California settlement is implemented.

The agreement is as follows: instead of only one (1) cheese slice, two (2) cheese slices will be issued when appropriate and instead of only one (1) peanut butter packet being issued, two (2) peanut butter packets will be issued when appropriate inside each *SRD* lunch as the meat substitute.

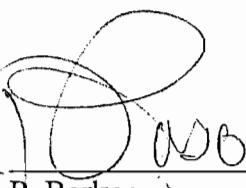
Pursuant, California Department of Corrections Operations Manual, Section 54080.1, which states, "The California Department of Corrections shall supply inmates with a wholesome, nutritious and adequate diet."

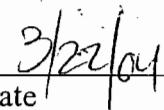
Furthermore, pursuant California Department of Corrections Operations Manual, Section 54080.14, which states, "Each institution/facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets."

Page 2 – SECOND LEVEL APPEAL RESPONSE, APPEAL LOG # CTF-C-00085

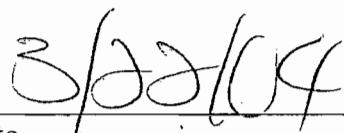
The Correctional Training Facility (CTF – Soledad) Administration as well as the Food Service Department is sensitive to all religious groups needs, etc. It should be noted that this appeal is *Partially Granted* pertaining only to the Food Services Department concerns, and not the Canteen concerns.

Therefore, based on the foregoing information, your appeal is *Partially Granted* at the Second Level Review.

  
P. Barker  
Associate Warden Business Services  
CTF – SOLEDAD

  
Date

  
J.R. Solis  
Warden  
CTF - SOLEDAD

  
Date

# **EXHIBIT "P"**

H. Third Level Response

It should be noted during the telephone interview (conversation) conducted by R. Nickerson, Assistant Correctional Food Manager, I also discussed the fact, that the protein items negotiated in the prior interview agreed on were appropriate i.e. wheat muffins, and boiled-eggs, along with peanut-butter and cheese, where the appropriate additional items to improved the current Special Religious Diet lunches.

However, due to CTF Soledad Food Services manifesto, which is a hard boiled-policy peanut butter and cheese, or nothing else. Whereupon, under duress appellant negotiated the present so called improvement reference to the SRD lunches. In fact, appellant had no other choice but to accept the one additional peanut butter and one additional piece of cheese.

CTF Soledad Food Service manifesto has no regard for the Muslim inmate participants rights to be given a viable protein supplement or supplements equivalent to their religious scruples. Moreover, this answer is not satisfactory and doesn't address the ongoing insufficient protein items placed in the SRD lunches, nor does it supply the full needs of the SRD participants.

Very truly yours,  
*G. Mitchell*  
G. Mitchell D44205  
March 30, 2004

# **EXHIBIT "Q"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS

INMATE APPEALS BRANCH

P. O. BOX 942883

SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

Date: JUN 07 2004

Group Appeal

In re: Mitchell, D-44205  
 Correctional Training Facility  
 P.O. Box 686  
 Soledad, CA 93960

IAB Case No.: 0310612

Local Log No.: CTF 04-00085

This matter was reviewed on behalf of the Director of the California Department of Corrections (CDC) by Appeals Examiner J. Burleson. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that staff at Correctional Training Facility (CTF) denied the Muslim Community their right to religious freedom. He is Muslim and he wants to have a special religious diet. The appellant says the vegetarian meal served at the CTF does not meet the standards of the halal diet. The appellant says that it is his constitutional right as a Muslim to receive the proper food while incarcerated. The appellant requests that the CDC comply with the statewide order of the Wayne Cooper lawsuit; that Halal meals be implemented; that a special Halal foods quarterly purchase procedure be implemented; and that tuna and hard boiled eggs be provided daily.

**II SECOND LEVEL'S DECISION:** The reviewer found that the institution complies with state law and regulations. Muslim inmates are given the vegetarian diet when they present a chrono for the special religious diet (SRD) meal. The institution is not obligated to serve the appellant a specific halal diet. The appellant was informed that the SRD will contain two cheese slices and two peanut butter packets as the meat substitute. The appellant's request was denied at the Second Level of Review.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** It is noted that this is a duplicate appeal for the appellant, in that on January 12, 2004 the Director's Level of Review issued a decision on log #0304890 regarding the requested special religious diet. The Cooper Settlement Agreement referenced by the appellant is specific to California State Prison, Solano and the provision of kosher diets to kosher-observant Jewish inmates. The program will be implemented statewide, but a rabbi shall determine the inmate's eligibility to participate in the Kosher Diet Program.

The documentation is persuasive that the decision by the institution is appropriate and in conformity with state law and departmental regulations. The institution's special diet offerings shall be recognized by the appellant as the only meatless entree the CDC serves. Inmates may utilize the vegetarian diet offered as long as they have a valid chrono that say they may. It is clear that the appellant is not being denied the opportunity to practice the religion of his choice. Despite his dissatisfaction with the institution's decision, the documentation and arguments presented are persuasive that the appellant has failed to support his appeal issue with sufficient evidence or facts to warrant a modification of the Second Level of Review.

**B. BASIS FOR THE DECISION:**

California Code of Regulations, Title 15, Section (CCR): 3001, 3054, 3055, 3210, 3270  
 CDC Operations Manual Section: 54080.1, 54080.3, 54080.4, 54080.6

**C. ORDER:** No changes or modifications are required by the institution.

The appellant shall, pursuant to CCR section 3084.2(f)(2), share this response with the other inmates who signed this appeal.

This decision exhausts the administrative remedy available to the appellant within CDC.



N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

**EXHIBIT A**

STATE OF CALIFORNIA

INMATE/PAROLEE AND LEVEL  
APPEAL FORM  
CDC 602 (12/87)

Location Institution/Parole Region

CTF

CFS

Log No. 05-00938

Category

1119 (S)

Group Appeal 3084.2. (f) MAY 06, 2005

JUL 27 2005

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                      |        |                       |                  |
|----------------------|--------|-----------------------|------------------|
| NAME                 | NUMBER | ASSIGNMENT            | UNIT/ROOM NUMBER |
| GREGORY MITCHELL (2) | D44205 | WEST GATE PORTER A.M. | GBI 243-         |

A. Describe Problem: This group appeal is in congruent to C.C.R. Title 3084. 2. (f). C.C.R. Title 15 3004 (a) state's " All inmates have the right to be treated respectfully, impartially and fairly by all employees." C.C.R. Title 3004 (c) state's " Employees will not subject persons to any form of discrimination because of race, " Religion," nationally, sex, ... political belief, age, or physical or mental handicap." This group appeal, is in relation to a discriminatory 'Policy' against other situated Muslim inmates and appellant. The Muslim population at CTF Soledad, has been poorly represented by the Muslim chaplain Antar Jannah when called on by The warden, Associate Wardens and other administrative staff, in general.

If you need more space, attach one additional sheet. ( SEE ATTACHED SHEET TO INMATE APPEAL 602)

B. Action Requested: That the Ex (a) Memorandum date 8/27/04 be reinstated. Which called for the extension of four ounces to eight ounces of fragrance oils and six additional fragrances added. And the following " vendors " be added: Garden Of Fragrance, Dawah Book Shop, The Helper's Of Mohammad -- Books And Things, be added to one vendor Broadworld Fragrance.

Inmate/Parolee Signature: Gregory Mitchell Date Submitted: 3/28/05

C. INFORMAL LEVEL (Date Received: )

Staff Response:

*RECEIVED APR 1 2005 BY [Signature] APPROVED BY [Signature]*

*RECEIVED APR 1 2005 BY [Signature] APPROVED BY [Signature]*

*RECEIVED APR 1 2005 BY [Signature] APPROVED BY [Signature]*

D. FORMAL LEVEL (Date Received: )

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification Chrony, CDC 428, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

APR 5 2005  
BYPASS  
APPEALS  
BRANCH  
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2005  
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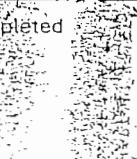
RECEIVED  
Signature:

RECEIVED

BYPASS  
RECEIVED

Note: Property/Funds appeals must be accompanied by a completed Board of Control form BC-1E. Inmate Q&A

MAR 30 2005 MAY 6 2005

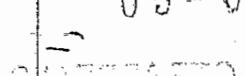


JUN 27 2005

APR 12 2005  
Date Submitted:

CDC Appeal Number:

05-00938



Supplemental Page Of Inmate Appeal.

religious issues e.g. Jummah Prayer, The Sunnah of Prophet Mohammad religious right to wear the Beard, Special Religious Diet, etc. Specifically, on this issue regarding the extension of Religious Artifacts, mainly prayer oil fragrances, and additional vendors. The Muslim Chaplain continues to misrepresent other situated Muslim inmates and appellant, by missing schedule meetings with Associate Warden Of Religious Programs, and his habitual tardiness, and lack of real vigor when it comes to representing the Muslim population, on establishing religious equalities. He dutifully misinforms or out of his own ignorance misrepresents any issues pertaining to administrative Policies, involving the religious rights for the inmate Muslims at CTF Soledad.

It should be noted that appellant personally spoke with Warden Kane, in relationship, to additional fragrances and additional vendors. This discussion never pertain to religious rights or other situated inmate Muslims and appellant, would be able to practice their religion if the additional fragrances or vendors were not give to us. This specific conversation pertain to the 'logic' of general population inmates could purchased fragrances oils, in their quarterly package with no limit. As a matter of fact, "30 pounds" of fragrances oil could be purchased if an inmate like to in his quarterly package. Mr. Kane was receptive to this logic and told me to have the Muslim Chaplain, to submit a memo which The Muslim Chaplain did. See Ex (a)

Shortly after The Muslim Chaplain Antar Jannah, informed the Muslim population that the new vendors and additional fragrances had been approved and other situated Muslims and appellant submitted order forms that were eventually denied by R&R C/O White. Soon after this incident the Muslim population at CTF Soledad had been informed, that someone had white out the Warden signature on approval for the additional Artifacts, and replaced his signature with a disapproval on the memo. See Ex (a)

Appellant on Sept 13, 04 personally wrote a thank you letter to the Warden because he had been informed that the additional artifacts, had been approved. See Ex (b) Immediately, after Muslim Chaplain informed the Muslim population he'd be meeting with Associate Warden of Religious Programs on October 14, 2004, and as usual Mr. Antar Jannah, drop the ball and did not even show up to this meeting. See Ex (c)

On Dec 27, 04 appellant sent a request for interview form to Antar Jannah Muslim Chaplain, for an update on the Meeting on Oct 14, 04, as aforementioned Mr. Jannah, missed this meeting. See Ex (d) It is noteworthy to mention The Warden, Associate Warden, and, other Administrative Staff, have been open about fairly extending the fragrances and vendors. I am of opinion, due to Mr. Antar Jannah, lackadaisical concern and neglect to show up to Warden's meetings is the cause for months of delays on this issue, and the catalyst for ongoing inmate appeals and law suits, because of Mr. Jannah's, poorly misinforms or misrepresents The Muslim Population over the years.

At the end, C.C.R. Title 15 3004. (a).(c). is applicable in this instances because its only fair and equal treatment, to extend the Religious Artifacts, i.e. fragrances and vendors. Undoubtedly, there are " clear " disparities when purchasing non-religious fragrance oils for general population inmates compared to Muslims inmates Religious Artifacts, having the restriction to purchase four ounce and four fragrances limits, and, the fact, of being allowed to purchase Religious Artifacts from only one vendor.

Finally, the one vendor that the Muslim population, are allowed to order from is a " discriminatory policy " because general population inmates are given multiply choices in relationship, to vendors, e.g. Wakenhorst's, Access, J.C. Penny's, Music By Mail, while the Muslim population just has one vendor. Clearly this is an unfair policy.

GROUP APPEAL EXTENTSION FOR  
PRAYER OILS AND VENDORS

NAME:                   CDC-NUMBER:                   HOUSING:                   SIGNATURE:

Y-WING:

Z-WING:                  H62186                          2339 Low                          Curtis Daniels  
                             E31206                               2118 low                          Steven Lice

B-WING:

C-WING:

PAGE 3:

F-WING:

G-WING:

|                |         |          |                  |
|----------------|---------|----------|------------------|
| SIMMONS A      | K-47704 | 109 U.P. | Parker P. Mosley |
| Wesley, S      | J-46248 | 350 up   | Delmaud Mosley   |
| STEVENS Claude | K12408  | 112 L    | Steven Claude    |
| Howard Henry   | C-87490 | 153      | Howard Henry     |
| C. Hutchinson  | T38640  | 3258     | C. Hutchinson    |
| M. HUNDLEY     | C-65838 | GW-31b   | M. HUNDLEY       |
| K. Harris      | C-71291 | 344L     | K. Harris        |
| J. Evans       | J-19360 | A-237    | J. Evans         |
| C. Williams    | L-41052 | E-1213.  | C. Williams      |
| R. Lauderhill  | H24103  | B-106L   | R. Lauderhill    |
| Elton Kelly    | C9938   | GW       | Elton Kelly      |

ADDITIONAL NAMES:

State of California

Department of Correctio

# Memorandum

Date : August 27, 2004

To : A.P. Kane, Warden (A)  
Correctional Training Facility

Subject : VENDORS FOR RELIGIOUS SPECIAL PURCHASE

I'm requesting that the below religious (3) vendors be approved to supply the Muslim Community with religious artifacts per CTF Operation Procedure #42, 53050. Muslim inmates are currently allowed to purchase from Broadworld Fragrance. The inmates are allowed to purchase a maximum of four (4) one ounce ceremonial prayer oils from this vendor. I'm requesting that the maximum be extended to eight (8) one ounces, (quartet packages from Walkenhorst allow 9 oz.). I'm requesting six (6) additional fragrances that will bring the maximum total of ten (10) fragrances that the inmates be allowed to select from.

Thank you.

VENDORS:

GARDEN OF FRANGRACE  
1960 A 54TH. STREET  
SAN DIEGO, CA. 92115  
or P.O. BOX 152513  
SAN DIEGO, CA. 92115  
Ph. (619) 527-1307 FAX: (619) 527-2101

DAWAH BOOK SHOP  
4801 SOUTH CRENSHAW BLVD.  
LOS ANGELES, CA. 90043  
Ph. (323) 299-0335  
FAX: (323) 299-4434

The Helper's Of Muhammad - Books and Things  
674 San Juan  
Venice, CA. 90291  
Ph. (310) 925.2071

FRAGRANCES:

- |                        |                |
|------------------------|----------------|
| 1) Frakensence & Myrrh | 4) Mecca       |
| 2) DRAKKAR             | 5) Medina Musk |
| 3) Kush                | 6) Timbuctu    |

*Arter Y. J. W.*  
Imam Antar Jannah  
Muslim Chaplain  
Correctional Training Facility

*Approve / Disapprove*

A.P. Kane, Warden (A)  
Correctional Training Facility

*Approve / Disapprove*

W. Cohen  
Associate Warden  
CTF South Facility

**RECEIVED**

2004 SEP - 1 P 12:05

GARDENS OFFICE  
CTF SOUTHERN

RECEIVED SEP 1 2004

ALIC 215

**EXHIBIT "A-1"**

DEPARTMENT OF CORRECTIONS  
Correctional Training Facility  
Soledad, California

SUPPLEMENTAL PAGE

RE: CTF APPEAL LOG NO. *CTF-S-05-00938*  
First Level Reviewer's Response

NAME: MITCHELL CDC#: D44205 HOUSING: GW243

APPEAL DECISION: DENIED

APPEAL ISSUE: PROPERTY

APPEAL RESPONSE:

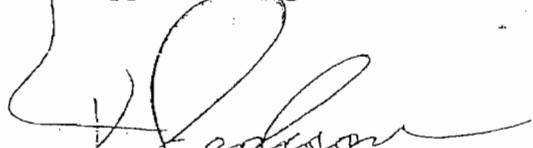
In your appeal you request the following:

1. That the memorandum dated August 27, 2004 be reinstated. The memorandum called for the extension from four ounces to eight ounces of fragrance oils and six additional fragrances to be added.
2. That the following vendors be added: Garden of Fragrance, Dawah Book Shop, The Helpers of Mohammad -- Books and Things.

On April 6, 2005 an interview was conducted by P. Mandeville, Religious Programs Manager. A thorough review of your appeal and all of its attachments was completed and reveals the following:

1. It was reiterated that there would be no violations of the Muslim Religious practices if the request for additional oils and vendors were denied. (See memorandum dated February 3, 2005).

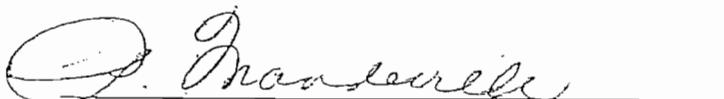
Your appeal is being DENIED at the first level of review.



J. A. Madison  
Correctional Lieutenant  
CTF-South, Unit VII

5-5-05

Date



P. Mandeville  
Associate Warden  
CTF-South, Unit VII

5-5-05

Date

**EXHIBIT "A-2"**

RECEIVED

First Level     Granted     P. Granted     Denied     Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

MAR 26 2005

Due Date: MAY 12 2005

Interviewed by: D. MandevilleINTERVIEWER: DR. JAMES R. PAULSONINSTITUTION: CA STATE PRISON, SOLEDADINMATE: REGGIE MITCHELL

See attached response

Staff Signature: D. Paulson

Title: Lieutenant

Date Completed: 5-5-05

Division Head Approved:

Signature: D. Mandeville

Title: Director

Returned Date to Inmate: MAY 06 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is unfairly represented and unsound because it doesn't address the logic of one vendor comparing to the five or six vendors for special purchased items. Mr. Kane the Warden gives us word to let help and fairly extend the grievances and vendors

Signature: MGregory Mitchell

Date Submitted: 6/16/05

Second Level     Granted     P. Granted     Denied     Other

JUN 16 2005

Due Date: JUL 15 2005

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned:

 See Attached Letter

7-26-05

Signature: D. Paulson

Date Completed: 7-26-05

Warden/Superintendent Signature: R. Banks

Date Returned to Inmate: JUL 15 2005

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In reference to (RUIPA) a State or Federal agency must have a genuine penological interest or the religious accommodations of religious observances is a threat to institution need to maintain order and safety of the institution in question. In this instances CSP-Soledad has no legitimate reasoning not to extend vendors or fragrances. The one vendor Broadworld has been an ongoing problem i.e. misplacing orders, not filling the whole order, items missing from the paid orders, Qur'ans, prayer rugs. Sadly the Warden has missed the point of this appeal of treating all inmates impartial because the general population inmates are accommodated with several special purchased vendors each one is capable to furnished the items. Thus this answer is unfounded and inadequate.

Signature: MGregory Mitchell

Date Submitted: 7/23/2005

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

RECEIVED

DIRECTOR'S ACTION:  Granted P. Granted Denied Other See Attached Letter

CDC 502 (12/87) JUL 21 2005

Date OCT 28 2005

**EXHIBIT "A-3"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # *CTF-S-05-00938*  
Second Level Reviewer's Response

NAME: MITCHELL      CDC# D-44205      HOUSING: GW243

APPEAL DECISION:

*PARTIALLY GRANTED*

APPEAL ISSUE: PROPERTY

In your appeal you state the following:

1. You request the memorandum dated August 27, 2004 be reinstated. The memorandum called for the extension from four ounces to eight ounces of fragrance oils and six additional fragrances to be added.
2. You request the following vendors be added: Garden of Fragrance, Dawah Book Shop, The Helpers of Mohammad – Books and Things.

Dissatisfied with the First Level Response, you submitted your appeal for a Second Level of Review, stating "the answer is unfairly represented and unsounded because it doesn't address the logic of one vendor comparing to the five or six vendors for special purchased items. Mr. Kane the Warden give his word he'd help and fairly extend the fragrances and vendor."

Appeal Response:

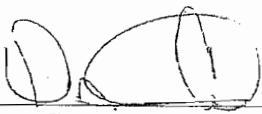
A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

1. The memorandum dated August 27, 2004, was disapproved by the Warden. Therefore it can not be reinstated. However, a discussion was held with A. Janñah, Muslim Chaplin, B. Hedrick, Correctional Business Manager II, P. Mandeville AW South, A.P. Kane, Warden (A) and I, on June 30, 2005. At which time, A. Jannah was instructed to put his request in writing to A. P. Kane via B. Hedrick to increase the number of Fragrances from four to eight, not ten. Once A. Jannah returns from vacation, it is expect he will complete this memorandum. The memorandum will serve as an addendum to the Religious Programs Operational Procedure #42. This portion of your appeal is partially granted.
2. There is currently one vendor approved to provide Religious Artifacts. This will not be increased at the Wardens instructions. It has been determined that the current vendor has the ability to provide all authorized Religious Artifacts. There is no clear justification to increase the number of vendors. This portion of your appeal is denied.

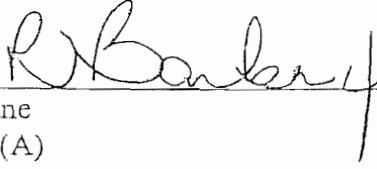
Supplemental Page  
Second Level Reviewer's Response  
Appeal Log# CTF-S-05-00938  
Page 2 of 2

Based on the information provided in ths appeal and a review of appeal number CTF-S-05-00938 and other information gathered your appeal is PARTIALLY GRANTED.

Reviewed by:

  
Wade Cohen  
Associate Warden Business Services

7-20-05  
Date

  
A. P. Kane  
Warden (A)

7-21-05  
Date

**EXHIBIT "A-4"**

CSP-Soledad

First Level  Granted  P. Granted  Denied  Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

MAR 30 2005

Date Due: MAY 12 2005

Interviewed by: D. Mandeville on 4/6/05

See Attached Letter

See Attached Letter

See attached responseStaff Signature: D. Carlson

Title: Lieutenant

Date Completed: 5-5-05

Division Head Approved: D. Mandeville

Returned

Signature: D. Mandeville

Title: Lieutenant

Date to Inmate: MAY 06 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is unfairly represented and unsound because it doesn't address the logic of one vendor comparing to the five or six vendors for special purchased items. Mr. Kane the Warden gives us word to help and fairly extend the vagueness and tendency

Signature: Gregory Mitchell

Date Submitted: 6/6/05

Second Level  Granted  P. Granted  Denied  Other

JUN 16 2005

Due Date: JUL 15 2005

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned:

 See Attached Letter

7-20-05

Signature: D. Carlson

Date Completed: 7-20-05

Warden/Superintendent Signature: B. Banks

Date Returned to Inmate: 7-20-05

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In reference to (RUIPA) a State or Federal agency must have a genuine penological interest or the religious accommodations of religious observances is a threat to institution need to maintain order and safety of the institution in question. In this instances CSP-Soledad has no legitimate reasoning not to extend vendors or

fragrances. The one vendor BroadWorld has been an ongoing problem i.e. misplacing orders, not filling the whole order, items missing from the paid orders, Qur'ans, prayer rugs. Sadly the Warden has missed the point of this appeal of treating all inmates impartial because the general population inmates are accommodated with several special purchased vendors each one is capable to furnished the items. Thus this answer is unfounded and inadequate.

Signature: Gregory Mitchell

Date Submitted: 7/23/2005

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

RECEIVED

DIRECTOR'S ACTION:  Granted P. Granted Denied Other See Attached Letter

CDC 602 (12/87) JUL 21 2005

Date OCT 28 2005

CTF APPEALS

**EXHIBIT "A-5"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

DIRECTOR'S LEVEL APPEAL DECISION

OCT 28 2005

Date:

Group Appeal

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0501412

Local Log No.: CTF 05-00938

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that Muslim inmates are being discriminated against mainly because they are being denied additional prayer oil fragrances. Also, they contend that the Muslim population is only allowed to order from one vendor when the general inmate population (GP) inmates are given multiply choices of vendors to order canteen. He requests that the August 27, 2004 memorandum be reinstated. This memorandum allows up to eight ounces of fragrance oils and the addition of vendors.

**II SECOND LEVEL'S DECISION:** The reviewer found that once A. Jannah, the Muslim Chaplain returns from vacation his request for additional ounces of prayer oils will be addressed via a memorandum to the Warden. The memorandum will serve as an addendum to the Religious Programs Operational Procedure #42. The Warden has denied the addition of vendors approved to provide religious artifacts.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The documentation presented fails to indicate that the institution has violated the intent of the law, or departmental regulations regarding this matter. The appellant's requests have been considered and a reasonable response has been provided. The appellant is housed in the GP, and as such, is allowed to order from all approved vendors. The appellant has alluded to the fact that Muslim inmates are not allowed to order from established vendors as other GP inmates similarly situated. The appellant has not supported this allegation with fact. The appellant has provided no evidence to indicate that, as a GP inmate, he has been denied access to the canteen program. Based upon his arguments and documentation presented, he has not established that the institution is engaging in discriminatory practices based upon his religious beliefs. A meeting with the CTF Religious Program Coordinator and A. Jannah, Muslim Imam, established that the oils currently available are sufficient for religious practice. Additional oils, as requested by the appellant, are not required but are a matter of individual preference. The appellant is not being singled out or denied the right to practice his religious beliefs; however, he must practice his beliefs within the resources available to him via institutional and departmental policies. No relief at the Director's Level of Review is warranted.

**B. BASIS FOR THE DECISION:**

California Code of Regulations, Title 15, Section (CCR): 3210, 3270, 3380

The appellant shall, pursuant to CCR section 3084.2(f)(2), share this response with the other inmates who signed this appeal.

MITCHELL, D-44205  
CASE NO. 0501412  
PAGE 2

This decision exhausts the administrative remedy available to the appellant within CDCR.



N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

APPENDIX

EXHIBIT

A-1

1

Gregory Mitchell D44205  
P.O. Box 689 G-243  
Soledad CA 93960

September 13, 2004

A.P. Kane  
Warden  
Correctional Training Facility

Dear A.P. Kane:

Peace Be With You.

This letter is regarding to a personal conversation you and I had near the West End of the Central Facility Corridor a month or so ago. You and I discussed the possibility of extending the Muslim population's Religious Artifacts, specifically, the prayer oil fragrances selection, which at that time was four and the amount of four ounces could be purchased. At this present time, this has been extended to six additional fragrances for a total of ten, and the additional four ounces extending to a total of eight and four additional vendors to order from. In actuality after our discussion a month ago or so you stated, "*I am one Warden that is willing to help. Have your Muslim Chaplain to write up the proposal and I'll give it a honest look.*" Verily your words were true and we the signed on this letter would like to personally thank you for assisting and facilitating this particular issue. We would also like to extend our gratitude to those who assisted you on this matter, Associate Warden Mr. Cohen and the Muslim Chaplain Antar Jannah and all others who assisted.

Respectfully submitted,

*Gregory Mitchell*  
Gregory Mitchell

P.S. The best of Salutations of Peace and hopefully you and your staff will attend our belated Eid Banquet on October 2, 2004 and in the up-coming Banquets.

Cc: J. Woodford, Director of Corrections  
W. Cohen, Associate Warden, CTF  
Antar Jannah, Muslim Chaplain, CTF  
J. White, Receiving & Release, CTF

APPENDIX

EXHIBIT "A" 2

State of California  
Department of Corrections

## Memorandum

Date: February 3, 2005

To: Inmate Gregory Mitchell  
D-44205  
G-243

Subject: REQUEST FOR EXTENSION OF MUSLIM ARTIFACTS

This is to acknowledge receipt of a Correspondence Referral from the Institutions Division regarding your Request for Interview, dated January 27, 2004 to Antar Jannah, Muslim Chaplain.

Your letter indicates you want to know the outcome of the meeting with the Warden on October 14, 2004 regarding the extension of prayer oil fragrances. Be advised that Mr. Jannah was unable to attend the scheduled quarterly Chaplain's meeting with the Warden regarding this issue.

However, as the Religious Program Coordinator, I met with Mr. Jannah regarding the extension of prayer oil fragrances. I asked the specific questions listed below:

1. Can the Muslims practice their prayers with the existing oils being used?  
The answer was yes.
2. Is the request for more oils and vendors to be added a requirement for practice of the faith? He indicated that additional oils and vendors are not a requirement. The request is a desire.
3. I asked if there were any or would there be any violations of the Muslim Religious practices if the request were to be denied. He indicated that the Muslim inmates would still be able to practice their religion without additional prayer oils or vendors.

Therefore, based on the above statements, there is no need to approve additional oils or vendors as the existing vendors are adequate to meet the needs of the Muslim inmate population.

  
P. MANDEVILLE  
Associate Warden  
Religious Programs

APPENDIX

EXHIBIT

A 3

## Memorandum

Date: October 4, 2004

To: Inmate Gregory Mitchell  
D-44205  
G-243

Subject: REQUEST FOR EXTENSION OF MUSLIM ARTIFACTS

This is to acknowledge receipt of your letter to A. P. Kane, Warden, dated September 13, 2004 regarding a previous conversation with Mr. Kane relative to extending Muslim Religious Artifacts, specifically, the prayer oils. Your letter has been assigned to P. Mandeville, Associate Warden and Coordinator of Religious Programs at CTF.

P. Mandeville will be conducting a meeting with the Chaplains on October 14, 2004. At that time the feasibility of extending the number of prayer oils will be discussed. The Muslim Population will be advised via written documentation of the decision. If you have additional information you would like to have presented, please submit it to your Chaplain for discussion at the meeting.



P. MANDEVILLE  
Associate Warden  
Religious Programs

STATE OF CALIFORNIA

DEPARTMENT OF CORREC

## CORRESPONDENCE REFERRAL

CDC 972 (03/02)

|                         |            |
|-------------------------|------------|
| YACA TRANSMITTAL NUMBER | CCU NUMBER |
|                         | 05-30      |

ASSIGNED TO

INSTITUTIONS DIVISION

DATE ASSIGNED:

1/4/2005

DATE DUE:

2/10/2005

FROM: D-44205 MITCHELL

~~THE ATTACHED CORRESPONDENCE IS REFERRED TO YOU FOR ACTION AS INDICATED~~

REGARDING: MUSLIM ARTIFACTS

Institution:

CTF

TYPE OF PACKAGING INSTRUCTIONS:

LARGE ACTION - Return one copy of your response and the original CORRESPONDENCE REFERRAL (with the DISPOSITION SECTION completed) to the Correspondence Control Unit.

SMALL

SMALL ACTION - Return only the original CORRESPONDENCE REFERRAL (with the DISPOSITION SECTION completed) to the Correspondence Control Unit.

## DISPOSITION SECTION

## SPECIAL INSTRUCTIONS TO RESPONDING DIVISION

MUST BE COMPLETED PRIOR TO RETURNING TO CCU

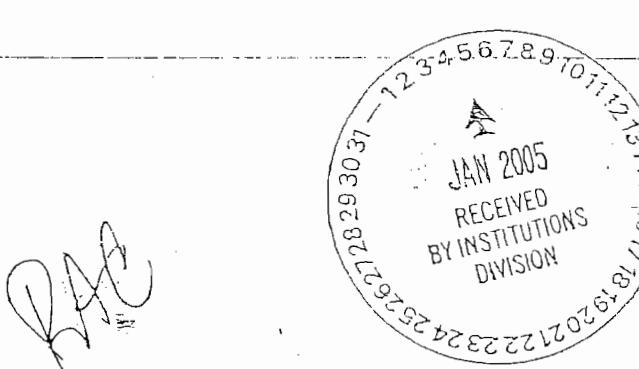
Type of Response:

 Letter/memo  E-Mail Telephone call. Please note discussion in the space below: No response necessary. Note reason no response was necessary in space below: Copy of YACA referral sheet and completed correspondence sent to YACA.

RESPONDED TO BY OR DETERMINED NO RESPONSE NEEDED BY:

PRINT OR TYPE NAME

RESPONSE DATE:

REASSIGNMENT INSTRUCTIONS: NOTIFY Correspondence Control Unit and re-assigned Division IMMEDIATELY if this referral is reassigned. (Phone: (916) 323-0962 or E-mail: [reassigned@correc.ca.gov](mailto:reassigned@correc.ca.gov))

Reassigned to:

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| <input type="checkbox"/> | TO: CORRESPONDENCE CONTROL UNIT, 1515 S St., Rm 124 S, Sacramento, CA 95814<br>(X-MARK HERE TO RETURN COMPLETED ASSIGNMENT TO CORRESPONDENCE CONTROL UNIT.) |
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EXHIBIT "B"

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS

**INMATE/PAROLEE  
APPEAL FORM**  
CDC 602 (12/07)

**2ND LEVEL**

Location: Institution/Parole Region

(CTF-S)

Log No.

05-01862

Category

11-B

1 AUG 05 2005

2 SEP 22 2005

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

**NAME:** G. Mitchell **NUMBER:** D 44205 **ASSIGNMENT:** West gate porter A.M. **UNIT/ROOM NUMBER:** Gw 209

**A-Describe Problem:** Appellant is a practicing Muslim whose faith is Al Islam, and he follows the Maliki school of thought. Appellant comes forward with the finding of The Religious Land Use and Institutionalized Persons Act of 2000 ("RLUIPA") constitutional. Subsequently on or about March 2005 a "Notice Of Court Order" was issued. SEE EX. (A) Stating: "if you were given a 128-A (counseling chrono) or 115 (rules violation report) for wearing a short beard (.75 inch or less) at CSP Solano at September 22, 2000 you can apply to have those documents removed from your file and to receive any credits that you have lost." The Appellant's 128-A's were removed from his central file. See Ex. (b).

If you need more space attach one additional sheet. (SEE ATTACHED SHEET)

**B-Action Requested:** That Appellant along with other situated Muslim inmates be allowed to practices their faith Al Islam by attending Jummah Prayers on Friday's between the hours of 1 P.m. and 3 P.m. without receiving a 128-A or 115. Also be allowed to wear the half inch beard that is a key tenant of Muslims' faith those whomever follows the Sunnah without receiving a 128-A or 115. SEE EX. (D)

Inmate/Parolee Signature: *Gregory Mitchell*

Date Submitted: 6/13/05

**C-INFORMAL LEVEL (Date Received)**

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED BY [REDACTED]

Staff Response:

[REDACTED]

Supplement page of inmate appeal.

Appellant had been a plaintiff in the Mayweather vs Terhune case, but still is not allowed to wear a short beard according to his religious faith Al Islam without constant harassment from CTF-Soledad Central staff.

Appellant follows the Ahl-as-Sunnah and Al-Adillat Ash Shari'yyah whose jurisprudence (philosophy or formal science of law) is Maliki. SEE EX (C) which exempts appellant from any short-sighted rulings referred to The Muslim Chaplain because at present The Muslim Chaplain, is considered La Madhabi (hawas) a layman who does not know the sciences of Arabic grammar and Islamic literature pertaining to (Islamic Rulings) Fatwas. Thus he is not qualified to grasp the books of fatwas  
SEE EX (F)

Respectfully submitted

*Gregory Mitchell*  
G. Mitchell D 44205

6/13/08

NOTICE OF COURT ORDER

In the case of *Mayweathers v. Terhune*, the Court held that the CDC could not punish Muslim inmates at California State Prison - Solano (CSP-Solano) for wearing a short beard (1/2 inch or less) or for being at Jumu'ah prayer service instead of their job or class. The Court's Order only applies to Muslim inmates who were at CSP-Solano during certain time periods.

If you were at CSP-Solano and were given a 128-A (counseling chrono) or 115 (rules violation report) for being at Jumu'ah services any time after November 19, 1998, you can apply to have those documents removed from your file and to receive any credits that you may have lost.

Also, if you were given a 128-A or 115 for wearing a short beard (1/2 inch or less) at CSP-Solano any time after September 22, 2000, you can apply to have those documents removed from your file and to receive any credits that you may have lost.

To apply, submit a 602 (inmate appeal) to your Correctional Counselor requesting that these forms be removed from your file and asking that your credits be restored.

If you have any questions about this Order, please contact your Correctional Counselor or the Appeals Coordinator. You may also contact the attorney for the Muslim inmates in *Mayweathers*:

Sue Christian  
Prison Law Office  
General Delivery  
San Quentin, CA 94964-0001

STATE OF CALIFORNIA,

NAME and NUMBER MITCHELL

D-44205

12-207-U

CT F-N 5/20/98  
DEPARTMENT C

On 05/14/98, at approximately 1400 hours, it is noted that Inmate MITCHELL, 12-207-U, has failed to comply with the Grooming Standards Memorandum. Inmate is hereby ordered to come into compliance by shaving his beard, or getting a chrono to have a beard within regulations. Inmate MITCHELL has seven days to comply with this order. If Inmate MITCHELL does not comply within the seven-day period, he will be subject to further progressive disciplinary action. Inmate MITCHELL is aware of the report.

ORIG: C-File  
cc: Counselor  
Writer  
Inmate

*A. Flores*  
A. FLORES, Correctional Officer  
2nd Watch, Building #12  
Facility II, CSP-Solano

DATE May 14, 1998

INFORMATIVE CHRONO

CUSTODIAL COUNSEL

STATE OF CALIFORNIA

NAME and NUMBER MITCHELL

D-44205

CT F-N 5/20/98  
12-207-U

DEPARTMENT OF CORRECTIONAL  
CCD 128

On 05/14/98, at approximately 1400 hours, it is noted that Inmate MITCHELL, D-44205, 12-207-U, has failed to comply with the Grooming Standards Memorandum. Inmate MITCHELL is hereby ordered to come into compliance by shaving his beard, or getting a chrono to have a beard within regulations. Inmate MITCHELL has seven days to comply with this order. If Inmate MITCHELL does not comply within the seven-day period, he will be subject to further progressive disciplinary action. Inmate MITCHELL is aware of the report.

ORIG: C-File  
cc: Counselor  
Writer  
Inmate

*A. Flores*  
A. FLORES, Correctional Officer  
2nd Watch, Building #12  
Facility II, CSP-Solano

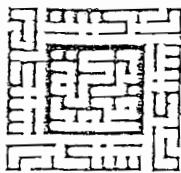
DATE May 14, 1998

INFORMATIVE CHRONO

CUSTODIAL COUNSEL

**EXHIBIT "B-1"**

SANKORE'



Institute of Islamic - African Studies

بسم الله الرحمن الرحيم والسلام على سنتك محبك زايد وصاحبها وشاعرها

## Memorandum

DATE: November, 4, 1997  
TO: California-Department of Corrections  
FROM: Sankore' Institute of Islamic-African Studies  
RE: The Issue of Beards and Grooming Standards in Islam

The Directorate of the Sankore' Institute of Islamic-African Studies was requested by the Muslim public as well as many Muslim inmates in the California Department of Correction to research into the *shari'a* of Islam in order to provide textual evidence concerning the wearing of beards by Muslims. The purpose of this research is to determine whether the wearing of the beard is an obligation in Islam, an established *sunnah*, or simply a custom of the Muslim people which can be dispensed with under certain circumstances.

On October 16, 1997 the California Department of Corrections issued Resolution # 97/12: Notice of Change to Director's Rules - Sections: 3000, 3062, 3075, 3287, 3314 and 3315. The new resolution was issued "to incorporate into the Director's Rules provisions governing inmate grooming standards".

After carefully examining the purpose and aims of the resolution and after grasping the legitimate needs for security and maintenance of the hygienic standards within the California Department of Corrections - the Sankore' Institute of Islamic African Studies determined that the established Islamic grooming standards can be allowed for Muslims without challenging the stated objectives of the new changes. The stated objectives of the new changes are coterminous with the legal obligations of grooming standards in Islam. Therefore, each Muslim inmate can maintain the obligations of Islamic grooming standards while at the same time comply with the objectives of the new changes as stated in Resolution 97/12.

The objectives of the new changes are, as stated: [1] to promote good personal hygiene; [2] to all in the security of the prison; and [3] to protect the safety of the public. We do not feel that the objectives of these new changes are to "target" the Muslim inmate population of the CDC nor to violate established religious normative practices which in no way threaten the security of the prison system.

It for this reason that the California Department of Corrections should be well informed of the grooming standards of Muslims, whether incarcerated or free - from the legal perspective of the *shari'a* of Islam. This will enable the officials of the CDC to know that Muslim grooming standards fulfill the very objectives of the new changes which would allow Muslims to be exempt from conforming to any grooming standards which violate their religion.

[2] [a] The existence of facial hair is apart of the clear distinctions in Islam for determining the maturity of a young men. It is at the point of maturity (فُرطع) that human beings are made responsible for their actions (نَسْف). According to Abd'l-Wahab ibn Ashir in his Murshid 'l-Mu'een:

وَكُلُّ تَكْلِيفٍ يُشْرِطُ الْعُلُمُ مَعَ التَّبُّلُغِ بِتِمَّ أَوْ حَمْلٍ  
أَوْ بَعْضِيْ أَوْ بَلْثَابِ الشَّعْرِ أَوْ بَشَانِ عَشْرَةِ حَرَبٍ لَا ظَهِيرٍ

"Every responsibility is conditioned by reason. Along with maturity indicated by (menstrual) blood or pregnancy.

Or by sperm or the growing of (facial or pubic) hair, Or by reaching eighteen years of age."<sup>1</sup>

[b] The existence of the beard is the clearest and most apparent sign of physical maturity in the male. The intentional removal of the beard is considered in Islam a sign of infantile vanity and religious immaturity. The shaving of the beard is a sign of humiliation and degradation.

[3] [a] Human outward appearance (جُنَاح) is divided into two divisions: [i] the natural physiognomy (جُنَاح); and [ii] artificially produced appearance (تَكْثِير). The beard is included among the first type - the natural physiognomy of man. The divine law was established to preserve every aspect of the natural physiognomy and it is opposed to anything which would lead to its removal. This includes shaving or mutilation, except in a case which is justified by the *shari'a*. This principle lies at the very foundation of the divine law. The majority of laws in Islam were implemented by Allah ta'ala in order to protect the natural human constitution from futility and in order to preserve that which is the fundamental nature of humanity - whether spiritual or physical.

[b] Thus, the Messenger, may Allah bless him and grant him peace, established what is lawfully removed from the physical body and he included this removal as being apart of the natural human constitution (فُلَاثَة). It has been related by *Imam Muslim* in his Saheeh on the authority of A'isha: The Messenger of Allah may Allah bless him and grant him peace said:

عَشْرَةُ مِنَ الْبَطْرَةِ قَصُّ الشَّارِبِ وَأَعْتَاءُ الْلِحْنَةِ وَالسَّرَّاكِ رَأْسِيْسَانُ النَّمَاءِ وَرَأْصُ الأَظْنَارِ رَغْصُ الْبَرَاجِمِ وَرَقْبَةُ  
الْأَبْطَاطِ رَحْلَقُ الْعَانِيَةِ وَرَبْقَانُ الْفَلَاءِ. قَالَ مُحَمَّدٌ وَنَسِيْتُ الْعَاشرَةَ إِلَّا أَنْ يَكُونَ لِلْمُنْفَضَّةِ

"Ten things are the acts according to fitra (the natural state): clipping the mustache, letting the beard grow, using the tooth-brush, curing the nails, washing the finger joints, plucking the hair under the arm-pits, shaving the pubic hair, and cleansing one's private parts (after defecation or urination) with water." The narrator said: "I have forgotten the tenth, but it may have been rinsing the mouth."<sup>2</sup>

[c] From the above prophetic tradition it is known that the *shari'a* begins by preserving the natural human constitution. This is because the completion or perfection of the human physiognomy is apart of the natural constitution upon which humanity was created. Thus, the clipping of the mustache and the growing of the beard also constitutes the perfection of the human physiognomy as *Allah ta'ala* has ordained. Within these two acts there are well known hygienic, medical as well as religious benefits. Thus, the issue of the beard comprises the essence of the human formation and physical constitution in Islam and it should be preserved in the fashion that the Prophet, may Allah bless him and grant him peace ordered.

<sup>1</sup> Shaykh Abd'l-Wahab ibn 'Ashir, al-Murshid 'l-Mu'een 'Ala q-d-Din'iyyi min 'Ilm al-Uloom (Tunis: Maktaba 'l-Manziz, 1969), p. 3.

<sup>2</sup> *Imam Muslim*, Saheeh Muslim (Cairo: Isrā'īli-Baṣbīl 'l-Halāfi), p. 125.

becomes abundant. This is what Abu Ubayda said. However, al-Baaji said: 'I consider that what is intended here is that the beard should be exempt from being cut, because not cutting the beard does not necessarily mean it should be abundant.' It has been narrated that Ibn Umar and Abu Hurayra used to grasp their beards in their hands and then cut what exceeded beyond their hand grasp. Imam Malik was asked about the beard which is very long and he said, 'My opinion is that he should grasp hold of it and cut (that which extended beyond the hand).' . . . Imam at-Taybi said, 'It is prohibited (نَهَا) to cut the beard like the non-Arabs or to extend the beard like the tail of a donkey.' Imam al-Haafidh said, 'The prohibition for the beard is complete elimination (يُكْسَنَ) or cutting it very close contrary to what grows beyond the hand grasp mentioned in the above traditions.'<sup>7</sup>

[5] [a] The Muslim is prohibited from repudiating known Islamic customs and resembling the customs of the non-Muslims. Allah ta'ala says:

رَبَّنَا يُشَاقِّ الرَّسُولَ مَنْ بَعْدَ مَا تَبَيَّنَ لَهُ الْهُدَىٰ رَبَّنِي عَيْنَ سَبِيلِ الْمُرْسَلِينَ فَرَأَكُمْ مَا تَرَكْنَى رَتَّلَكُمْ جَنَّتُمْ وَسَافَتْ  
مَصِيرًا.

"Whoever repudiates the Messenger after the Guidance had been made clear to him and follows other than the Way of the believers, Allah will attach him to what he has become attached and lead him to Hell an evil destiny." [an-Nisa': 115]

Thus, if the Muslim denies the obligation of maintaining the beard and follows in the ways of the disbelievers by shaving their beards after the Messenger has given the command to let the beard grow -then he will no doubt be connected to those whom he resembles. This is because sameness in outward appearance is a proof of sameness in the hearts.

[b] The Messenger of Allah, may Allah bless him and grant him peace said,

لَا يُشَبِّهُ الرَّبِيعُ بِالزَّيْرِ حَتَّى يُشَبِّهَ الْقَلْبُ بِالْقَلْبِ.

"There is no resemblance of outer appearance until there is first resemblance in the hearts." Again the Messenger of Allah, may Allah bless him and grant him peace said,

مَنْ شَبَّهَ بِقَوْمٍ فَهُوَ مِنْهُمْ.

"Whoever resembles a people then he is from them." Lastly the Messenger of Allah, may Allah bless him and grant him peace said,

لَيْسَ بِنَا مَنْ شَبَّهَ بِغَيْرِنَا.

"He is not from among us who resembles other than us." Shehu Uthman Dan Fodio said in his Tahdheer, "This means he is not among the righteous from us nor among those who are fearful of Allah - who resembles the people of corruption and sinful deviation. For by resembling them in their ways it is feared that he will be included among them on the Day of Judgment."<sup>8</sup>

[c] Shaykh Uthman ibn Abd'l-Qaadir narrated in his excellent work called Hukmu 's-Shar'i Fi 'l-Zahva wa 'l-Zayra (The Legal Judgment Concerning Beard's and Attire), "One day messengers from the courts of the King of Persia, Kosra, came to the Prophet of Allah, may Allah bless him and grant him peace and their beards were shaved off. He upon him be peace asked, 'Who has ordered you to do that?' They said, 'Our master.' Meaning by that Kosra. He then turned his eyes away

<sup>7</sup> Ibid, 426.

<sup>8</sup> Uthman Dan Fodio, Ishdheer, pp. 21-22.

[g] Also by *Imam Muslim* on the authority of Jabir ibn Abdallah: "When Abu Quhafah (father of Abu Bakr) came in the Year of Victory or on the Day of Victory (to the Prophet to pledge his allegiance to him) his head and his beard were white like hyssop. He (the Prophet) commanded or the women were commanded by him that they should change this with something (that the color of his hair should be changed)."<sup>16</sup>

[h] It is related by Abu Dawud in his *Sunan* on the authority of Laqit ibn Sabira who said: "Oh Messenger of Allah, tell me about ablution." He said: "*Perform ablution in full and make the fingers go through the beard and snuff with water well except when you are fasting.*"<sup>17</sup>

[i] In the same collection on the authority of Anas ibn Malik: "Whenever the Messenger of Allah (peace be upon him) performed ablution, he took a handful of water, and, putting it under his chin, made it go through his beard, saying: *Thus did my Lord command me.*"<sup>18</sup>

[j] Finally, it says in the *al-Ibdaa' Fi Mudaar 'l-Ibtidaa'*:

النَّفَعُ الْمُذَاجِبُ الْأَرْجُونُ عَلَى رُجُوبِ تَوْتِيرِ الْأَيْمَةِ وَخَرْفَانِ حَكَمٍ وَالْأَغْدِيرِ التَّرِبَةِ فِيمَا

"The four schools of thought are unanimously agreed upon the obligation of growing of the beard and upon the prohibition of shaving it and trimming it to where it is nearly (shaved)."<sup>19</sup>

[8] [a] Pursuant to the above legal rulings as established within the Quranic verses, prophetic traditions and the independent judgment of the sunni scholars - the Sankore Institute will now examine the actual text of the new amendments to demonstrate that the Muslim inmates can wear the beards as has been religiously ordained while at the same time complying with the objectives of the new amendments.

[b] The 'determination' of the new amendments concerning inmate grooming standards states:

"The Department must determine that no alternative considered would be more effective in carrying out the purpose of this action or would be as effective and less burdensome to affected persons."<sup>20</sup>

The Muslim community believes that regarding Section 3062 *Inmate Grooming Standards*, Subsection (h), 1-2 - that there is an alternative which can be considered which would be more effective and less burdensome to the religious grooming standards of the Muslim inmates.

<sup>16</sup> bid.

<sup>17</sup> Ibid.

<sup>18</sup> bid.

<sup>19</sup> Shaykh Uinman ibn Abd'l-Qaadir 'a-Sayfi, *Hukmu 'l-Shari'i Fil 'I-Lahyati wa 'l-Anqa'*, p. 31.

<sup>20</sup> Director of Corrections, "Notice of Adoption of Emergency Regulations" Oct. 1 1997 n. 2

The Muslim community alleges that this amendment should: [a] be excluded because of the above mentioned religious reasons; or [b] be amended to include within its exemption the Muslim inmates who have a 'chronos' from the institutional Muslim Chaplain stating that the said inmate is indeed a Muslim and be given authorization from Institutional Division's Regional Administrator. The above amendment for those who are professed Muslims should not be delimited by a time exemption.

[f] As for beard's length, the *Initial Statement of Reasons* states,

"Prison restrictions on hair length assist correctional officers in searches of inmates for concealment of contraband including dangerous materials, reduce the difficulty and time needed to conduct searches, and aid in the promotion of hygienic and healthy conditions inside the prisons."<sup>27</sup>

This objective demonstrates the compelling institutional interests which can never be compromised because it underpins the very purpose and design of the CDC system. However, the Muslim community maintains that this objective can also be accomplished by allowing the Muslim inmates to grow their beards as enjoined by Islam. The Islamic injunction regarding the growing of the beard is that it should be a certain length. In the above mentioned tradition narrated on the authority of Ibn Umar and Abu Hurayra that they used to grasp their beards in their hands and then cut what exceeded beyond their hand grasp. Imam Malik was asked about the beard which is very long and he said, 'My opinion is that he should grasp hold of it and cut (that which extended beyond the hand).'<sup>28</sup> This means the beard should be no longer than three inches in length. This length is also supported by the Institutional requirements as established in the *Initial Statement of Reasons*,

"The Department contends that *three inches* is a reasonable length as it is difficult to hide contraband in hair of this length and will inhibit matting of the hair, which makes it difficult to search. At this time, a shorter maximum length, such as two inches is not thought to be necessary to address security concerns."<sup>29</sup>

Although this objective was engendered regarding the length of the hair of the head, it can be argued that what is "necessary to address security concerns"<sup>30</sup> for the hair of the head should be the same circumstances for the hair of the face. As for the concerns of uniformity, discipline and neatness, the Islamic requirements of neatness and uniformity for the beard are completely in accord with the stated objectives of the Department's new amendments.

All of the above gives evidence that there are clear achievable alternatives to Section 3062(h), (1), (2) which will prove to be more effective in carrying out the purpose, reason and objective of inmate grooming standards. Allowing the Muslims to grow their beards to a uniform length of three inches (and no more) would be as effective and less burdensome to Muslims who will be adversely affected by the above amendments as stated.

<sup>27</sup> Director of Corrections, "Initial Statement of Reasons", p. 1.

<sup>28</sup> See above pg. 5 Section 4 (c) of this memorandum.

<sup>29</sup> Director of Corrections, "Initial Statement of Reasons", p. 2.

<sup>30</sup> Ibid.

This action, with all of the negative results it would induce<sup>39</sup> would no doubt lead to the very opposite of "promoting a positive self image"<sup>40</sup> on the part of Muslim inmates. It will induce fear, depression and an overwhelming sense of persecution. These pessimistic traits would undermine the ability of the inmates to become rehabilitated and reformed.

The Muslim inmate would then be left with two alternatives: [1] to comply with Subsection 3062 (h) by shaving their beards and disobeying the laws of Islam; or [2] by refusing to comply with the administrative action and obeying the laws of Islam. All Muslims, whether incarcerated or free have the same choices. Shaykh Uthman Dan Fodio said in his Bayan Wujub 'l-Hijra, "Whenever there is a conflict between a religious interest and a worldly interest, then it is obligatory for the Muslim to give preference to the religious interest over the worldly interest."<sup>41</sup> Allah ta'ala says:

وَمَا كَانَ لِمُرْسَلٍ رَّدًا مُؤْمِنٌ إِذَا قَضَى اللَّهُ وَرَسُولُهُ أَمْرًا أَنْ يَكُونَ لِيَمُ الْخَيْرَةُ مِنْ أَمْرِهِمْ، وَمَنْ يَنْعَصِ اللَّهَ وَرَسُولَهُ فَقَدْ ضَلَّ صِرَاطًا مُّسْتَقِيمًا.

"It is not for the believing man and believing woman that when Allah and His Messenger decide a matter that they should have a choice in their affair. Whoever disobeys Allah and His Messenger has gone clearly astray." [al-Ahzaab: 36] The Messenger of Allah, may Allah bless him and grant him peace is reported to have said,

لَا طَاعَةَ لِلْمُخْلُوقِ فِي مَعَاصِيهِ لِلْخَالِقِ.

"There is no obedience to a created being in disobedience to the Creator." Thus, the Muslim who fears Allah and His displeasure will endure every worldly constriction for the sake of Allah and His religion.

As for the weak hearted Muslim, who is a slave of his lower passions and has been induced by Satan to fear created beings, Allah ta'ala says about him:

الَّمْ تَرَ إِلَيَّ الَّذِينَ يَرْجِعُونَ أُنْيَمًا أَمْرًا يَتَرَكَّبُ إِلَيْكُمْ وَمَا أَنْزَلَ مِنْ فِي السَّمَاوَاتِ وَمَا أَنْزَلَ مِنْ فِي الْأَرْضِ إِلَيْكُمْ وَرَأَيْتُمْ أَنْ يَكْثُرُوا إِلَيْهِ وَرَأَيْتُمُ الشَّيْطَانَ أَنْ يُخْبِلَهُمْ ضَلَالًا بَعْدًا وَإِذَا قِيلَ لَهُمْ تَعَالَوْا إِلَيْهِ مَا أَنْزَلَ اللَّهُ وَإِلَيَّ أَنْزَلَ رَسُولِيَّ رَأَيْتَ الْمُنَافِقِينَ يَصْنَعُونَ عَنِّي مُتَوْدًا.

"Have you not seen those who claim that they believe in what was revealed to you and in what was revealed before you, how they would go for judgement to false deities when they were ordered to renounce them? Satan desires to lead them far astray. And when it is said to them, 'Come to that which Allah has revealed and to the Messenger'; you see the hypocrites turning their back to you with aversion." [an-Nisaa: 59-60]

<sup>39</sup> Failing to comply with grooming standards would constitute a violation of the rules and the inmate will be written up for an administrative rule violation. The inmate may be placed in Work Group C, which would preclude them from earning time credits and restrict their privileges.

<sup>40</sup> Department of Corrections, "Initial Statement of Reasons", p. 1. "The Department contends that these grooming standards may help to promote a positive self image on the part of the inmates."

<sup>41</sup> Uthman Dan Fodio, Bayan Wujub 'l-Hijra [Al-Ulaba], trans. F.H. al-Misri, p.11.

### Conclusion

The Islamic ordinance for wearing the beard demonstrates definitively that the claim of the beard not being a substantial part of the *shari'a* of Islam is false. The beard is the prominent facial distinction between males and females. The beard is a symbol of maturity and puberty in the male, signaling that he has attained the age of religious and social responsibility of the Islamic commands and prohibitions. The beard is apart of the natural human physiognomy which completes and perfects the facial constitution. It is forbidden to shave it or to trim it until it is almost shaved.

Letting the beard grow is apart of the features of the natural human constitution which Allah included in creating mankind. It is apart of the *sunna* of the Prophet, may Allah bless him and grant him peace, which a Muslim is rewarded for adhering to and is punished for leaving. The Messenger of Allah, may Allah bless him and grant him peace guided the Muslim to do the opposite of what non-Muslims do in shaving their beards.

All of the foregoing judgments does not challenge the objectives of the new changes to be implemented in the CDC concerning inmate grooming standards. In fact, Islamic grooming standards correspond with the spirit and objectives of the new changes. The wearing of beards by the Muslim inmate population does not in anyway preclude discipline and respect for authority. The wearing of beards as stipulated by the Islamic law does not hamper the health and safety requirements of the correctional institution. The beard does not impede the effective use of safety devices e.g. eye shields, headgear and face masks. The Islamic custom of wearing the beard is a religious custom which in no way induces animosity towards anyone. The wearing of beards in the manner which Islamic law delineates impedes the possibility of concealing weapons or contraband and permits the necessity and efficiency of inspection and search by Correctional Officers.

The wearing of beards by Muslim inmates will help to promote a positive self image and is an alternative which would be more effective in carrying out the purpose of the new changes in grooming standards. The Muslim inmate population should be given administrative exemption from the shaving of their beards after determination of their Islamic faith by institutional Muslim chaplains. This would be more effective and less burdensome than Subsection 3062(b)(1) and (2) to the Muslim population.

Directorate: Sankore' Institute of Islamic-African Studies

أبو الفرج عمر عبد الشتاار بن فريد

Abu Alfa Umar Abd's-Sataar bin Farid

### Conclusion

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Directorate: Sankore' Institute of Islamic-African Studies

أبو الفتح عمر عبد الصتاار بن فريد

Abu Alfa Umar Abd's-Sataar bin Farid

**EXHIBIT "B-2"**

*SACRAMENTO Bee - 12-28-02\*\* A3*

# Let inmates worship, court says

The Muslim prisoners also can grow beards, the appeals panel rules.

By Claire Cooper  
BEE LEGAL AFFAIRS WRITER

SAN FRANCISCO - In a victory for Muslim prisoners in California, a federal appeals court ruled Friday that wardens can't interfere with inmates' religious practices without proving a compelling security need.

The 3-0 decision by the 9th U.S. Circuit Court of Appeals, the first of its kind by a federal appeals court, upheld the Religious Land Use and Institutionalized Persons Act against a constitutional attack by the state in a case that began six years ago.

The 2000 U.S. statute conditions the states' receipt of federal prison funds on the religious liberty they permit their inmates. The amount at stake for California in the Muslim inmate case appears to be about \$240 million annually.

The upshot of the ruling is that Muslim inmates can't be disciplined with loss of good-time credits or subjected to other penalties for attending the one-hour Friday worship services known as Jumu'ah, as the Quran requires, or for wearing the half-inch beards that symbolize loyalty to Muhammad.

Congress has a strong interest in making certain that federal funds do not subsidize conduct that infringes individual liberties.

The federal government also has a strong interest in monitoring the treatment of federal inmates housed in state prisons and in contributing to their rehabilitation.

Expressly protected by the decision are the approximately 300 practicing Muslims incarcerated at California State Prison at Solano. They're the same men who were covered by 14 three-month preliminary injunctions against the prison - 10 on Jumu'ah and four on beards - issued earlier by U.S. District Judge Lawrence K. Karlton in Sacramento.

The implications are much broader, however, because the 9th Circuit's interpretation of any federal law is binding throughout California and eight other Western states unless and until it's reversed by the U.S. Supreme Court.

And, as a practical matter, said Susan D. Christian, the inmates' lawyer, "I would think it wouldn't require another lawsuit to apply it to all religions and all institutions."

The case had its origins in several suits filed by individual inmates, representing themselves. The court appointed Christian to represent them in what became a class-action lawsuit, Mayweathers vs. Newland, that won the backing of the U.S. Department of Justice.

Terry Thornton, a spokeswoman for the Department of Corrections, had no estimate of the overall Muslim population behind bars but said Islam is "one of the fastest-growing religions in

## Muslim: Next move uncertain

► CONTINUED FROM A3

The state's attorneys were reviewing the opinion before deciding what to do next. They could petition the U.S. Supreme Court for a review, seek further review in the 9th Circuit or let the case go back to Karlton for a ruling on a permanent injunction.

The prisons had justified a general ban on beards as essential to speedy identification. The argument was rejected without discussion in the 9th Circuit's opinion.

Karlton ruled last winter that the prisons could achieve their legitimate goals by imposing less restrictive measures, such as limits on beard length.

In the 9th Circuit, the state argued mainly that Congress exceeded its constitutional powers in passing the 2000 law.

The 9th Circuit said the statute was sound under a 15-year-old U.S. Supreme Court precedent that spells out the circumstances under which Congress may withhold its funds from states that refuse to comply with its mandates.

It's anybody's guess, though, whether the Supreme Court would adhere to the precedent today.

Jesse Choper, a leading constitutional authority at the University of California, Berkeley, said the power of Congress to put conditions on its funding was "in all likelihood, the next front in the court's federalism revolution."

Although the court has extended the right to practice religion, it also has made progressive inroads on the power of Congress to tell the states what to do, especially in running their prisons.

The Bee's Claire Cooper can be reached at (415) 551-7701 or ccooper@sacbee.com.

**EXHIBIT "B-3"**

## Chapter One

### An Explanation of the Scope of the Book, the *Sunna*, and the Consensus (*al-ijma'*) and the Proofs of the Obligation to Follow Them

#### The Scope of the Book:

As for the scope of the Book it is as Abd'r-Rahmaan as-Suyuti<sup>18</sup> said in his *an-Niqaya*, "It is the heavenly speech which was revealed to Muhammad, may Allah bless him and grant him peace, in the form of chapters as a wondrous miracle from Him."

#### The Scope of the Sunna:

The scope of the *Sunna* is as Ahmed ibn Ali ibn Abd'r-Rahmaan al-Manjuri said in his commentary upon the *Minhaj 'l-Muntakhib*, "The *sunna* linguistically means a way (*at-tareeqa*) and a custom (*al-'aadat*). The *sunna* technically is a word which is a combination of a form of worship (*al-'ibaadat*) and a form of proof (*al-adaaalat*). The *sunna* with regard to worship are the supererogatory acts which the Prophet, may Allah bless him and grant him peace, practiced constantly, or it was understood by it that it was to be done continuously, even when its cause was not recurrent - like the eclipse prayer (*salaat 'l-khusuuf*). And some of the Companions added: and it was publicly demonstrated to be done in congregation (*jama'at*). The *sunna* with regard to proof is meant here everything which proceeded from the Prophet, may Allah bless him and grant him peace, (other than the Qur'an) pertaining to words, deeds or decisions. It is in accordance with this meaning that the realized ones (*al-muhaqqiqeen*) explained it. In the *Minhaj al-Muntakhib* it says, "That about which Muhammad, the master of mankind, was silent, his words, his deeds which were done always, or that in which he had made a decision - that is the *sunna*."

#### The Scope of the Consensus (*al-ijma'*):

The scope of the consensus, it is as Abd'r-Rahmaan as-Suyuti said in his *an-Niqaya*, "It is the unanimous agreement of the *fuqaha* of the time. That means its *mujtahids* who pass legal judgments upon new occurrences which occur in any time." In the *al-Kawkab as-Saati* it says, "(Consensus) is the agreement which comes from the *mujtahids* of our *ummah* after the death of Ahmed, may Allah give him peace, who give legal decisions on new issues in any time as it occurs. This is the boundary of excellent proficiency."

#### The Proofs of the Obligation to Follow the Book:

As for the proofs of the obligation to follow the Book, the *Sunna*, and the Consensus, realize, and may Allah give you and us success, that following the Book is an obligation in accordance with the Book. Allah ta'ala says, "This is a blessed scripture which We have revealed: so follow it."<sup>19</sup> Following the Book is obligatory in accordance with the *Sunna* by the words of the Messenger of Allah, may Allah bless him and grant him peace, "Verily I have left for you two admonitions. They will never mislead the one who takes hold of them. They are plain speech and silence. For plain speech is the Qur'an and silence is death." Following the Book is obligatory in accordance with the Consensus because consensus upholds that.

<sup>18</sup> He was Abu 'l-Fadl Abd'r-Rahman ibn Abu Bakr ibn Muhammad 's-Suyuti, [849-911 A.H.] a Shafi'i jurist, the author of many works and was considered by many to be the *mujaddid* of the 9th century *hijra*.

<sup>19</sup> Quran - 6:155.

The Proofs of the Obligation of Following the Sunna:

Likewise, following the *sunna* is obligatory according to the Book by the words of Allah ta'ala "Whatever the Messenger gives you, take it. And whatever he forbids you, abstain from it."<sup>20</sup> Following the *sunna* is obligatory in accordance with the *sunna* by the words of the Messenger of Allah, may Allah bless him and grant him peace, "Take hold of my *sunna* and the *sunna* of the *Khalifs*<sup>21</sup> after me. Hold on to them stubbornly." Following the *sunna* is obligatory in accordance with the Consensus because consensus upholds its obligation.

The Proofs of the Obligation of Following the Consensus (*al-ijma*):

Likewise, following the Consensus is obligatory in accordance with the Book by the words of Allah ta'ala, "*Those who oppose the Messenger after the guidance has been made clear unto him and then follows other than the way of the believers; We shall appoint him to that unto which he himself has turned, and expose him to Hell - an evil destiny.*"<sup>22</sup> Following the consensus is obligatory in accordance with the *sunna* by the words of the Messenger of Allah, may Allah bless him and grant him peace, "My umma cannot agree upon an error. Take hold of the great majority. For whoever separates himself from the community even the length of a hands span, then has removed the noose of *Islam* from his neck."

If you have realized the obligation of following the Book, the *Sunna*, and the Consensus based upon what we have mentioned here, then let the weight of your actions conform with them. Question those who act by them concerning all that you desire to do. If that action is in accord with the *sunna*, then do it; if not then leave it. Here ends the explanation of the boundaries of the Book, the *Sunna* and the Consensus; and the proofs of the obligation to follow them.

O Allah! make us successful at following the *Sunna* of Your Prophet  
Muhammad, may Allah bless him and grant him peace,  
by his standing with You!



<sup>20</sup> Quran - 59:7.

<sup>21</sup> The meaning of the word *khalif* (vicegerent) here refers not only to the four Righteous *Khalifs* after the Prophet, but to everyone who is referred to in the following prophetic tradition related by Isbahaani on the authority of Anas ibn Malik, "The mercy of Allah is with my *khalifs*." It was said, "Who are your *khalifs*?" He said, "Those who give life to my *sunna* and teach it to the people. Whoever gives life to my *sunna*, has given life to me. Whoever gives life to me, will be with me in Paradise."

<sup>22</sup> Quran - 4:115.

### Classification of the Levels of Scholarship

The *Shehu*, may Allah be merciful to him said in his *Fat'hu'l-Basaar'*, "Realize that the division of the Muslims in this Community of Muhammad with regard to their rank in researched insight (*tabasara*) are six [1] the *mujtahid* of the principles; [2] the *mujtahid* of the branches; [3] the *mujtahid* of the more weighty opinion; [4] the scholar (*al-'aalim*); [5] the intermediate (*al-mutawassit*) between the scholar and the common person; [6] the 'common person (*al-'aama*). And for each of them there are designated characteristics which distinguish each from the other." Ahmed az-Zarruq said in his *'Umdat'l-Murid as-Saadiq* after mentioning the words of Allah ta'ala; "Say: this is My way, I call to Allah by way of insight; I and those who follow me." This is an explanation that insight through investigation and research (*tabassura*) in the *deen* is a firm foundation from among the foundations of the *deen*. Whoever takes the matters of the *deen* from his own ignorant opinion (*raiyihi fi 'amaya*) is not a follower of the Lawgiver. However, people are three kinds (meaning after the *mujtahids*). [1] The scholar ('*aalim*) who is well established in his researched insight from taking issues by seeking after the proofs, (that is if he is not a *mujtahid*). [2] The intermediate (*al-mutawassit*) between the scholar and the common person. It is not correct to follow him except for the one who has researched insight into his affair (*tabassara fi shaanihi*). It is also binding upon him to make known from the *shari'a* that which he is following. Further, one cannot take from him whose knowledge from the fundamental principles of the *shari'a* is vague (*yacabaahu*). This is because it is not permissible for anyone to overstep his own knowledge (*yata'addaa 'ilmahu*) and do not depend upon one whose knowledge is not known. [3] The common person ('*aamiyun'), it is only appropriate for him to stop with that in which there is no doubt concerning its reality (*maa laa yashuku fi haqeeqatihi*) from the commands of Allah and His remembrance. He should behave earnestly in that about which he has no doubt. If he is not like this, then he is merely one who makes jest and trifles with his religion. So realize!"<sup>58</sup> When the writings of the *Shehu* are examined throughout his forty years of erudition, it is clear to see that he began as a *muqallid* of *Imam Malik* and the 'amal of the People of Medina, and then he became as his grandson, Shaykh Abd'l-Qaadir ibn al-Mustafa, may Allah be merciful to him described him:*

"He had attained in that the status of *mujtahid* and was accurate in his *ijtihaad*. Thus, in that his preeminence, supremacy of his rank and emergence of his station above all the scholars of his time became apparent. The sign of *mahdiyya* also became clear for him due to this because it has been narrated concerning the description of the *Mahdi* that he will oppose the scholars in the majority of their decisions."<sup>59</sup>

That is to say that the *Shehu* had acquired all of the sciences essential for *ijtihaad*. He mastered the Quranic sciences, like *qira'at* (recitation), *sabab 'n-nuzuul* (the causative factor for the descent of the verse), *an-naasikh wa 'l-mansuukh* (the abrogating and abrogated verses), and *tafsir* (Quranic exegesis). The *Shehu* was proficient in the science of the prophetic traditions like: *'ilm r-rijal ar-ruwaat* (the science of the men of narrations), the science of *sabbab 'l-hadeeth* (the causative factor surrounding the traditions), the science of how to distinguish between the sound, good, weak and discarded traditions, and all the other sciences surrounding this science. The *Shehu* was skilled in the linguistic sciences like: *nahyi* (grammar), *uruuid* (prosody), *sirf* (conjugation), *bayaan* (rhetoric) and *balaaghah* (eloquence). He was thoroughly familiar with the *ijma'* consensus of the *mujtahid imams* and the differences of opinion and the textual sources of these differences. His intellectual achievements were coupled with his deep piety and fear of Allah and resulted in him attaining the status of *mujtahid*. Allah ta'ala says, "Fear Allah and Allah will teach you."

<sup>58</sup> *Fat'hu'l-Basaar'*, pp. 3-10.

<sup>59</sup> Abd'l-Qaadir ibn 'l-Mustafa, *Kitab Masaa'il Khilaaf*, unpublished manuscript in the possession of the translator, p. 8.

**EXHIBIT "B-4"**

CITY LEVEL

First Level  Granted  P. Granted  Denied  Other

JUN 14 2005

Due Date:

JUL 27 2005

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

Interviewed by Antar Jannah Aug 4 2005

Based upon the warden A.P. KANE, NO. INMATES WILL BE RELEASED FROM WATKINS School to attend Juvenile Detention. As it relates to the Law suit at Salinas State Prison until Sacramento sends a change of Policy to CTF the Precedence CONCERNING Juvenile, Beard etc will remain the same.

Staff Signature B Hedrick & Jannah

Title: Muslim Chaplain

Date Completed: 8/8/05

Division Head Approved:

Signature: B Hedrick

Title: CBRIT

Returned:

Date to Inmate: AUG 9 8 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

Antar Jannah response alongside B Hedrick Associate Warden promulgate an acceptable old policy which in this case continues to violates appellant's and other situated Muslim's rights to wear his beard. This sets precedence to entitle declaratory relief or judgment for Appellant and other situated Muslim inmates. Because the U.S. Supreme Court's ruling in Cutter vs Wilkerson. This answer is unacceptable and dissatisfactory.

Signature: M Gregory Mitchell

Date Submitted: 8/15/05

Second Level:  Granted  P. Granted  Denied  Other

AUG 18 2005

Due Date: SEP 16 2005

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned:

Check Attached Letter

Signature: G. MitchellWarden/Superintendent Signature: G. Mitchell Date Submitted: DEC 22 2005

Date Completed:

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In respect to the Warden response her notes, "Please note, CTF-Soledad is not mentioned [the U.S. Supreme Court ruling] in Cutter vs Wilkerson case. Therefore, we are not regulated to follow any decision. If and when there is a change to CCR Title 15 inmate grooming standard we will adjust our policy at that time." This answer is unfounded and shreds our cornerstone rights founded in the U.S.A. Constitution. This answer is inadequate and off based.

DISSATISFACTORY

Signature: M Gregory Mitchell

Date Submitted: 9/29/05

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted  P. Granted Denied Other

See Attached Letter

CDC 602 (12/87)

Date: DEC 30 2005

**EXHIBIT "B-5"**

First Level  Granted  P. Granted  Denied  Other

JUN 14 2005

Due Date:

JUL 27 2005

E. REVIEWER'S ACTION (Complete within 15 working days). Date assigned

Interviewed by Antar Jannah Aug 4 2005

Based upon the warden A.P. KANE, NO inmates will BE released from WHRKES School to attend Jumah Prayer. As it relates to the law suit at Saloro state prison until SACOMMA sends a change of Policy to CTF the Precedent concerning Jumah, Beads etc. will remain the same.

Staff Signature B Hedren

Title: Muslim Chaplain

Date Completed: 8/8/05

Division Head Approved:

Signature B. Hedren

Title: CBMT

Returned: AUG 08 2005  
Date to Inmate:

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

Antar Jannah response alongside B. Hedren Associate Warden promulgate an acceptable old policy which in this case continues to violates appellant's and other situated Muslims rights to wear his beard. This sets precedence to entitle declaratory relief or judgment for Appellant and other situated Muslim inmates. Because the U.S. Supreme Court's ruling in Cutter vs Wilkerson. This answer is unacceptable and dissatisfactory.

Signature Meggy McPhail

Date Submitted: 8/15/05

Second Level  Granted  P. Granted  Denied  Other

AUG 18 2005

Due Date: SEP 16 2005

G. REVIEWER'S ACTION (Complete within 10 working days). Date assigned

 See Attached Letter

Date Completed: 8/22/05

Signature D. KANEWarden Superintendent Signature D. KANE

Date Returned to Inmate: 8/22/05

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In respect to the Warden response he notes, "Please note, CTF-Soledad is not mentioned [the U.S. Supreme Court ruling] in Cutter vs Wilkerson case. Therefore, we are not regulated to follow any decision. If and when there is a change to CCR Title 15 inmate grooming standard we will adjust our policy at that time. This answer is unfounded and shreds our cornerstones founded in the U.S.A. Constitution. This answer is inadequate and off based."

DISSATISFACTORY. FURTHER JUSTIFIED BECAUSE NO CTSOU COMPLAINT FOR THIS REQUEST

Signature Meggy McPhail

Date Submitted: 9/29/05

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION.  Granted  P. Granted Denied Other See Attached Letter

COC 602 (12/87)

Date DEC 30 2005

**EXHIBIT "B-6"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # *CTF-S-05-01862*  
Second Level Reviewer's Response

NAME: MITCHELL      CDC# D-44205      HOUSING: GW209

APPEAL DECISION:

*DENIED*

APPEAL ISSUE: PROPERTY

In your appeal you state the following:

1. You request that you and other Muslim inmates be allowed to attend Jummah Prayer on Fridays between the hours of 1 PM and 3 PM, without receiving a 128A or 115.
2. You request that you and other Muslim inmates be allowed to wear a  $\frac{1}{2}$  inch beard, indicating it is a tenant of the Muslim faith for whoever follows the Sunnah without receiving a 128A or 115.

Dissatisfied with the First Level Response, you submitted your appeal for a Second Level of Review, stating "Antar Jannah response alongside B. Hedrick, Associate Warden promulgate and acceptable old policy which in this case continues to violate appellants and other situated Muslim rights to wear his beard. This set precedence to entitle declaratory relief or judgment for appellant and other situated Muslim inmates. Because of the U. S. Supreme Court's ruling in Cutter v. Wilkerson. This answer is unacceptable and dissatisfactory."

Appeal Response:

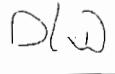
A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

1. Allowing inmates to leave their worksite for a routine service is not an authorized use of "ETO" time. Therefore, Inmate Work incentive guidelines do not allow an inmate to leave his job assignment for routine services, such as Jummah Prayer. If you would like to attend Jummah Prayer, you will need to look for a job assignment that allows you to be off work during the times listed. See; CCR Title 15 section 3045.2 (H) (4). This portion of your appeal is denied.
2. CCR Title 15 section 3062 (h) states, "An inmate's face shall be clean shaven at all time, except..." Religious beliefs are not listed as an exception. Facial hair is a violation of the inmate grooming standards. This portion of your appeal is denied.
3. Please note, CTF Soledad is not mentioned in the Cutter v. Wilkerson case. Therefore, we are not regulated to follow any decision. If and when there is a change to the CCR Title 15 inmate grooming standards, we will adjust our policy at that time.

Supplemental Page  
Second Level Reviewer's Response  
Appeal Log# CTF-S-05-01862  
Page 2 of 2

Based on the information provided in this appeal and a review of appeal number CTF-S-05-01862 and other information gathered your appeal is DENIED.

Reviewed by:

   
Wade Cohen  
Associate Warden Business Services

9-16-05  
\_\_\_\_\_  
Date

  
A. P. Kane  
Warden (A)

9/16/05  
\_\_\_\_\_  
Date

**EXHIBIT "B" 7**

First Level  Granted  P Granted  Denied  Other

E. REVIEWER'S ACTION (Complete within 15 working days). Date assigned:

JUN 14 2005

Due Date:

JUL 27 2005

Interviewed by Antar Jannah Aug 4 2005

Based upon the warden A.P. KANE, NO INMATES WILL BE RELEASED FROM WHIPPLE SCHOOL TO ATTEND ISLAMIC PRAYER. AS IT RELATES TO THE LAW SUIT AT SOLANO STATE PRISON, UNFOLK SACRAMENTO SENTS A CHANGE OF POLICY TO CTF THE PRECEDENCES CONCERNING Jannah, BECAUSE ETC WILL REMAIN THE SAME.

Staff Signature B. Hedrick) A. Jannah

Title: Muslim Chaplain

Date Completed 8/8/05

Division Head Approved: B. Hedrick

Returned

Signature: B. Hedrick

Title: CBRI

Date to Inmate AUG 08 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

Antar Jannah response alongside B. Hedrick Associate Warden promulgated an acceptable old policy which in this case continues to violates appellant's and other situated Muslims rights to wear his beard. This sets precedence to entitle declaratory relief or judgment for Appellant and other situated Muslim inmates. Because the U.S. Supreme Court's ruling in Cutter v Wilkerson. This answer is unacceptable and dissatisfactory.

Signature Megory Mitchell

Date Submitted 8/15/05

Second Level  Granted  P Granted  Denied  Other

G. REVIEWER'S ACTION (Complete within 10 working days). Date assigned:

AUG 18 2005

Due Date:

SEP 16 2005

 See Attached LetterSignature Megory Mitchell

Date Completed

Warden/Superintendent Signature Megory MitchellDate Returned to Inmate SEP 22 2005

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In respect to the Warden response he notes, "Please note, CTF-Soledad is not mentioned [the U.S. Supreme Court ruling] in Cutter vs Wilkerson case. Therefore, we are not regulated to follow any decision. If and when there is a change to CCR Title 15 inmate grooming standard we will adjust our policy at that time." This answer is unfounded and shreds our cornerstone rights founded in the U.S.A. Constitution. This answer is inadequate and off-based.

DISSATISFACTORY

Signature Megory MitchellDate Submitted 9/29/05

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted  P Granted  Denied  Other See Attached Letter

CDC 602 (12/87)

Date DEC 30 2005

**EXHIBIT "B" 8**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P O BOX 942883  
SACRAMENTO, CA 94283-0001

DIRECTOR'S LEVEL APPEAL DECISION

Date: DEC 30 2005

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0503681

Local Log No.: CTF 05-01862

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. Burleson. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that he is a practicing Muslim and was a plaintiff in the Mayweather vs. Terhune case. He asserts that despite removal of disciplinary action from his central file, he is not allowed to wear a short beard according to his religious faith without constant harassment from staff. The appellant requests that he, along with other situated Muslim inmates, be allowed to practice their faith by attending Jummah Prayers on Fridays between the hours of 1 p.m. and 3 p.m. without receiving disciplinary action. He also requests to be allowed to wear the 1/2 inch beard that is a key tenant of his faith without fear of disciplinary action.

**II SECOND LEVEL'S DECISION:** It is staff's position that leaving a worksite for a routine religious service is not authorized under the guidelines of the work incentive program. The appellant was advised to search for a job that allows him to be off work during the hours listed. Religious beliefs are not an exemption from the Departmental grooming standards. The Cutter vs. Wilkerson case does not specifically apply to the Correctional Training Facility (CTF); therefore, the institution is not bound to follow its decision. If and when there is a change to the California Code of Regulations, Title 15, Section (CCR), inmate grooming standards, the institution will adjust policy.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The appellant is advised that the Mayweather court decision cited is only applicable to Muslim inmates housed at California State Prison, Solano. The CDCR Office of Legal Affairs reviews court decisions pertaining to Corrections. If their legal review and evaluation of the Cutter v. Wilkerson Supreme Court decision concludes a need for change, notice will be forthcoming. The appellant is not entitled to be exempt from compliance with the grooming standards or the work incentive program regulations based upon religious beliefs. The appellant is not being denied his right to practice the Muslim faith in accordance with CCR 3210. However, he must comply with CCR 3062 and 3045.2 based upon the need to maintain the safety and security of the institution and to protect the public. The appellant is required to adhere to the departmental regulations and that failure to do so will result in the issuance of a CDC Form 115, Rules Violation Report, and may result in the forfeiture of worktime credits. The institution has responded appropriately to the appellant's issue.

**B. BASIS FOR THE DECISION:**

CCR: 3044, 3045.2, 3062, 3210, 3270

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.

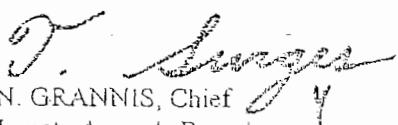
  
N. GRANNIS, Chief  
Inmate Appeals Branch

EXHIBIT C

STATE OF CALIFORNIA

**INMATE/PAROLEE  
APPEAL FORM**  
CDC 602 (12/87)

**2ND LEVEL**

Location: Institution/Parole Region

1. JULY 21 2005

Log No.

05-02094

DEPARTMENT OF CORRECTIONAL

Category

(9/14)

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                     |         |                       |                  |
|---------------------|---------|-----------------------|------------------|
| NAME                | NUMBER  | ASSIGNMENT            | UNIT/ROOM NUMBER |
| G. MITCHELL Gregory | D 44205 | WEST GATE PORTER A.M. | GW 209L          |

At Describe Problem: This group appeal is based on the recent policy change on (SRD) Special Religious Diet and constant harassment and discrimination on Muslim inmates first Amendment rights to the free exercise clause. In response to CSP-Soledad Correctional Food Manager II A.O. Amaya and Correctional Supervisor Cook I Taylor mandating a substantial burden by failing to accommodate the Islamic Faith Religious Diet. SEE EX (A) Cutter vs Wilkinson No. 03-9877. Unfortunately, Mr. Amayo and Ms. Taylor have yield to imposed burdens and have totally disregarded the agreement granted in inmate appeal (CDC 602) # CTF-C-04-000085 which Stated: "Instead of only one (1) cheese slice. Two (2) cheese slices will be issued when

If you need more space, attach one additional sheet (SEE ATTACHED SHEET TO 602)

8. Action Requested: That CSP Soledad Food Services Officials adopt The ruling of The Supreme Court Of The United States ruling (RLUIPA) Cutter v. Wilkinson. SEE EX (A) And adhere to this court ruling by providing Halal meals for breakfast, lunch and dinner according to The Islamic Faith.

Inmate/Parolee Signature: *Gregory Mitchell*Date Submitted: *6/28/08*

C. INFORMAL LEVEL (Date Received)

Staff Response:

Staff Signature:

Date Returned to Inmate:

## D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification Chrono, CDC 118, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

**BYPASS****RECEIVED**Signature: *RECEIVED*

Date Submitted:

Note: Property/Funds appeals must be accompanied by completed Board of Control form BC-1E, Inmate Claim

JUN 29 2005

**RECEIVED**

RECEIVED

JUL 22 2005

JUL 29 2005

CTF APPEALS

AUG 17 2005 CDC Appeal Number

05-02094

Supplement page of inmate appeal.

appropriate and instead of only one (1) peanut butter packet being issued when appropriate inside each SRD lunch as the meat substitute." SEE EX (B) According to the above statement cheese and peanut butter and raisins, dry fruits, and other items were placed in the bag as an improvement for the already inadequate substitutions in the SRD lunches. Now items have been arbitrarily removed from the SRD lunches basically the same items in the general population menu lunches without any substitutions to replace the items reduced for the meat products.

Sadly Mr Amaya has had a long track record of break agreements in this area of the SRD program. Undoubtedly this is, a perfect example on his long-standing contempt continually demonstrated toward Muslim participants in the SRD program.

In short, the attributes of discrimination by A.O. Amaya, and CSP-Food Services Staff should be access since (over the past four-years) the beginning of SRD program. As a matter of fact the O.P. 67 states the SRD program can be revised each year but no (CSP-Soledad Food Services, Muslim Chaplain or other Officials) one has tried to improve the Religious Diet Program for the Islamic Faith on their own volition since the inception of SRD Program. Other than Muslim inmate appeals of course. SEE O.P. 67 DOM 54080. 10. menu.

In fact, DOM 54080. 14 Religious Diets Stated: " Facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require Special Religious Diets." The law is absolutely clear now for CDC Officials alongside CSP-Soledad Officials, to provide Halal meals equal to general population meals. Finally, what is most troubling about CSP-Soledad Correctional Food Manager II A.O. Amaya and Correctional Supervisor Cook I Taylor's decision to reduced the already inadequate substitutions for SRD program is, no memorandum was circulated prior to their decision stipulating why the SRD food items were reduced, or why any changes were necessary, and/or needed.

Respectfully submitted

*Gregory Mitchell*  
G. MITCHELL D 44205  
6/28/05

PAGE 2:

D-WING:

E-WING:

|                     |          |                    |
|---------------------|----------|--------------------|
| Johnson - H-22086   | E-209c   | Markle, John       |
| PIAZZA K-86475      | E-216L   | Or, [unclear]      |
| JOHNSON #107101     | E-209UP  | [unclear], Jr.     |
| JAMES LOGAN J-86237 | E-312-UP | G. J. [unclear]    |
| Holmes C-1562       | E23741   | Conrad Holmes      |
| C. Smith n-76850    | Fm-215   | Christie [unclear] |

F-WING:

|                       |               |            |
|-----------------------|---------------|------------|
| Haney D-35143         | F-1, Ling-254 | Haney S.   |
| KENNEDY D#30780       | F-304         | E. Kilgill |
| Wynnmon Evans D-24948 | F-316         | EVINS G.   |

PAGE 3

F-WING

G-WING:

|                 |                    |                  |                                       |
|-----------------|--------------------|------------------|---------------------------------------|
| LAUDERMILL      | HQ4103             | GW-106L          | <i>R. Laudermill</i>                  |
| SIMMONDS        | K-47704            | GW-353L          | <i>W. Simmonds</i>                    |
| CLAUDÉ<br>Kelli | K-12408<br>C-07938 | G-102L<br>G-331L | <i>Mrs. Claude<br/>M. Deena Kelly</i> |
| Hutchinson      | T-38690            | G-256L           | <i>C. Hutchinson</i>                  |
| BROASTER        | B-81201            | C-350            | <i>Broaster</i>                       |
| EDWARDS         | S-56681            | GW#127           | <i>Edwards</i>                        |
| BLANKENSHIP     | C-76829            | GW/3584          | <i>Blankenship</i>                    |
| WILSON          | K-48678            | FW-107L          | <i>Wilson</i>                         |
| SIMS            | C-31090            | GW-383L          | <i>C. Sims</i>                        |

ADDITIONAL NAMES:

GROUP APPEAL

NAME: CDC-NUMBER: HOUSING: SIGNATURE:

Y-WING:

Z-WING:

|         |         |         |                  |
|---------|---------|---------|------------------|
| RICE    | E-31206 | ZW-118L | Steve Rice       |
| HARLEM  | D-11395 | Z-303   | L.E. [Signature] |
| DANIELS | H62186  | Z-339   | Curtis Daniels   |

B-WING:

|            |         |         |               |
|------------|---------|---------|---------------|
| McClelland | H-29611 | B-3354P | B. McClelland |
|------------|---------|---------|---------------|

C-WING:

**EXHICIT "C-1"**

Wednesday, June 1, 2005

Daily Appellate Report

62

Opinion of the Court  
SUPREME COURT OF THE UNITED STATES  
No. 03-9877

JON B. CUTTER, ETAL.,  
PETITIONERS

REGINALD WILKINSON, DIRECTOR,  
OHIO DEPARTMENT OF REHABILITATION  
AND CORRECTION, ETAL.

On Petition for Certiorari to the United States  
Court of Appeals for the Sixth Circuit

[May 31, 2005]

JUSTICE GINSBURG delivered the opinion of the Court.

Section 3 of the Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA), 114 Stat. 804, 42 U.S.C. §2000cc-1(a)(1)-(2), provides in part: "No government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution... unless the burden furthers a compelling governmental interest." And, does so by "the least restrictive means." Plaintiffs below, petitioners here, are current and former inmates of institutions operated by the Ohio Department of Rehabilitation and Correction and assert that they are adherents of "nonmainstream" religions, the Satanist, Wiccan, and Asatru religions, and the Church of Jesus Christ Christian. They complain that Ohio prison officials, (respondents here), in violation of RLUIPA, have failed to accommodate their religious exercise.

In a variety of different ways, including retaliating and discriminating against them for exercising their nontraditional faiths, denying them access to religious literature, denying them the same opportunities for group worship that are granted to adherents of mainstream religions, forbidding them to adhere to the dress and appearance mandates of their religions, withholding religious ceremonial items that are substantially identical to those that the adherents of mainstream religions are permitted, and failing to provide a chaplain trained in their faith. Brief for United States 5.

For purposes of this litigation, at its current stage, respondents have stipulated that petitioners are members of nonmainstream religions and that they are sincere in their beliefs. *Geithard v. Lazearoff*, 221 F. Supp. 2d 827, 833 (SD Ohio 2002).

In response to petitioners' complaints, respondent prison officials have mounted a facial challenge to the institutionalized persons provision of RLUIPA; respondents contend, *inter alia*, that the Act improperly advances religion in violation of the First Amendment's Establishment Clause. The District Court denied respondents' motion to dismiss petitioners' complaints; but the Court of Appeals reversed that determination. The appeals court held, as the prison officials urged, that the portion of RLUIPA applicable to institutionalized persons, 42 U.S.C. §2000cc-1, violates the Establishment Clause. We reverse the Court of Appeals' judgment.

"This Court has long recognized that the government may accommodate religious practices... without violating the Establishment Clause." *Hobbie*,

*Unemployment Appeals Comm'n of Fla.*, 430 U.S. 144-145 (1987). Just last Term, in *Locke v. Davey*, 12 U.S. 712 (2004), the Court reaffirmed that "there is room for play in the joints between" the Free Exercise and Establishment Clauses, allowing the government to accommodate religion beyond free exercise requirements without offense to the Establishment Clause. *Id.*, at 7 (quoting *Walz v. Tax Comm'n of City of New York*, 3 U.S. 664, 669 (1970)... "At some point, accommodation may devolve into an unlawful fostering of religion." *Corporation of Presiding Bishop of Church of Jesus Christ of Latter-day Saints v. Amos*, 483 U.S. 327, 334-335 (1987) (quoting *Hobbie*, 430 U.S. at 145). But §3 of RLUIPA, we hold, does not, on its face, exceed the limits of permissible government accommodation of religious practices.

RLUIPA is the latest of long-running congressional efforts to accord religious exercise heightened protection from government-imposed burdens, consistent with this Court's precedents. Ten years before RLUIPA's enactment, the Court held, in *Employment Div., Dept. of Human Resources of Ore. v. Smith*, 494 U.S. 872, 878-882 (1990), that the First Amendment's Free Exercise Clause does not inhibit enforcement of otherwise valid laws of general application that incidentally burden religious conduct. In particular, we ruled that the Free Exercise Clause did not bar Oregon from enforcing its blanket ban on peyote possession with no allowance for sacramental use of the drug. Accordingly, the State could deny unemployment benefits to persons dismissed from their jobs because of their religiously inspired peyote use. *Id.*, at 874-879. The Court recognized, however, that the political branches could shield religious exercise through legislative accommodation, for example, by making an exception to proscriptive drug laws for sacramental peyote use. *Id.*, at 890.

Responding to *Smith*, Congress enacted the Religious Freedom Restoration Act of 1993 (RFRA), 107 Stat. 1488, 42 U.S.C. §2000bb, et seq. RFRA prohibits [government] from "substantially burdening" a person's exercise of religion even if the burden results from a rule of general applicability, unless "[t]he government can demonstrate that the burden... (1) is in furtherance of a compelling governmental interest; and (2) is the least restrictive means of... furthering that compelling governmental interest." *City of Boerne v. Flores*, 521 U.S. 507, 515-516 (1997) (brackets, in original) (quoting §2000bb-1). "[U]niversal" in its coverage, RFRA applies to all Federal and State law. *Id.*, at 516 (quoting former §2000bb-3(a)), but notably lacked a Commerce Clause underpinning or a Spending Clause limitation to recipients of federal funds. In *City of Boerne*, this Court invalidated RFRA as applied to States and their subdivisions, holding that the Act exceeded Congress' remedial powers under the Fourteenth Amendment. *Id.*, at 532-536.

Congress again responded, this time by enacting RLUIPA. Less sweeping than RFRA, and invoking federal authority under the Spending and Commerce Clauses, RLUIPA targets two areas: Section 2 of the Act concerns land-use regulation, 42 U.S.C. §2000cc-1, §3 relates to religious exercise by institutionalized persons, §2000cc-1. Section 3, at issue here, provides that "[a]no [state or local] government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution... unless the government shows that the burden furthers 'a compelling governmental interest'" and, in so

by "the least restrictive means." §2000cc-1(a)(1)-(2). The Act defines "religious exercise" to include "any exercise of religion, whether or not compelled by, or central to, a system of religious belief." §2000cc-5(7)(A). Section 3 applies when "the substantial burden [of religious exercise] is imposed in a program or activity that receives Federal financial assistance," or "the substantial burden affects, or removal of that substantial burden would affect, commerce with foreign nations, among the several States, or with Indian tribes." §2000cc-1(b)(1)-(2). "A person may assert a violation of [RLUIPA] as a claim or defense in a judicial proceeding and obtain appropriate relief against a government." §2000cc-2(a).

Before enacting §3, Congress documented, in hearings spanning three years, that "frivolous or arbitrary" barriers impeded institutionalized persons' religious exercise. See 146 Cong. Rec. S7774, S7775 (July 27, 2000) (Joint statement of Senator Hatch and Senator Kennedy on RLUIPA) (hereinafter Joint Statement) ("Whether from indifference, ignorance, bigotry, or lack of resources, some institutions restrict religious liberty in egregious and unnecessary ways."). To secure redress for inmates who encountered undue barriers to their religious observances, Congress carried over from RFRA the "compelling governmental interest"/"least restrictive means" standard. See *id.* at S7774. Lawmakers anticipated, however, that courts entertaining complaints under §3 would accord "due deference to the experience and expertise of prison and jail administrators." *Id.* at S7775 (quoting S.Rep. No. 103-411, p. 10 (1993)).

## B

Petitioners initially filed suit against respondents asserting claims under the First and Fourteenth Amendments. After RLUIPA's enactment, petitioners amended their complaints to include claims under §3. Respondents moved to dismiss the statutory claims, arguing, *inter alia*, that §3 violates the Establishment Clause. 221 F.Supp. 2d, at 846. Pursuant to 28 U.S.C. §2403(a), the United States intervened in the District Court to defend RLUIPA's constitutionality. 349 F.3d 257, 261 (CA6 2003).

Adopting the report and recommendation of the Magistrate Judge, the District Court rejected the argument that §3 conflicts with the Establishment Clause. 221 F.Supp. 2d, at 846-848. As to the Act's impact on a prison's staff and general inmate population, the court stated that RLUIPA "permits safety and security—which are undisputedly compelling state interests—to outweigh an inmate's claim to a religious accommodation." *Id.* at 848. On the thin record before it, the court declined to find, as respondents had urged, that enforcement of RLUIPA, inevitably, would compromise prison security. *Ibid.*

An interlocutory appeal pursuant to 28 U.S.C. §1292(b), the Court of Appeals for the Sixth Circuit reversed. Citing *Lemon v. Kurtzman*, 403 U.S. 602 (1971),<sup>6</sup> the Court of Appeals held that §3 of RLUIPA "impermissibly advanc[es] religion by giving greater protection to religious rights than to other constitutionally protected rights." 349 F.3d, at 264. Affording "religious prisoners rights superior to those of nonreligious prisoners," the court suggested, might "encourag[e] prisoners to become religious in order to enjoy greater rights." *Id.* at 266.

We granted certiorari to resolve the conflict among Courts of Appeals on the question whether RLUIPA's institutionalized-persons provision, §3 of the Act, is consistent with the Establishment Clause of the First Amendment. 543 U.S. \_\_\_\_ (2004).<sup>7</sup> Compare 349 F.3d 257, with *Madison v. Riter*, 355 F.3d 310, 313 (CA4 2003) (§3 of RLUIPA does not violate the Establishment Clause); *Charles v. Verhagen*, 348 F.3d 601, 610-611 (CA7 2003)

(same); *Mayweather v. Newland*, 314 F.3d 1062, 1069 (CA9 2002) (same). We now reverse the judgment of the Court of Appeals for the Sixth Circuit.

## II

A

The Religion Clauses of the First Amendment provide: "Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof." The first of the two Clauses, commonly called the Establishment Clause, commands a separation of church and state. The second, the Free Exercise Clause, requires government respect for, and noninterference with, the religious beliefs and practices of our Nation's people. While the Clauses express complementary values, they often pose conflicting pressures. See *Locke*, 540 U.S., at 718 ("two Clauses . . . are frequently in tension."); *Walz*, U.S., at 668-669 ("The Court has struggled to find a neutral course between the two Religion Clauses, because which are cast in absolute terms, and either of which, expanded to a logical extreme, would tend to clash with the other").

Our decisions recognize that "there is room for plenary joints" between the Clauses. *id.* at 669; some spars legislative action neither compelled by the Free Exercise Clause nor prohibited by the Establishment Clause. E.g., *Smith*, 494 U.S., at 890 ("[A] society that believes the negative protection accorded to religious belief can be expected to be solicitous of that value in legislation . . ."); *Amos*, 483 U.S., at 329-330 (Fed. Government may exempt secular nonprofit activities from Title VII's prohibition of religious discrimination in employment); *Sherbert v. Verner*, 374 U.S. 398, 422 (1963) (Harlan, J., dissenting) ("The constitutional obligation of 'neutrality' is not narrow—a channel that the slightest deviation from absolutely straight course leads to condemnation."); (citations omitted)). In accord with the majority of Courts of Appeals that have ruled on the question, see *supra*, at 7-8, we hold that §3 of RLUIPA fits within the corridor between Religion Clauses. On its face, the Act qualifies as a permissible legislative accommodation of religion that is not barred by the Establishment Clause.

Foremost, we find RLUIPA's institutionalized-persons provision compatible with the Establishment Clause because it alleviates exceptional government-created burdens on private religious exercise. See *Board of Ed. Kiryas Joel Village School Dist. v. Grunet*, 512 U.S. 687, 705 (1994) (government need not "be oblivious to impositions that legitimate exercises of state power in place on religious belief and practice"); *Amos*, 483 U.S., 349 (O'CONNOR, J., concurring in judgment) (removal of government-imposed burdens on religious exercise is most likely to be perceived as an accommodation of the exercise of religion rather than as a "Government endorsement of religion"). Furthermore, the Act on its face does not founder on shoals our prior decisions have identified. Properly applying RLUIPA, courts must take adequate account of the burdens a requested accommodation may impose on nonbeneficiaries, see *East. of Thornton v. Caldor, Inc.*, 472 U.S. 703 (1985); and the must be satisfied that the Act's prescriptions are and will be administered neutrally among different faiths, see *Kiryas Joel*, 512 U.S. 687.

"[T]he 'exercise of religion' often involves not only belief and profession but the performance of physical acts [such as] assembling with others for a worship service [or] participating in sacramental use of bread and wine." *Smith*, 494 U.S., at 877. Section 3 covers state-run institutions—mental hospitals, prisons, and the like—

Wednesday, June 1, 2005

## Daily Appellate Report

which the government exerts a degree of control unparalleled in civilian society and severely disabling to private religious exercise. 42 U.S.C. §2000cc-1(a); §1997; see Joint Statement S7775 ("Institutional residents' right to practice their faith is at the mercy of those running the institution.").<sup>9</sup> RLUIPA thus protects institutionalized persons who are unable freely to attend to their religious needs and are therefore dependent on the government's permission and accommodation for exercise of their religion.<sup>10</sup>

We note in this regard the Federal Government's accommodation of religious practice by members of the military. See, e.g., 10 U.S.C. §3073 (referring to Army chaplains); *Katcuff v. Marsh*, 755 F.2d 223, 225-229 (CA2 1985) (describing the Army chaplaincy program). In *Goldman v. Weinberger*, 475 U.S. 503 (1986), we held that the Free Exercise Clause did not require the Air Force to exempt an Orthodox Jewish officer from uniform dress regulations so that he could wear a yarmulke indoors. In a military community, the Court observed, "there is simply not the same [individual] autonomy as there is in the larger civilian community." *Id.* at 507 (brackets in original, internal quotation marks omitted). Congress responded to *Goldman* by prescribing that "[m]ember of the armed forces may wear an item of religious apparel while wearing the uniform...unless [the] wearing of the item would interfere with the performance [of] military duties [or] the item of apparel is not neat and conservative." 10 U.S.C. §774(a)-(b).

"We do not read RLUIPA to elevate accommodation of religious observances over an institution's need to maintain order and safety." Our decisions indicate that an accommodation must be measured so that it does not override other significant interests. In *Caldor*, the Court struck down a Connecticut law that "arm[ed] Sabbath observers with an absolute and unqualified right not to work on whatever day they designate[d] as their Sabbath." 472 U.S. at 709. We held the law invalid under the Establishment Clause because it "unyieldingly[ly] weight[ed] the interests of Sabbatharians over all other interests." *Id.* at 710.

We have no cause to believe that RLUIPA would not be applied in an appropriately balanced way, with particular sensitivity to security concerns. While the Act adopts a "compelling governmental interest" standard, see *supra*, at 5, "context matters" in the application of that standard. See *Grueter v. Bollinger*, 539 U.S. 306, 327 (2003). Lawmakers supporting RLUIPA were mindful of the urgency of discipline, order, safety, and security in penal institutions. See, e.g., 139 Cong. Rec. 26190 (1993) (remarks of Senator Hatch). They anticipated that courts would apply the Act's standard with "due deference to the experience and expertise of prison and jail administrators in establishing necessary regulations and procedures to maintain good order, security and discipline, consistent with consideration of costs and limited resources." Joint Statement S7775 (quoting S.Rep. No. 103-111, p. 10 (1993)).<sup>11</sup>

Finally, RLUIPA does not differentiate among bona fide faiths. In *Kiryas Joel*, we invalidated a state law that carved out a separate school district to serve exclusively a community of highly religious Jews, the Satmar Hasidim. We held that the law violated the Establishment Clause, 512 U.S. at 690, in part because it "single[d] out a particular religious sect for special treatment." *Id.* at 706 (footnote omitted). RLUIPA presents no such defect. It confers no privileged status on any particular religious sect, and singles out no bona fide faith for disadvantageous treatment.

The Sixth Circuit misread our precedents to require validation of RLUIPA as "impermissibly advancing religion by giving greater protection of religious rights than to other constitutionally protected rights." 623 F.2d at 264. Our decision in *Amos* counsels otherwise. There was upheld, against an Establishment Clause challenge, a provision exempting "religious organizations" from Title VII's prohibition against discrimination in employment on the basis of religion.<sup>12</sup> 483 U.S. at 329. The District Court in *Amos*, reasoning in part that the exemption in question "single[d] out religious entities for a benefit," *id.* at 329, had "declared the statute unconstitutional as applied to secular activity." *Id.* at 333. Religious accommodations, we held, need not come packaged with benefits to secular entities. *Id.* at 338; see *Madison*, 355 F.3d at 361 ("There is no requirement that legislative protections for fundamental rights march in lockstep").

Were the Court of Appeals' view the correct reading of our decisions, all manner of religious accommodations would fall. Congressional permission for members of the military to wear religious apparel while in uniform would fail, see 10 U.S.C. §774, as would accommodations Ohio itself makes. Ohio could not, as it now does, accommodate "traditionally recognized" religions. 221 F.Supp. 2d, at 832. The State provides inmates with chaplains "but not with publicists or political consultants," and allows prisoners to assemble for worship, but not for political rallies. Reply Brief for United States, 5.

In upholding RLUIPA's institutionalized persons provision, we emphasize that respondents "have raised a facial challenge to [the Act's] constitutionality, and have not contended that under the facts of any of [petitioners'] specific cases...[t]hat applying RLUIPA would produce unconstitutional results." 221 F.Supp. 2d, at 831. The District Court, noting the underdeveloped state of the record, concluded: A finding "that it is factually impossible to provide the kind of accommodations that RLUIPA will require without significantly compromising prison security or the levels of service provided to other inmates" cannot be made at this juncture. *Id.*, at 848 (emphasis added).<sup>13</sup> We agree.

For more than a decade, the federal Bureau of Prisons has "managed the largest correctional system in the Nation under the same heightened scrutiny standard as RLUIPA without compromising prison security, public safety, or the constitutional rights of other prisoners." Brief for United States, 24 (citation omitted). The Congress that enacted RLUIPA was aware of the Bureau's experience. See Joint Statement S7776 (letter from Department of Justice to Senator Hatch) ("[W]e do not believe [RLUIPA] would have an unreasonable impact on prison operations. RFRRA has been in effect in the Federal prison system for six years and compliance with that statute has not been an unreasonable burden to the Federal prison system."). We see no reason to anticipate that abusive prisoner litigation will overburden the operations of state and local institutions. The procedures mandated by the Prison Litigation Reform Act of 1995, we note, are designed to inhibit frivolous filings.<sup>14</sup>

Should inmate requests for religious accommodations become excessive, impose unjustified burdens on other institutionalized persons, or jeopardize the effective functioning of an institution, the facility would be free to resist the imposition. In that event, adjudication in as-applied challenges would be in order.

For the reasons stated, the judgment of the United States Court of Appeals for the Sixth Circuit is reversed, and the

case is remanded for further proceedings consistent with this opinion.

*It is so ordered.*

Petitioners Cutler and Gerhardt are no longer in the custody of the Ohio Department of Rehabilitation and Correction. Brief for Petitioners 2, n.1. No party has suggested that this case has become moot, nor has it. Without doubt, a live controversy remains among the still-incarcerated petitioners, the United States, and respondents. We do not reach the question whether the claims of Cutler and Gerhardt continue to present an actual controversy. See *Steffel v. Thompson*, 415 U.S. 452, 459–460, and n. 10 (1974).

<sup>2</sup> RFRA Courts of Appeals have held, remains operative as to the Federal Government and federal territories and possessions. See *O'Bryan v. Bureau of Prisons*, 349 F.3d 399, 400–401 (CA7 2003); *Guam v. Guerrero*, 290 F.3d 1210, 1220–1222 (CA9 2002); *Kikumura v. Hurley*, 242 F.3d 950, 958–960 (CA10 2001); *Three Young*, 144 F.3d 854, 858–863 (CA8 1998). This Court, however, has not had occasion to rule on the matter.

<sup>3</sup> Section 2 of RLUIPA is not at issue here. We therefore express no view on the validity of that part of the Act.

<sup>4</sup> Every State, including Ohio, accepts federal funding for its prisons. Brief for United States 28, n.16 (citing FY 2003 Office of Justice Programs & Office of Community Oriented Policing Services Grants by State).

<sup>5</sup> The hearings held by Congress revealed, for a typical example, that “[a] state prison in Ohio refused to provide Moslems with Halal food, even though it provided Kosher food.” Hearing on Protecting Religious Freedom After *Böeme v. Flores*, before the Subcommittee on the Constitution of the House Committee on the Judiciary, 105th Cong., 2d. Sess., pt. 3, p. I, n.17 (1998) (hereinafter “Protecting Religious Freedom”) (prepared statement of Marc D. Stern, Legal Director, American Jewish Congress). Across the country, Jewish inmates complained that prison officials refused to provide sack lunches, which would enable inmates to break their fasts after nightfall. *Id.*, at 39 (statement of Isaac M. Jaroslawicz, Director of Legal Affairs for the Aleph Institute). The Michigan Department of Corrections... prohibited the lighting of Chanukah candles at all “state” prisons, even though “smoking” and “votive candles” were permitted. *Id.*, at 41 (same). A priest responsible for communications between Roman Catholic dioceses and corrections facilities in Oklahoma stated that there “was [a] nearly yearly battle over the Catholic use of Sacramental Wine... for the celebration of the Mass,” and that prisoners’ religious possessions, such as the Bible, the Koran, the Talmud or items needed by Native Americans,... “were frequently treated with contempt and were confiscated, damaged or discarded” by prison officials. *Id.*, pt. 2, ar. 38–39 (prepared statement of Donald W. Brooks, Reverend, Diocese of Tulsa, Oklahoma).

<sup>6</sup> *Lemon* stated a three-part test: “First, the statute must have a secular legislative purpose; second, its principal or primary effect must be one that neither advances nor inhibits religion; finally, the statute must not foster an excessive government entanglement with religion.” 403 U.S. at 612–613 (citations and internal quotation marks omitted). We resolve this case on other grounds.

<sup>7</sup> Respondents argued below that RLUIPA “exceeds Congress’ legislative powers under the Spending and Commerce Clauses and violates the Tenth Amendment.” The District Court rejected respondents’ challenges under the Spending Clause, *Gerhardt v. Lazaroff*, 221 F.Supp.2d 827, 839–849 (SD Ohio 2002), and the Tenth Amendment, *id.*, at 850–851, and declined to reach the Commerce Clause question, *id.*, at 858–859. The Sixth Circuit, having determined that RLUIPA violates the Establishment Clause, did not rule on respondents’ further arguments. See 349 F.3d 237, 259–260, 269 (2003). Respondents renew those arguments in this Court.... They also augment their federalism-based or residual-powers contentions by asserting that, in the space between the Free Exercise and Establishment Clauses, the States’ choices are not subject to congressional oversight. See Brief for Respondents 9, 25–33; cf. *Madison v. Ritter*, 355 F.3d 310, 322 (CA4 2003). Because these defensive pleas were not addressed by the Court of Appeals, and mindful that we are a court of review, not of first view, we do not consider them here. See *F.Hoffmann-La Roche Ltd v. Empagran S.A.*, 542 U.S. 155, 175 (2004); *United States v. Oakland Cannabis Buyers’ Cooperative*, 532 U.S. 483, 494 (2001). But cf. *post*, at 1–2; n.2 (THOMAS, J., concurring).

<sup>8</sup> Directed at obstructions institutional arrangements place on religious observances, RLUIPA does not require a State to pay for an inmate’s devotional accessories. See, e.g., *Charles v. Verhagen*, 348 F.3d 601, 605 (CA7 2003) (overturning prohibition on possession of Islamic prayer oil but leaving inmate-plaintiff with responsibility for purchasing the oil).

<sup>9</sup> See, e.g., *ibid.* (prison’s regulation prohibited Muslim prisoner from possessing ritual cleansing oil); *Young v. Lane*, 922 F.2d 370, 373–376 (CA7 1991) (prison’s regulation restricted wearing of yarmulkes); *Hunofa v. Murphy*, 907 F.2d 46, 47–48 (CA7 1990) (noting instances in which Jewish and Muslim prisoners were served pork, with no substitute available).

<sup>10</sup> Respondents argue, in line with the Sixth Circuit, that RLUIPA goes beyond permissible reduction of impediments to free exercise. The Act, they project, advances religion by encouraging prisoners to “get religion,” and thereby gain accommodations afforded under RLUIPA. Brief for Respondents 15–17; see 349 F.3d, at 266 (“One effect of RLUIPA is to induce prisoners to adopt or rejoin religious belief in order to receive the statute’s benefits.”). While some accommodations of religious observance, notably the opportunity to assemble in worship services, might attract joiners seeking a break in their closely guarded day, we doubt that all accommodations would be perceived as “benefits.” For example, congressional hearings on RLUIPA revealed that one state corrections system served as its kosher diet, “a fruit, a vegetable, a granola bar, and a liquid nutritional supplement—each and every meal.” Protecting Religious Freedom, pt. 3, at 38 (statement of Jaroslawicz).

The argument, in any event, founders on the fact that Ohio already facilitates religious services for mainstream faiths. The State provides chaplains, allows inmates to possess religious items, and permits assembly for worship. See App. 199 (affidavit of David Schwarz, Religious Services Administrator for the South Region of the Ohio Dept. of Rehabilitation and Correction (Oct. 19, 2000)) (job duties include “facilitating the delivery of religious services” in 14 “correctional institutions of various security levels throughout” Ohio); *Ohio Dept. of Rehabilitation and Correction: Table of Availability* (available at <http://www.drc.state.oh.us/Avail/DRCorGI.pdf>) (department “includes ‘Religious Services’ division) (as visited May 27, 2005, and available in Clerk of Court’s case file); *Blawie v. United States* 20, and n.3 (citing, inter alia, *Gawlicki v. Ballman*, 603 F.Supp. 103, 113 (SD Ohio 1992) (inmate in protective custody allowed to attend congregational religious service, possess a Bible and other religious materials, and receive chaplain visits); *Taylor v. Perini*, 413 F.Supp. 189, 238 (ND Ohio 1976) (institutional chaplains had free access to correctional area)).

<sup>11</sup> The Sixth Circuit posited that an irreligious prisoner and member of the Aryan Nation who challenges prison officials’ confiscation of his white supremacist literature as a violation of his free association and expression rights would have his claims evaluated under the deferential rational-relationship standard described in *Turrier v. Safley*, 482 U.S. 78 (1987). A member of the Church of Jesus Christ Christian challenging a similar withholding, the Sixth Circuit assumed, would have a stronger prospect of success because a court would review his claim under RLUIPA’s compelling-interest standard. 349 F.3d, at 266 (citing *Madison v. Ritter*, 240 F.Supp. 2d 566, 576 (WD Va. 2003)). Courts, however, may be expected to recognize the government’s countervailing compelling interest in not facilitating inflammatory racist activity that could imperil prison security and order. Cf. *Reimann v. Murphy*, 897 F.Supp. 398, 402–403 (ED Wis. 1995) (concluding, under RFRA, that excluding racist literature advocating violence was the least restrictive means of furthering the compelling state interest in preventing prison violence); *George v. Sullivan*, 396 F.Supp. 895, 898 (WD Wis. 1995) (same).

<sup>12</sup> State prison officials make the first judgment about whether to provide a particular accommodation for a prisoner may not sue under RLUIPA without first exhausting all available administrative remedies. See 42 U.S.C. §2000cc–2(e) (nothing in RLUIPA “shall be construed to amend or repeal the Prison Litigation Reform Act of 1995”); §1997e(a) (requiring exhaustion of administrative remedies).

<sup>13</sup> Respondents argue that prison gangs use religious activity to cloak their illicit and often violent conduct. The instant case was considered below on a motion to dismiss. Thus, the parties’ conflicting assertions on this matter are not before us. It bears repetition, however, that prison security is a compelling state interest, and that deference is due to institutional officials’ expertise in this area. See *supra*, at 12–13. Further, prison officials may appropriately question whether a prisoner’s

Wednesday, June 1, 2005

## Daily Appellate Report

6239

religiosity asserted as the basis for a requested accommodation, is authentic. Although RLUIPA bars inquiry into whether a particular belief or practice is "central" to a prisoner's religion, see 42 U.S.C. §2000cc-5(7)(A), the Act does not preclude inquiry into the sincerity of a prisoner's professed religiosity. Cf. *Gillote v. United States*, 401 U.S. 439, 457 (1971) ("[T]he 'truth' of a belief is not open to question"; rather, the question is whether the objector's beliefs are "truly held" (quoting *United States v. Seeger*, 380 U.S. 163, 185 (1965))).<sup>13</sup>

<sup>13</sup> See *supra*, at 13, n.12.

THOMAS, J., concurring

## SUPREME COURT OF THE UNITED STATES

No. 03-9877

JON B. CUTTER, ETAL.,  
PETITIONERS

REGINALD WILKINSON, DIRECTOR,  
OHIO DEPARTMENT OF REHABILITATION  
AND CORRECTION, ETAL.

On Writ of Certiorari to the United States  
Court of Appeals for the Sixth Circuit  
(May 31, 2005)

JUSTICE THOMAS, concurring.

I join the opinion of the Court. I agree with the Court that the Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA) is constitutional under our modern Establishment Clause case law.<sup>1</sup> I write to explain why a proper historical understanding of the Clause as a federalism provision leads to the same conclusion.<sup>2</sup>

The Establishment Clause provides that "Congress shall make no law respecting an establishment of religion." Amdt. 1. As I have explained, an important function of the Clause was to "[m]ake clear that Congress could not interfere with state establishments." *Elk Grove Unified School Dist. v. Newdow*, 542 U.S. 1, 50 (2004) (opinion concurring in judgment). The Clause, then, "is best understood as a federalism provision" that "protects state establishments from federal interference." *Ibid.* (see also *Zelman v. Simmons-Harris*, 536 U.S. 639, 677–680 (2002) (THOMAS, J., concurring); *Lee v. Weisman*, 505 U.S. 577, 641 (1992); (SCALIA, J., dissenting)). Ohio contends that this federalism understanding of the Clause prevents federal oversight of state choices within the "play in the joints" between the Free Exercise and Establishment Clauses. *Locke v. Davey*, 540 U.S. 712, 718–719 (2004). In other words, Ohio asserts that the Clause protects the States from federal interference with otherwise constitutionally permissible choices regarding religious policy. In Ohio's view, RLUIPA intrudes on such state policy choices and hence violates the Clause.

Ohio's vision of the range of protected state authority overrules the Clause. Ohio and its *amici* contend that, even though "States can no longer establish preferred churches" because the Clause has been incorporated against the States through the Fourteenth Amendment,<sup>3</sup> "Congress is as unable as ever to contravene constitutionally permissible state choices regarding religious policy."<sup>4</sup> Brief for Respondents 26 (emphasis added); Brief for Commonwealth of Virginia et al. as *Amici Curiae* 6–13. That is not what the Clause says. The Clause prohibits Congress from enacting legislation "respecting an establishment of religion" (emphasis added); it does not prohibit Congress from enacting legislation "respecting

religion" or "taking cognizance of religion." P. Hamburger, *Separation of Church and State* 106–107 (2002). At the founding, establishment involved "coercion of religious orthodoxy and of financial support by force of law and threat of penalty," "*Newdow, supra*, at 52 (THOMAS, J., concurring in judgment) (quoting *Lee, supra*, at 640–641 (SCALIA, J., dissenting, in turn citing L. Levy, The Establishment Clause 4 (1986))), including "governmental preferences for particular religious faiths," "542 U.S.", at 53 (quoting *Rosenberger v. Rector and Visitors of Univ. of Va.*, 515 U.S. 819, 856 (1995) (THOMAS, J., concurring))). In other words, establishment at the founding involved, for example, mandatory observance or mandatory payment of taxes supporting ministers. See 542 U.S., at 52 (THOMAS, J., concurring in judgment); *Lee, supra*, at 640–641 (SCALIA, J., dissenting); McConnell 2131; Levy, The Establishment Clause 10 (2d ed. 1994). To proscribe Congress from "making laws respecting an establishment of religion," therefore, was to forbid legislation respecting coercive state establishments, not to preclude Congress from legislating on religion generally.

History, at least that presented by Ohio, does not show that the Clause hermetically seals the Federal Government out of the field of religion. Ohio points to, among other things, the words of James Madison in defense of the Constitution at the Virginia Ratifying Convention: "There is not a shadow of right in the general government to intermeddle with religion. Its least interference with it would be a most flagrant usurpation." General Defense of the Constitution (June 12, 1788), reprinted in 11 Papers of James Madison 130 (R. Rutland, C. Hobson, W. Rachal, & J. Sisson eds. 1977). Ohio also relies on James Iredell's statement discussing the Religious Test Clause at the North Carolina Ratifying Convention:

"[C]ongress certainly [has] no authority to interfere in the establishment of any religion whatsoever.... Is there any power given to Congress in matters of religion? Can they pass a single act to impair our religious liberties? If they could, it would be a just cause of alarm.... If any future Congress should pass an act concerning the religion of the country, it would be an act which they are not authorized to pass, by the Constitution, and which the people would not obey." Debate in North Carolina Ratifying Convention (June 30, 1788), in 5 Founders' Constitution 90 (P. Kurland & R. Lerner eds. 1987).

These quotations do not establish the Framers' beliefs about the scope of the Establishment Clause. Instead, they demonstrate only that some of the Framers may have believed that the National Government had no authority to legislate concerning religion, because no enumerated power gave it that authority. Ohio's Spending Clause and Commerce Clause challenges, therefore, may well have merit. See *n.2, supra*.

In any event, Ohio has not shown that the Establishment Clause codified Madison's or Iredell's view that the Federal Government could not legislate regarding religion. An unenacted version of the Clause, proposed in the House of Representatives, demonstrates the opposite. It provided that "Congress shall make no laws touching religion, or infringing the rights of conscience." 1 Annals of Cong. 731 (1789); see also *Wallace v. Jaffree*, 472 U.S. 38, 96–97 (1985) (REHNQUIST, J., dissenting). The words ultimately adopted, "Congress shall make no law respecting an establishment of religion," identified a position from which [Madison] had once sought to distinguish his own." Hamburger, *supra*, at 106. Whatever he thought of those words, he clearly did not

mind language less severe than that which he had [previously] used." *Ibid.* The version of the Clause finally adopted is narrower than Ohio claims.

Nor does the other historical evidence on which Ohio relies—Joseph Story's Commentaries on the Constitution—prove its theory. Leaving aside the problems with relying on this source as an indicator of the original understanding, see *U. S. Term Limits, Inc. v. Thornton*, 514 U.S. 779, 856 (1995) (THOMAS, J., dissenting), it is unpersuasive in its own right. Justice Story did say that "the whole power over the subject of religion is left exclusively to the state governments, to be acted upon according to their own sense of justice, and the state constitutions." Commentaries on the Constitution of the United States 702–703 (1833) (reprinted 1987). In context, however, his statement concerned only Congress' inability to legislate with respect to religious establishment. See *id.* at 701 ("The real object of the amendment was . . . to prevent any national ecclesiastical establishment, which should give to an hierarchy the exclusive patronage of the national government"); *id.* at 702 ("[I]t was deemed advisable to exclude from the national government all power to act upon the subject. . . . It was impossible, that there should not arise perpetual strife and perpetual jealousy on the subject of ecclesiastical ascendancy, if the national government were left free to create a religious establishment").

In short, the view that the Establishment Clause precludes Congress from legislating respecting religion lacks historical provenance, at least based on the history of which I am aware. Even when enacting laws that bind the States pursuant to valid exercises of its enumerated powers, Congress need not observe strict separation between church and state, or steer clear of the subject of religion. If need only refrain from making laws "respecting an establishment of religion," it must not interfere with a state establishment of religion. For example, Congress presumably could not require a State to establish a religion any more than it could preclude a State from establishing a religion.

## II

On its face—the relevant inquiry, as this is a facial challenge—RLUIPA is not a law "respecting an establishment of religion." RLUIPA provides, as relevant: "No government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution; . . . even if the burden results from a rule of general applicability, unless the government demonstrates that imposition of the burden on that person," first, "furthers[] a compelling governmental interest," and second, "is the least restrictive means of furthering that compelling governmental interest." 42 U.S.C. §§2000cc-1(a)(1)-(2). This provision does not prohibit or interfere with state establishments, since no State has established (or constitutionally could establish, given an incorporated Clause) a religion. Nor does the provision require a State to establish a religion: It does not force a State to coerce religious observance or payment of taxes supporting clergy, or require a State to prefer one religious sect over another. It is a law respecting religion, but not one respecting an establishment of religion.

In addition, RLUIPA's text applies to all laws passed by state and local governments, including "rule[s] of general applicability," *ibid.*, whether or not they concern an establishment of religion. State and local governments obviously have many laws that have nothing to do with religion, let alone establishments thereof. Numerous applications of RLUIPA therefore do not contravene the Establishment Clause, and a facial challenge based on the Clause must fail. See *United States v. Booker*, 543 U.S. \_\_\_ (2005) (slip op., at 2) (THOMAS, J., concurring in

part and dissenting in part); *United States v. Salerno*, 481 U.S. 739, 745 (1987).

It also bears noting that Congress, pursuant to its Spending Clause authority, conditioned the States' receipt of federal funds on their compliance with RLUIPA. §2000cc-1(b)(1) ("This section applies in any case in which . . . the substantial burden is imposed in a program or activity that receives Federal financial assistance"). As noted above, n.2, *supra*, RLUIPA may well exceed the spending power. Nonetheless, while Congress' condition stands, the States subject themselves to that condition by voluntarily accepting federal funds. The States' voluntary acceptance of Congress' condition undercuts Ohio's argument that Congress is encroaching on its turf.

<sup>1</sup> The Court properly declines to assess RLUIPA under the discredited test of *Lemon v. Kurtzman*, 403 U.S. 602 (1971), which the Court of Appeals applied below. 349 F.3d 257, 262–268 (CA6 2003). *Lemon* held that, to avoid invalidation under the Establishment Clause, a statute "must have a secular legislative purpose," "its principal or primary effect must be one that neither advances nor inhibits religion," and it "must not foster an excessive government entanglement with religion." 403 U.S. at 612–613 (internal quotation marks and citation omitted). Under the first and second prongs, RLUIPA—and, indeed, any accommodation of religion—might well violate the Clause. Even laws *disestablishing* religion might violate the Clause. Disestablishment might easily have a religious purpose and thereby flunk the first prong, or it might well "strengthen and revitalize" religion and so fail the second. McConnell, *Establishment and Disestablishment at the Founding*, Part I: *Establishment of Religion*, 44 Wm. & Mary L.Rev. 2105, 2206–2207 (2003) (hereinafter McConnell).

<sup>2</sup> The Court dismisses the parties' arguments about the federalism aspect of the Clause with the brief observation that the Court of Appeals did not address the issue. *Ante*, at 7–8, n.7. The parties' contentions on this point, however, are fairly included in the question presented, which asks "[w]hether Congress violated the Establishment Clause by enacting [RLUIPA]." Pet. for Cert., i. Further, both parties have briefed the federalism understanding of the Clause. Brief for Respondents 23–33, Reply Brief for Petitioners 12–16, and neither suggests that a remand on it would be useful or that the record in this Court lacks relevant facts. *Good News Club v. Milford Central School*, 533 U.S. 98, 119, n.9 (2001).

<sup>3</sup> Also, though RLUIPA is entirely consonant with the Establishment Clause, it may well exceed Congress' authority under either the Spending Clause or the Commerce Clause. See *Sabri v. United States*, 541 U.S. 600, 613 (2004) (THOMAS, J., concurring in judgment) (focusing spending clause condition on a State's receipt of funds to be "Necessary and Proper" to the expenditure of the funds, there must be "some obvious, simple, and direct relation" between the condition and the expenditure of the funds); *United States v. Lopez*, 514 U.S. 549, 587 (1995) (THOMAS, J., concurring) ("The Constitution not only uses the word 'commerce' in a narrower sense than our case law might suggest, it also does not support the proposition that Congress has authority over all activities that 'substantially affect' interstate commerce"). The Court, however, properly declines to reach those issues, since they are outside the question presented and were not addressed by the Court of Appeals.

<sup>4</sup> Ohio claims the benefit of the federalism aspect of the Clause, yet simultaneously adheres to the view that the Establishment Clause was incorporated against the States through the Fourteenth Amendment. Brief for Respondents 23–26. These positions may be incompatible. The text and history of the Clause may well support the view that the Clause is not incorporated against the States precisely because the Clause shielded state establishments from congressional interference. *Ekt-Grove Unified School Dist. v. Newdow*, 542 U.S. 1, 30–31 (THOMAS, J., concurring in judgment). I note, however, that a state law that would violate the incorporated Establishment Clause might also violate the Free Exercise Clause. *Id.*, at 53, n.4, 54, n.5.

**EXHIBIT "C-2"**

State of California

MEMORANDUM

Date: July 13, 2005

To: Mitchell, D - 44205, GW 209L

Subject: FIRST LEVEL APPEAL RESPONSE CTF - C - 05-02094

Your appeal has been referred for First Level Review on July 13, 2005.

In your first level appeal response you are stating "...This is a group appeal based on the recent policy change on (SRD) Special Religious Diet and constant harassment and discrimination on Muslim inmates first Amendment right to the free...."

You are requesting "That the CSP-Soledad Food Services Officials adopt the ruling of The Supreme Court Of The United States ruling (RLUIPA) Cutter v. Wilkinson. SEE EX (A) And adhere to this court ruling by providing Halal meals for breakfast, lunch and dinner according to The Islamic Faith."

J. Hodges, Assistant Correctional Food Manager (ACFM) conducted a telephone interview with you at approximately 0855 hours on July 15, 2005. Providing you the opportunity to fully explain your appeal and to provide any supporting information or documentation. Attached to your appeal are two documents; 1) Exhibit A, which is a copy of Daily Appellate Report, dated June 1, 2005. 2) Exhibit B, which is a copy of an inmate/parolee 602 appeal filed by you and dated March 17, 2004. At the time of the telephone interview, you stated, "I am just going through the process and adding defendants to the list for a Federal Lawsuit, is the appeal granted or denied?" J. Hodges, ACFM, replied to your question by stating, "Pending further investigation, a written response to your inmate/parolee 602 appeal will be sent to you." The telephone interview was concluded at approximately 0900 hours.

To respond to the action you have requested in your inmate/parolee 602 appeal, "That the CSP-Soledad Food Services Officials adopt the ruling of The Supreme Court Of The United States ruling (RLUIPA) Cutter v. Wilkinson. SEE EX (A) and adhere to this court ruling by providing Halal meals for breakfast, lunch and dinner according to The Islamic Faith." As of July 13, 2005, there is no ruling for the California Department of Corrections and Rehabilitation (CDCR) to provide Halal meals to the inmate population.

Page 2 - FIRST LEVEL APPEAL RESPONSE, APPEAL LOG # CTF-C-05-02094

Sue Summersett, Departmental Food Administrator (DFA) has stated, "CDCR offers pork free meals for the general population, a vegetarian choice for all religious needs."

Pursuant, California Department of Corrections Operations Manual, Section 54080.1, which states, "The California Department of Corrections shall supply inmates with a wholesome, nutritious and adequate diet."

Furthermore, pursuant California Department of Corrections Operations Manual, Section 54080.14, which states, "Each institution/facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets." In addition, pursuant Title 15, section 3054 (a), the Correctional Training Facility (CTF – Soledad) has adopted the Operational Procedure 67, which offers two (2) diets, a "modified" special religious diet and a "strict" special religious diet. A copy of OP 67 has been attached to your appeal for your review.

The CTF Administration as well as the Food Service Department is sensitive to all religious groups' needs, etc.

Therefore, based on the foregoing information, your appeal is *DENIED* at the First Level Review.

*A.O. Amaya*  
A.O. Amaya  
Correctional Food Manager II  
CTF – SOLEDAD

*B. Hedrick*  
B. Hedrick  
Correctional Business Manager II  
CTF – SOLEDAD

**EXHICIT "C-3"**

First Level     Granted     P Granted     Denied     Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

JUN 29 2005

Due Date:

AUG 11 2005

Interviewed by: "SEE ATTACHMENT"

REVIEWER

RECEIVED

Staff Signature: A. A. MayoTitle: CFMIIDate Completed: JUL 19 2005

Division Head Approved:

Signature: B. H. HigginbothamTitle: CBMII

Returned:

Date to Inmate: JUL 22 2005

F. If dissatisfied, explain reasons for requesting a Second Level Review and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

In the words of Justice J. Thomas United States Supreme Court on Cutter v. Wilkinson: "Respecting an establishment Religion"; it must not interfere with state establishment of Religion." Soledad Officials have not provide a "relevant" reasoning how providing Halal-meals for an established religion (Islam) has a "substantial burden" on the Department Of Corrections or CSP-Soledad? This answer is unacceptable and far off base of the Constitutionality of the Cutter decision.

Signature: Gregory J. Mitchell Date Submitted: 7/27/05

Second Level:  Granted     P Granted     Denied     OtherG. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: JUL 20 2005 Due Date:

AUG 26 2005

 See Attached LetterSignature: R. E. BlaneDate Completed: JUL 27 2005Warden/Superintendent Signature: R. E. BlaneDate Returned to inmate: JUL 27 2005

H. If dissatisfied, add data or reasons for requesting a Director's Level Review and submit by mail to the third level within 15 days of receipt of response.

Justice Thomas stated: "For more than a decade, The Federal Bureau Of Prison (Have provide Halal meals, and other Religious accommodations) has managed the largest correctional system in the Nation under the same (C.D.C.) Scrutiny standard as RLUIPA without compromising prison security, public safety, or the constitutional rights of prisoners." Cutter v. Wilkinson

For some (five years from inception of implementation of Special Religious Diet Program a CSP-Soledad) years now California Department Of Corrections (C.D.C.) have been aware o the Mayweather vs. Newland 314 F.3d. 1052-1068 (CA 9. 2002). And, have choose too Substantial burden appellant's and other situated Muslim inmates by not providing Halal-meals or somethin equivalent us a substitute for none Halal meats. This answer is unsatisfactory.

Signature: Gregory J. Mitchell Date Submitted: 8/12/05

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883

Sacramento, CA 94283-0001

Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted     P. Granted     Denied     Other See Attached Letter

CDC 602 (12/87)

Date:

NOV 3 6 2005

**EXHIBIT "C-4"**



CORRECTIONAL  
TRAINING FACILITY  
OPERATIONS  
PROCEDURE  
#67

Subject: SPECIAL RELIGIOUS DIETS

Reference:

DOM 54080.14 & CCR 3054

Revision Due Date: JULY 2005

Responsibility: ASSOCIATE WARDEN  
SOUTH

SPECIAL RELIGIOUS DIET (SRD)

PURPOSE AND OBJECTIVE:

To make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets.

REFERENCE: Title 15, Article 4, Religious Programs, Section 3054.

RESPONSIBILITY: The Warden has appointed the institution Chaplains to designate inmates who require Special Religious Diet (SRD).

APPROVAL AND REVIEW: This procedure is to be reviewed annually during the month of July, by the Associate Warden South Facility (A/W South) and the Chaplains, for approval by the Warden.

METHODS:

Verification:

The designated Chaplain will verify an inmate's dietary needs. Upon verification, the Chaplain will prepare a 128B chrono, documenting the inmates special religious dietary needs and place him on the Institutional SRD List.

SRD List and SRD Identification Card (MODIFIED / STRICT)

The designated Chaplain will prepare an Institutional SRD List designating the type of SRD diet each inmate is to receive; either Modified (no meat) or Strict (no cooked or prepared foods). The SRD list must be prepared by the first day of each month signed by Chaplain and A/W-South. Distribution will be to the Food Manager, and Watch Commander of each facility. In the absence of an institutional Chaplain, the A/W-South will prepare and distribute the monthly SRD list.

The designated Chaplains will be responsible for lamination and issuance of Special Religious Diet (SRD) identification cards (ID) through Receiving and Release.

Special Religious Diet Program (Modified/Strict):

The Food Manager, in consultation with the institutional Chaplain, has developed two (2) SRD diets: Modified or Strict.

MEAL DISTRIBUTION:

MORNING MEAL: Inmates assigned to the SRD Program will eat with their respective housing unit, according to the scheduled meal release. Participants will receive their SRD breakfast and lunch.

EVENING MEAL: Inmates assigned to the SRD Program will eat with their respective housing unit, according to the scheduled meal release.

|   |   |  |
|---|---|--|
|  | <b>CORRECTIONAL<br/>TRAINING FACILITY<br/>OPERATIONS<br/>PROCEDURE</b><br>#67 | <b>Subject: SPECIAL RELIGIOUS DIETS</b><br><br><b>Reference:</b><br>DOM 54080.14 & CCR 3054<br><b>Revision Due Date:</b> JULY 2005<br><b>Responsibility:</b> ASSOCIATE WARDEN<br>SOUTH |
|---|---|--|

CONT. Special Religious Diet Program (Modified/Strict):

When approaching the service tray window, the inmate will present his SRD I.D. card to the Steam Line Officer supervising the meal. After presenting his SRD I.D. card, identified as either "Modified" or "Strict", the inmate will step aside until the appropriate tray arrives at the window. The inmate will then take his tray and proceed to his seat.

MODIFIED SRD TRAY:

Inmates whose religious beliefs do not permit them to eat certain food items will be issued a MODIFIED SRD I.D. card, and will receive a MODIFIED SRD tray. There is currently various food restrictions for inmates in a number of religions, the food exception shall be noted on the back of the SRD card. The food item most often substituted is meat.

The MODIFIED SRD diet tray will consist of the regular meal issue. However, all items from the regular meal that contain an excluded item will be substituted with a starch or vegetable food item depending on the food restriction indicated on the back of the SRD card.

The inmate will be issued a MODIFIED SRD diet lunch.

The Modified SRD lunch bag will contain the same items as the regular issued day lunches however with substitutions according to restrictions. The common substitute will be peanut butter and/or cheese.

STRICT SRD DIET TRAY:

Inmates whose religious beliefs do not permit them to eat from the serving line (ex: Orthodox Jew), will be issued a STRICT SRD I.D. card, and issued a STRICT SRD tray during breakfast and evening meals.

STRICT SRD Breakfast tray will contain:

1. Two (2) boxes of dry cereal.
2. One (1) package of raw vegetables.
3. One (1) raw fruit.
4. Two (2) cartons of milk.
5. Dried fruit (optional) based on availability.
6. Package of peanut butter or cheese.
7. Two (2) pieces of bread.

State of California

M E M O R A N D U M

DATE: June 15, 2005

TO: All Correctional Supervising Cooks  
Assigned to the Lunch Room Position

SUBJECT: Special Religious Dietary Sack Lunches - Modified

This memorandum is generated to clarify the practice of meat substitutions for the Modified; "Special Religious Diet (SRD)" lunches that are to be issued to all inmates with a "SRD" card or are on the list awaiting the issuance of the card.

Due to budget restraints and nutritional values, strict adherence to the Standardized Menu is required by all Departmental Food Services Staff. Please, refer to the approved guidelines of CTF's Operational Procedure #67, Special Religious Diets. The following items are authorized for the substitution of the meat item:

- ♦ Cheese, American (p/s), 3 slices.
- ♦ Peanut butter, 2 oz.

Your cooperation in this matter is greatly appreciated. Please feel to contact R. Batiste, ACFM, at extension 4802 or J. Hedges, ACFM, at extension 5864, if you have any questions.

*A.O. Amaya*  
A.O. Amaya  
Correctional Food Manager II  
CTF – Soledad

Cc: ACFM's  
SCC's  
Butcher Shop  
File

**EXHICIT "C-5"**

State of California

M E M O R A N D U M

Date: August 15, 2005

To: Mitchell, D - 44205, GW 209L

Subject: SECOND LEVEL APPEAL RESPONSE CTF - C - 05-02094

Your appeal has been referred for Second Level Review on August 3, 2005.

In your First Level appeal the action you requested was as follows, "That the CSP-Soledad Food Services Officials adopt the ruling of The Supreme Court of the United States ruling (RLUIPA) Cutter v. Wilkinson. SEE EX (A) and adhere to this court ruling by providing Halal meals for breakfast, lunch and dinner according to The Islamic Faith."

At approximately 0855 hours on July 15, 2005, J. Hodges, Assistant Correctional Food Manager (ACFM) conducted a telephone interview with you to respond to the action you requested in your first level inmate/parolee 602 appeal, "That the CSP-Soledad Food Services Officials adopt the ruling of The Supreme Court of the United States ruling (RLUIPA) Cutter v. Wilkinson. SEE EX (A) and adhere to this court ruling by providing Halal meals for breakfast, lunch and dinner according to The Islamic Faith." J. Hodges, ACFM, explained to you, "As of July 13, 2005, there is no ruling for the California Department of Corrections and Rehabilitation (CDCR) to provide Halal meals to the inmate population."

Pursuant, California Department of Corrections Operations Manual, Section 54080.1, which states, "The California Department of Corrections shall supply inmates with a wholesome, nutritious and adequate diet."

Additionally, pursuant California Department of Corrections Operations Manual; Section 54080.14, which states, "Each institution/facility shall make reasonable efforts, as required by law, to accommodate those inmates who have been verified to require special religious diets."

The Correctional Training Facility has complied with Title 15, section 3054 (a), by developing the Operational Procedure 67, which offers two (2) diets, a "modified" special religious diet and a "strict" special religious diet. In addition, you were informed that Sue Summersett, Departmental Food Administrator (DFA) has stated, "CDCR offers pork free meals for the general population, a vegetarian choice for all religious needs."

Page 2 - SECOND LEVEL APPEAL RESPONSE, APPEAL LOG # CTF-C-05-02094

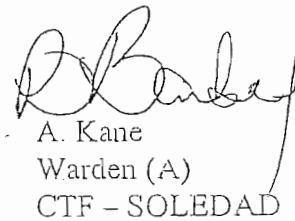
Furthermore, The CDCR Office of Legal Affairs reviews court decisions pertaining to Corrections. Upon evaluation of the legal review, the Office of Legal Affairs will issue an Administrative Bulletin notifying Institutions of a change to regulations, pending a modification to the California Code of Regulations, Title 15.

The CTF Administration as well as the Food Service Department is sensitive to all religious groups' needs, etc.

Therefore, based on the foregoing information, your appeal is *DENIED* at the Second Level Review.



W. Cohen  
Associate Warden Business Services  
CTF – SOLEDAD



A. Kane  
Warden (A)  
CTF – SOLEDAD

**EXHICIT "C-6"**

CIVIL REVIEW

CIVIL REVIEW

First Level     Granted     P. Granted     Denied     Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

JUN 29 2005

Due Date:

AUG 11 2005

Interviewed by: "SEE ATTACHMENT"

NOTIFICATION

RECEIVED

Staff Signature: A. Mays

Title: CFMII

Date Completed: JUL 19 2005

Division Head Approved:

B. Fletcher

Title: CBIIT

Returned:

Date to Inmate: JUL 21 2005

F. If dissatisfied, explain reasons for requesting a Second Level Review and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

In the words of Justice J. Thomas United States Supreme Court on *Gutter v. Wilkinson*: "Respecting an establishment Religion", it must not interfere with state establishment of Religion." CSP-Soledad Officials have not provide a "relevant" reasoning how providing Halal meals for an established religion Al Islam has a "substantial burden" on the Department Of Corrections or CSP-Soledad? This answer is unacceptable and far off base of the Constitutionality of the Gutter decision!

Signature: Gregory Mitchell

Date Submitted: 7/27/05

Second Level     Granted     P. Granted     Denied     Other

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: JUL 29 2005

Due Date: AUG 26 2005

 See Attached LetterSignature: R. Dickey

Date Completed: 8/16/05

Warden/Superintendent Signature: R. Dickey

Date Returned to Inmate: 8/17/05

H. If dissatisfied add data or reasons for requesting a Director's Level Review and submit by mail to the third level within 15 days of receipt of response.

Justice Thomas stated: " For more than a decade, The Federal Bureau Of Prison (Have provide Halal meals, and other religious accommodations) has managed the largest correctional system in the Nation under the same (C.D.C.) scrutiny standard as RLUIPA without compromising prison security, public safety, or the constitutional rights of prisoners". *Gutter v. Wilkinson*

For some (five years from inception of implementation of Special Religious Dist. Program a CSP-Soledad) years now California Department Of Corrections (C.D.C) has been aware of The *Mayweather v. Newland* 314 F.3d. 1062-1063 (CA 9:2002). And, have choose too Substantially burden appellant's and other situated Muslim inmates by not providing Halal meals or something equivalent as a substitute for none Halal meats. This answer is unsatisfactory.

Signature: Gregory Mitchell

Date Submitted: 8/12/05

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted     P. Granted     Denied     Other See Attached Letter

CDC 602 (12/87)

Date:

NOV 3 0 2005

EXHIBIT "C"7

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

DIRECTOR'S LEVEL APPEAL DECISION

Date: NOV 30 2005

Group Appeal

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0502563 Local Log No.: CTF 05-02094

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that food services staff at the Correctional Training Facility (CTF) have arbitrarily made substitutions to the Special Religious Dietary (SRD) meals. He contends that no substitutions have been made for the meat products. He requests the CTF comply with the United States Supreme Court Case established in the Religious Land Use And Institutionalized Persons Act regarding Halal meals for breakfast, lunch, and dinner.

**II SECOND LEVEL'S DECISION:** The reviewer found that the CTF has complied with the California Code of Regulations, Title 15, Section (CCR) 3054(a) by establishing Operational Procedure (OP) #67. This OP indicates that two modified religious diets are available; a Modified SRD and a Strict SRD. Additionally, the Department offers pork free meals for the general inmate population and a vegetarian choice for all religious needs. Furthermore, the Office of Legal Affairs reviews court decisions pertaining to the Department. Any legal changes will come from that office. The CTF is sensitive to the needs of all religious groups.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The appellant makes vague and very general allegations in the documentation he has included with this appeal. OP #67 outlines the criteria for Modified SRDs and Strict SRDs. The OP also includes the procedures for those inmates who have been approved for an SRD to follow when receiving their meals. The appellant shall address any concerns he has with the SRDs with staff at the time he receives his meals if there is a problem. In previous appeal Log #CTF-C-04-000085, it is evident that the institution has met with the appellant regarding the meal substitutes, and they have established a written procedure, OP #67, that addresses this issue. CTF has made a reasonable effort as required by law, to accommodate those inmates with special religious dietary needs. The appellant's taste preferences notwithstanding, the meals served are nutritionally balanced, wholesome and healthy. Based upon the documentation presented, no modification to the decision reached by the institution is required.

**B. BASIS FOR THE DECISION:**

CCR: 3050, 3052, 3090

**C. ORDER:** No changes or modifications are required by the institution.

The appellant shall, pursuant to CCR section 3084.2(f)(2), share this response with other inmates who signed this appeal.

This decision exhausts the administrative remedy available to the appellant within CDCR.



N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

**EXHIBIT "D"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTION

**INMATE/PAROLEE  
APPEAL FORM**  
CDC 602 (12/87)

**2ND LEVEL**

|          |                           |
|----------|---------------------------|
| Location | Institution/Parole Region |
| 1.       | CTF-S                     |
| 2.       | AUG 09 2005               |

|          |             |
|----------|-------------|
| Log No.  | 05-01942    |
| Category | 115         |
| 2.       | SEP 22 2005 |

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

**GREGORY MITCHELL**

|             |         |                       |                  |
|-------------|---------|-----------------------|------------------|
| NAME        | NUMBER  | ASSIGNMENT            | UNIT/ROOM NUMBER |
| G. MITCHELL | D-44205 | WEST GATE PORTER A.M. | GW 209           |

A. Describe Problem. Appellant comes with this matter under P.C. 5009 and Senate Bill 2869 under The Religious Land Use and Institutionalized Persons Act Of 2000 c.c. 1. For years now appellant and other situated Muslim inmates have been sitting on blankets provided by CSP-Soledad laundry room. This has remain the case and unchanged for an approximately 10 years or more. There have been unsuccessful attempts by Muslim Chaplain and other informal request. All of these request for a carpet or prayer rug to replace the state issued blankets consequent this appeal. Furthermore, seemingly there is no evidence that if CSP-Soledad Officials provided a carpet or prayer rug for the Jummah or daily prayers.

If you need more space, attach one additional sheet. (SEE ATTACHED SHEET TO INMATE APPEAL.)

B. Action Requested. That CSP-Soledad Officials provide or order a carpet or prayer rug large enough for the whole Muslims population whom participate in Jummah Friday Prayers and/or participate in the prescribed five daily prayers performed in Inter-faith chapel too sit on.

Inmate/Parolee Signature: *Gregory Mitchell*

Date Submitted: 6/15/05

C. INFORMAL LEVEL (Date Received)

Staff Response: 6/15/05 BY PASS

PERFECT RECORDS 2005 GREAT CLASSIFICATION DUE TO THE WORK OF THE STAFF MEMBERS

JUL 13 2005 REC'D BY 2005 BY PASS

2005 BY 2005 BY PASS

Staff Signature:

Date Returned to Inmate: 7/2

D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response

**BYPASS**

RECEIVED

RECEIVED

Signature:

Note: Property and appeals must be accompanied by a completed Board of Control form BC-1E, Inmate Claim

RECEIVED

JUN 17 2005

AUG - 9 2005

Date Submitted:

CDC Appeal Number:

05-01942

RECEIVED

SEP 20 2005

AUG 18 2005

CTF APPEALS

Supplement page of inmate appeal.

performed in the inter-faith chapel is a "substantial burden." The relevant facts in this inmate appeal (CDC 602) show that " Jumu'ah is a commanded by the Koran/Qu'r'an and must be held every friday after the sun reaches its zenith and before the Asr, or afternoon prayers see O Lone v. Estate Of Shabazz 482 U.S. 340-45 (1987).

Thus CSP-Soledad Officials, recognize the Christian faith by providing their participants with pews to sit on and the Native American participants with fire wood, tee-pee etc... . In fact, under RLUIPA STANDARDS " No government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution... 42 U.S.C. 2000 cc-1 (a) The act applies to any " program or activity that receives Federal Financial assistance." 42 U.S.C. 2000 cc-(b) (1) (2) Also (RLUIPA) stated: " further provides that it shall be construed in favor of a broad protection of religious exercise to the maximum extent permitted by terms of this chapter and the constitution 42 U.S.C. 2000 cc-3 (g)."

Hence in view of carpet or prayer rug being provided to replace state issued blankets for Jummah Prayer Services or Islamic Faith prescribed five daily prayers performed in the inter-faith chapel. Uniquely, is way over due and no doubt is a legitimate religious conviction connected too a central tenet of the Islamic (five daily prayers) faith. Whereupon the foregoing reasons in this inmate appeal (CDC-602) CSP-Soledad Officials should provide the way over due carpet or prayer rug for Jummah Services and five daily prayers prescribed by the Islamic Faith.

Respectfully submitted,

*Gregory Mitchell*  
G. Mitchell D-44205 GW 209-L

**EXHIBIT "D-1"**

First Level       Granted       P. Granted       Denied       Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned: JUN 17 2005 Due Date: AUG 01 2005

Interviewed by: Antar Jannah Aug 4th 2005

THE Muslim community is in the process of requesting from outside Muslim Masajid, donations and Carpet is on our list.

Staff Signature: C. Sizemore Title: Muslim Chaplain Date Completed: 8/4/05  
Division Head Approved: B. Heidrich Returned:  
Signature: C. Sizemore Title: CBM Date to Inmate: AUG 06 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

Sadly Mr. Jannah answer has been a pattern of fabricating fairy tales over/past ten years and has neglected Muslim population at CSP Soledad by subterfuge and equivocations. His track record shows a clear testimony that he is not quite forthcoming.

This answer is dissatisfactory.

Signature: Gregory Mitchell Date Submitted: 8/15/05

G. REVIEWER'S ACTION (Complete within 10 working days). Date assigned AUG 1-8 2005 Due Date SEP 16 2005  
 See Attached Letter

Wardens/ Superintendent Signature:  Date Completed: 9/2/05

H. If dissatisfied, add data or reasons for requesting a Director's Level Review and submit by mail to the third level within 15 days of receipt of response.

In the case of Ms. Hedrick's answer to Second Level Response she notes, "Blanket exchange can be initiated to take care of this concern." Indeed, blanket exchange can wash the blankets but somehow she overlooks the crux of the appeal particularly the purchase of a prayer underline in RLUIPA Federal funding by 42 U.S.C. 2000cc-<sup>(b)</sup> (1)... This answer doesn't address RLUIPA. I am absolutely not satisfied with this answer.

Signature: Margot Mitchell Date Submitted: 9/28/05

For the Director's Review, submit all documents to Director of Corrections

Director of Corrections  
P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

لِقَاءُ الْمُحْسِنِينَ

DIRECTOR'S ACTION:  Granted  Re-Granted  Pending  Other

DIRECTOR'S ACTION:

DEC 30 2005

Date:

**EXHIBIT "D-2"**

1st LEVEL REVIEW BY BEVERLY

|  |                                  |  |                                 |                                |
|--|----------------------------------|--|---------------------------------|--------------------------------|
| First Level  | <input type="checkbox"/> Granted | <input checked="" type="checkbox"/> P. Granted | <input type="checkbox"/> Denied | <input type="checkbox"/> Other |
| E. REVIEWER'S ACTION (Complete within 15 working days). Date assigned: | <u>JUN 17 2005</u>               |  |                                 | Due Date: <u>AUG 01 2005</u>   |
| Interviewed by:  | <u>Antar Jannah Aug 4th 2005</u> |  |                                 |                                |

THE Muslim community is in the process of requesting from Outside Muslim Masajid donations and carpet is on our list

Staff Signature: Asit Jannah Title: Muslim Chaplain Date Completed: 8/4/05  
 Division Head Approved: B. Hedrick Title: COPI Date Returned: \_\_\_\_\_  
 Signature: \_\_\_\_\_ Date to Inmate: AUG 10 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

Sadly Mr. Jannah answer has been a pattern of fabricating fairy tales over past ten years and has neglected the Muslim population at CSP-Soledad by subterfuge and equivocations. His track record shows a clear testimony that he is not quite forthcoming.  
 This answer is dissatisfaction.

Signature: Gregory Mitchell Date Submitted: 8/15/05

Second Level:  Granted  P. Granted  Denied  Other  
 G. REVIEWER'S ACTION (Complete within 10 working days). Date assigned: AUG 18 2005 Due Date: SEP 16 2005  
 See Attached Letter RE: Muslim Chaplain Neglecting to Pursue Donations  
 Signature: \_\_\_\_\_ Date Completed: \_\_\_\_\_

Warden/Superintendent Signature: Gregory Mitchell Date Returned: SEP 22 2005

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

In the case of Ms. Hedrick's answer to Second-Level Response, she notes, "Blanket exchange can be initiated to take care of this concern." Indeed, blanket exchange can wish the blankets but somehow she overlooks the crux of the appeal particularly the purchases of a prayer underline in RLUIPA Federal funding by 42 U.S.C. 2000 cc-(b) (1)... This answer doesn't address RLUIPA if am absolutely not satisfied with this answer.

Signature: Gregory Mitchell Date Submitted: 9/28/05

For the Director's Review, submit all documents to Director of Corrections  
 P.O. Box 942883 • ASSEMBLY 2000 • SACRAMENTO, CA 94283-0001  
 Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted  P. Granted  Denied  Other  
 See Attached Letter

**EXHIBIT "D-3"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # *CTF-S-05-01942*  
Second Level Reviewer's Response

NAME: MITCHELL      CDC# D-44205      HOUSING: GW209

APPEAL DECISION:

*PARTIALLY GRANTED*

APPEAL ISSUE: Program

In your appeal you state the following:

1. You request that CTF purchase prayer rugs or a carpet for the Jummah Prayer for use in the chapel to replace the blankets that are currently provided for the same purpose.
2. You request the prayer rug or carpet to be large enough for the entire Muslim population.

Dissatisfied with the First Level Response, you submitted your appeal for a Second Level of Review, stating "Sadly, Mr. Jannah's answer has been a pattern of fabricating fairy tales over the past ten years and has neglected the Muslim population at CSP-Soledad by subterfuge and equivocations. His track record shows a clear testimony that he is not quite forthcoming. This answer is dissatisfactory."

Appeal Response:

A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

1. Chaplain Jannah is attempting to get donations from the Muslim Community, of prayer rugs, or carpets for use in the chapel during Jummah Prayer. This portion of your appeal is partially granted.
2. One prayer rug or carpet that would fit the entire Muslim population is not authorized at this facility. This portion of your appeal is denied.
3. In your discussion with Ms. Hedrick, the Correctional Business Manager II, you indicated blankets are not sufficient for cleanliness reasons. A blanket exchange can be initiated to take care of this concern. They blankets can then be laid on the floor overlapping to allow all of the attendee's at the Jummah Prayer to be together on one floor covering. I believe this would satisfy your request.

Based on the information provided in this appeal, a review of appeal number CTF-S-05-01942 and other information gathered your appeal is Partially Granted.

Reviewed by:

Supplemental Page  
Second Level Reviewer's Response  
Appeal Log# CTF-S-05-01942  
Page 2 of 2

  
Wade Cohen  
Associate Warden Business Services

  
A. P. Kane  
Warden (A)

  
9-16-05

Date

  
9/19/05

Date

**EXHIBIT "D-4"**

|   |                                  |  |                                 |                                |
|---|----------------------------------|--|---------------------------------|--------------------------------|
| First Level   | <input type="checkbox"/> Granted | <input checked="" type="checkbox"/> P. Granted | <input type="checkbox"/> Denied | <input type="checkbox"/> Other |
| E REVIEWER'S ACTION (Complete within 15 working days): Date assigned: <u>JUN 17 2005</u> Due Date: <u>AUG 01 2005</u> |                                  |  |                                 |                                |
| Interviewed by <u>Antar Jannah Aug 4th 2005</u>   |                                  |  |                                 |                                |

THE muslim community is in the process of requesting from Outside Muslim Masajid donations and carpet is on our list.

*DR. HEDRICK*

|   |                        |                                    |
|---|------------------------|------------------------------------|
| Staff Signature: <u>Desiree Jannah</u>    | Title: Muslim Chaplain | Date Completed: <u>8/4/05</u>      |
| Division Head Approved: <u>B. Hedrick</u> | Title: CBNII           | Returned:                          |
| Signature:                                |                        | Date to Inmate: <u>AUG 05 2005</u> |

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution of Parole Region Appeals Coordinator within 15 days of receipt of response.

Sadly Mr. Jannah answer has been a pattern of fabricating fairy tales over/past ten years and has neglected Muslim population at CSP-Soledad by subterfuge and equivocations. His track record shows a clear testimony that he is not quite forthcoming. This answer is dissatisfaction.

|                                    |                                |
|------------------------------------|--------------------------------|
| Signature: <u>Gregory Mitchell</u> | Date Submitted: <u>8/15/05</u> |
|------------------------------------|--------------------------------|

|  |                                  |  |                                 |                                |
|--|----------------------------------|--|---------------------------------|--------------------------------|
| Second Level   | <input type="checkbox"/> Granted | <input checked="" type="checkbox"/> P. Granted | <input type="checkbox"/> Denied | <input type="checkbox"/> Other |
| G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: <u>AUG 18 2005</u> Due Date: <u>SEP 16 2005</u> |                                  |  |                                 |                                |

|   |   |                                 |                                |  |
|---|---|---------------------------------|--------------------------------|--|
| <input checked="" type="checkbox"/> See Attached Letter           | <input type="checkbox"/> P. See Attached Letter | <input type="checkbox"/> Denied | <input type="checkbox"/> Other |  |
| Signature: <u>Gregory Mitchell</u> Date Completed: <u>8/22/05</u> |   |                                 |                                |  |

|  |                                |
|--|--------------------------------|
| Warden/Superintendent Signature: <u>Gregory Mitchell</u> | Date Submitted: <u>8/22/05</u> |
|--|--------------------------------|

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third-level within 15 days of receipt of response.

In the case, of Ms. Hedrick's answer to Second Level Response she notes, "Blanket exchange can be initiated to take care of this concern." Indeed, blanket exchange can wish the blankets, but somehow she overlooks the crux of the appeal particularly the purchase of a prayer underlined in RLJIPA Federal funding by 42 U.S.C. 2000 cc-(b) (1)... This answer doesn't address RLJIPA, I am absolutely not satisfied with this answer.

|                                    |                                |
|------------------------------------|--------------------------------|
| Signature: <u>Gregory Mitchell</u> | Date Submitted: <u>9/28/05</u> |
|------------------------------------|--------------------------------|

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883 • 1511 14th Street • Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

|   |                                     |  |                                |  |
|---|-------------------------------------|--|--------------------------------|--|
| DIRECTOR'S ACTION: <input type="checkbox"/> Granted     | <input type="checkbox"/> P. Granted | <input checked="" type="checkbox"/> Denied | <input type="checkbox"/> Other |  |
| <input checked="" type="checkbox"/> See Attached Letter |                                     |  |                                |  |
| Date: <u>DEC 30 2005</u>                                |                                     |  |                                |  |

**EXHIBIT "D-5"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

DIRECTOR'S LEVEL APPEAL DECISION

Date: DEC 30 2005

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0503680

Local Log No.: CTF 05-01942

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. Burleson. All submitted documentation and supporting arguments of the parties have been considered.

I APPELLANT'S ARGUMENT: It is the appellant's position that the institution has recognized the Christian faith by providing pews to sit on, and the Native American's are provided firewood, sweat lodge, etc., yet the Muslim faith has not been provided a prayer rug. The appellant requests that the institution provide a carpet/prayer rug large enough for the whole Muslim population whom participate in Jummah Friday Prayers and/or participate in the prescribed five daily prayers performed in the Inter-Faith Chapel, to sit on.

II SECOND LEVEL'S DECISION: The reviewer found that the Muslim community is in the process of requesting from outside Muslim Masajid donations and carpet is on the list of requested items. The Muslim population is presently provided with blankets, which can be laid on the floor overlapping to allow all of the attendee's at the Jummah Prayer to be together on one floor covering. If cleanliness is the root concern, the institution offered to initiate an exchange.

III DIRECTOR'S LEVEL DECISION: Appeal is denied.

A. FINDINGS: In this case, the documentation and arguments presented are persuasive that the appellant has failed to support his appeal issue with sufficient evidence or facts to warrant a modification of the Second Level of Review. There is no evidence that supports the appellant's contention that Muslim religious programs is being subjected to discrimination and that blankets are insufficient. Justification for intervention at the Director's Level of Review has not been established.

The appellant has added new issues and requests to his appeal. The additional requested action is not addressed herein as it is not appropriate to expand the appeal beyond the initial problem and the initially requested action (CDC Form 602, Inmate/Parolee Appeal Form, Sections A and B).

B. BASIS FOR THE DECISION:

California Code of Regulations, Title 15, Section: 3210, 3213, 3270

C. ORDER: No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.

*T. Sanger*  
N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

**EXHIBIT "E"**

STATE OF CALIFORNIA

INMATE PAROLEE  
APPEAL FORM  
CDC 602 (12/87)

Location: Institution/Parole Region:

**TREAT AS ORIGINAL**

DEPARTMENT OF CORRECTIONS

Log No.  
**05-02433**

Category

OCT 28 2005 DEC 21 2005

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Serious CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                           |        |                       |                  |
|---------------------------|--------|-----------------------|------------------|
| NAME                      | NUMBER | ASSIGNMENT            | UNIT/ROOM NUMBER |
| G MITCHELL <i>Gregory</i> | D44205 | WEST GATE PORTER A.M. | IN 209L          |

A. Describe Problem: This is pursuant C.C.R. Title 15 3084. 5 (b)(1) (2) " a policy of procedure implemented by the institution head. A policy procedure or regulation implemented by the the department." Also see Sec. 3 of the Religious Land Use and Institutionalized Person Act of 2000 (RLUIPA) 42. U.S.C. 2000 cc-1 (a) (1) (2) " provides in part " no government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution, unless the burden furthers " a compelling government interest," and does so by " the least restrictive means." The new policy concerning Special Food Items For Religious Events purports the cost per meal for lunch or dinner be reduced to \$ .85 cent per person is in conflict with (RLUIPA) 2000 cc 1 (a) (1) (2) See Memo Fx (4) If you need more space, attach one additional sheet.

B. Action Requested: That the \$.85 per meal be increased to \$ 5.00 dollars per meal for Special Religious Events i.e. the two Eid banquets and The Holy Month Of Ramadhan (30 days of fasting ) The First Amendment to the Constitution protects the free exercise of religion. Appellant faith Al Islam has no question involving " Religiosity". Thus to reduce the base cost per meal to \$.85 is not a substantial burden on CSP-Soledad Officials.

Inmate/Parolee Signature: *Gregory Mitchell* Date Submitted: **7/27/05**

C. INFORMAL LEVEL (Date Received: \_\_\_\_\_)

Staff Response:

**BYPASS**

Staff Signature: \_\_\_\_\_ Date Returned to Inmate: \_\_\_\_\_

## D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

**BYPASS RECEIVED**  
**RECEIVED**

DEC 20 2005

Date Submitted:

CDC Appeal Number:

Signature: **RECEIVED**

Note: Property/Funds appeals must be accompanied by a completed Board of Control form BC-1E, Inmate Claim

NOV 10 2005

CTF APPEALS

JUL 29 2005

OCT 28 2005

CTF APPEALS

05-02433

**EXHIBIT "A"**

State of California

Department of Corrections

## Memorandum

Date : June 3, 2005

To : All Inmates

Subject : SPECIAL FOOD ITEMS FOR RELIGIOUS EVENTS

Effective July 1, 2005, CTF will begin to adhere to CCR Title 15 Section 3053 Special Food for Religious Events. This section reads:

Authorized inmate religious groups may be permitted no more than two events each year where special foods with religious significance are provided to them by the facility in place of the regularly planned meal. The value of such meal for a religious event shall not exceed that of the meal replaced. The religious group's request for special foods shall be directed to the institution head at least four weeks before the event and shall include the proposed menu and number of persons to be served.

Religious banquets will no longer be provided at a dollar cost that exceeds what is currently allotted for the meal being replaced. The cost per meal of a lunch or dinner meal, currently, is approximately \$.85 (cents). Therefore, no religious meals will be provided by the institution at a cost greater than \$.85 (cents) per person.

Should your event coordinator feel that additional food items are necessary for the Religious event, it will be their responsibility to request the items necessary and indicate the anticipated payment method with the Warden's approval. This will most likely require a donation from the Religious organization in the community.

Should you have any questions regarding this memorandum, please direct your questions through the Religious leader of the organization to A. Amaya, Correctional Food Manager II.

  
A.P. KANE  
Warden (A)  
CTF

**EXHIBIT "E-1"**

First Level  Granted  P. Granted  Denied  OtherE. REVIEWER'S ACTION (Complete within 15 working days): Date assigned: JUL 20 2005 Due Date: SEP 4 2005  
Interviewed by: I interviewed Mr Mitchell on Oct 16 2005 2A TAEMT

The DOM increases the cost of the meals. My Dept can not raise the amount. There is no justification for this.

Staff Signature: Rutaa Yannat Title: Muslim Chapel Date Completed: Oct 27, 2005  
 Division Head Approved: B. Hedrick Title: CBM II Returned OCT 28 2005  
 Signature: \_\_\_\_\_ Date to Inmate: Oct 28 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

[RLUIPA] 2000cc-1 (a) (1)-(2) "religious exercise" is to include "any exercise of religion, whether or not compelled by, or central to, a system of religious belief." 2000 cc-5 (7)(A) section 3 applies when "the substantial burden [on religious exercise] is imposed in a program or activity that receives Federal financial assistance" in this instances the new policy of \$85 cent is a substantial burden on Muslims religious banquets.

Signature: Gregory Mitchell Date Submitted: 11/9/05Second Level  Granted  P. Granted  Denied  OtherG. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: NOV 10 2005 Due Date: DEC 13 2005 See Attached Letter

Signature: R. Banks Date Completed: 12/14/2005  
 Warden/Superintendent Signature: DR (4) Date Returned to Inmate: NOV 12-2005

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

It's obvious that CTF-Solelai Officials alongside C.D.C Official continue to overlooked any U.S. Supreme Court or 9th Circuit decisions e.g. Cutler v. Wilkinson No 03-9877 quoting: " 2000 cc-5 (7) (A). Section 3 applies when the substantial burden on religious exercise is imposed in a program or activity that receives federal financial assistance. CDC receives federal assistance and this is not within a penological interest because prior to this new policy CTF-Solelai Officials allotted \$ 750.00 dollars for the Muslim Eid celebrations and with this new policy provides least than \$ 130.00 dollars. This answer is unsatisfactory and irrational.

Signature: Gregory Mitchell Date Submitted: 1/5/06

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
 Sacramento, CA 94283-0001  
 Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted  P. Granted  Denied  Other See Attached Letter

CDC 602 (12/87)

Date: MAR 28 2006

2005-07-17

**EXHIBIT "E-2"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # *CTF-C-05-02433*  
Second Level Reviewer's Response

NAME: MITCHELL      CDC# D-44205      HOUSING: G-Wing 209-L

INTERVIEWED BY:

A. Jannah, Muslim Chaplain

APPEAL DECISION:

***DENIED***

APPEAL ISSUE:    **PROGRAM**

In your appeal you state that you have the right to any exercise of religion, whether or not compelled by or central to a system of religious belief. You state that the \$.85 rule imposed is a substantial burden on the Muslim's religious banquets.

REQUESTED ACTION:

You are requesting the price per meal be increased from \$.85 to \$5.00 for special religious events such as the two EID banquets and the Holy Month of Ramadan (30days of fasting). You are basing your argument on the First Amendment to the Constitution protecting the free exercise of religion. You also indicate the RLUIPA provides that no government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution.

Appeal Response:

The State of California allots \$2.51 per inmate per day to feed the individuals incarcerated within the California Department of Corrections and Rehabilitation. This is to provide 3 meals each day. The average amount per meal is set at \$.837. We have successfully accomplished this for years. In accordance with CCR, Title 15 section 3053, this institution allows up to two events per year in which special foods with religious significance are provided in place of the regularly planned meal. The value of such meal shall not exceed that of the meal replaced. We also allow up the special events and Ramadan to take place.

You have failed to demonstrate how this has an adverse effect on you or your ability to freely exercise your religious beliefs.

Supplemental Page  
Second Level Reviewer's Response  
Appeal Log# CTF-05-02433  
Page 2 of 2

Based on the information provided in this appeal and a review of appeal number CTF-C-05-02433 and other information gathered **your appeal is DENIED.**

  
P. BARKER

Chief Deputy Warden

12-14-2005

Date

  
A. P. KANE  
Warden (A)

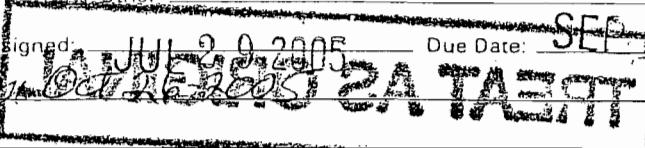
12-15

Date

**EXHIBIT "E-3"**

First Level     Granted     P. Granted     Denied     Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned: JUL 29 2005 Due Date: SEP 24 2005

Interviewed by: I interviewed Mr Mitchell 

The DOM increases the cost of the meals. My Dept can not raise the amount. There is no justification for this.

Staff Signature: Patricia Hanner Title: Muslim Clergy Date Completed: Oct 27, 2005  
 Division Head Approved: B. Hedrick Title: CBMII Returned: OCT 28 2005  
 Signature: \_\_\_\_\_ Date to Inmate: Oct 28 2005

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

[RLUIPA] 2000cc-1 (a) (1)-(2) "religious exercise" is to include "any exercise of religion, whether or not compelled by, or central to, a system of religious belief." 2000 cc-5 (7)(A) section 3 applies when "the substantial burden [on religious exercise] is imposed in a program or activity that receives Federal financial assistance" in this instances the new policy of \$85 cent is a substantial burden on Muslims religious banquets.

Signature: Gregory Mitchell Date Submitted: 11/9/05

Second Level:     Granted     P. Granted     Denied     Other

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: NOV 10 2005 Due Date: DEC 13 2005

See Attached Letter

Signature: B. Banks Date Completed: 12-4-2005

Warden/Superintendent Signature: Dr. Q (4) Date Returned: 12-12-2005

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

It's obvious that CTF-Soleilai Officials alongside C.D.C Official continue to overlooked any U.S. Supreme Court or 9th Circuit decisions e.g. Cutler v. Wilkinson No 03-9877 putting: " 2000 cc-5 (7) (A). Section 3 applies when the substantial burden on religious exercise is imposed in a program or activity that receives federal financial assistance. CDC receives federal assistance and this is not within a penological interest because prior to this new policy CTF-Soleilai Officials allotted \$ 750.00 dollars for the Muslim Fitr celebrations and with this new policy provides least than \$ 130.00 dollars. This answer is unsatisfactory and irrational.

Signature: Gregory Mitchell Date Submitted: 1/5/06

For the Director's Review, submit all documents to: Director of Corrections  
 P.O. Box 942883  
 Sacramento, CA 94283-0001  
 Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:     Granted     P. Granted     Denied     Other

See Attached Letter

CDC 602 (12/87)

Date: MAR 28 2006

**EXHIBIT "E-4"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

Date: **MAR 28 2006**

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0507431      Local Log No.: CTF 05-02433

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that the new policy concerning Special Food Items For Religious Events is in conflict with Religious Land Use and Institutionalized Persons Act. He requests that the meals for the special religious events be increased from \$.85 to \$5.00.

**II SECOND LEVEL'S DECISION:** The reviewer found that appellant has failed to demonstrate how this has an adverse effect on his ability to freely exercise his religious beliefs. The Department has for years successfully provided three meals each day by using the established average amount of money allotted for each meal. The institution is providing two events per year in which special foods with religious significance are provided in place of regularly planned meals. The value shall not exceed that of the meal replaced.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The appellant has not established that a substantial burden has been placed on his choice to exercise his religious freedom in this matter. He has not demonstrated that departmental policy or the law has been violated. There is no evidence to indicate that the cost cited for religious meals has been falsified or that the meals served do not meet the intent of the California Code of Regulations, Title 15, Section (CCR) 3053. No relief at the Director's Level of Review is warranted.

**B. BASIS FOR THE DECISION:**

CCR: 3001, 3053, 3054, 3210, 3300, 3301, 3380, 3383

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.



N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

**EXHIBIT "F"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS

**INMATE/PAROLEE  
APPEAL FORM**  
 CDC 602 (12/87)
**2ND LEVEL**

Location: Institution/Parole Region

CTF-E

Log #

06-00533

Category

S-15

1. MAR 23 2006

2.

APR 26 2006

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Section CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                      |        |                       |                  |
|----------------------|--------|-----------------------|------------------|
| NAME                 | NUMBER | ASSIGNMENT            | UNIT/ROOM NUMBER |
| G. MITCHELL, Gregory | D44205 | WEST GATE DORMER A.M. | S-1209-L         |

A. Describe Problem: This appeal is in congruent to appellant's core civil rights complaint # C-05-292 TEH (PR) under 42 U.S.C. 1983 & 1985 also (RJTPA) 42 U.S.C. 2000cc in relations to an adverse policy which violates appellant's and situated Muslims first amendment rights to free exercise of their religion, as well as their fourteenth amendment right to equal protection of the law. In this case, appellant is being impermissibly burdened by CTF-Officials by limiting appellant's and other situated Muslim inmates ability to order/purchase religious artifacts See Ex. (A). The fact is, there has been a long-standing policy of having a limit on purchasing religious artifacts from one vendor Proeworld Fragrance and a four (4) ounce limit and four (4) fragrance limit annually every six (6) months. There has not been any justification reasonably related to a legitimate penological

If you need more space, attach one additional sheet. (SEE ATTACHED SHEET)

B. Action Requested: That no limits be on the fragrances and instead of 4 ounce limit every six months be modified to four ounce every three months. And religious artifact vendors be added e.g. Garden of Fragrance, Dawn Rock Shoo, The Helper's of Mohammad Books and Things. Please state a legitimate penological interest in why this appeal can not be granted.

Inmate/Parolee Signature: Gregory MitchellDate Submitted: 2/21/06

C. INFORMAL LEVEL (Date Received)

APR 26 2006 BY PAROLE REGION APPEALS COORDINATOR

Staff Response: Inmate rights action**BYPASS**

Staff Signature:

Date Returned to Inmate:

D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, GDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

**BYPASS****RECEIVED****RECEIVED**

Signature:

Date Submitted:

Note: Property/Funds appeals must be accompanied by a completed Board of Control form BCGI E-Inmate Claim

CDC Appeal Number:

FEB 22 2006

APR 26 2006

06-00533

CTF APPEALS

CTF APPEALS

AM

CTF APPEALS

ADDITIONAL PAGE TO INMATE APPEAL

interest see Freeman v. Arpaio F. 3d. 732, 736 (9th Cir 1997). In this sense, CTF-Soledad Officials are clearly acting under the color of state law.

Appellant is seeking to develop a record base on facts that show CTF-Soledad officials are forcing him to order/purchase religious artifacts from one vendor. In addition, which substantially burdened appellant's rights under equal protection of religious exercise, because general population inmates are afforded a variety of package vendors compared to appellant being force and limited to order religious artifacts from one vendor.

At the end, one vendor and limits placed on appellant is not the least restrictive means of furthering compelling governmental interest. Whereas, this policy violates appellant's First Amendment right to free exercise of religion as well as the Religious Land Use and Institutionalized Person Act (RLUIPA). In fact, CTF-Soledad Officials can grant this grievance to accommodate appellant's religious rights under (RLUIPA).

1. SMITH

D-89280

BW-130

2. HUNDLEY

C-65838

GW-316

3. EVANS

D-19360

GW-237

4. Wesley

J-46248

GW-350

5. Williams

d-09038

GW-116

6. GLAUDE

K12408

GW-138

7. SIMMONS

K47704

GW-109

8.

9.

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTION

## CORRESPONDENCE REFERRAL

CDC 972 (03/02)

|                         |            |
|-------------------------|------------|
| YACA TRANSMITTAL NUMBER | CCU NUMBER |
|                         | 05-30      |

ASSIGNED TO

DATE ASSIGNED:

INSTITUTIONS DIVISION

1/4/2005

DATE DUE:

2/10/2005

~~THE ATTACHED CORRESPONDENCE IS REFERRED TO YOU FOR ACTION AS INDICATED.~~

FROM: D-44205 MITCHELL

REGARDING: MUSLIM ARTIFACTS

Institution:

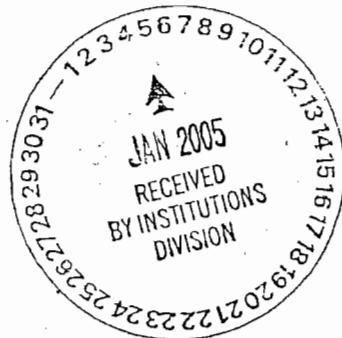
CTF

TYPE OF ACTION:

PACKAGING INSTRUCTIONS:

**LARGE ACTION** - Return one copy of your response and the original CORRESPONDENCE REFERRAL (with the DISPOSITION SECTION completed) to the Correspondence Control Unit.**SMALL****SMALL ACTION** - Return only the original CORRESPONDENCE REFERRAL (with the DISPOSITION SECTION completed) to the Correspondence Control Unit.

| DISPOSITION SECTION   | SPECIAL INSTRUCTIONS TO RESPONDING DIVISION |
|---|---|
| MUST BE COMPLETED PRIOR TO RETURNING TO CCU   |   |
| Type of Response:   |   |
| <input type="checkbox"/> Letter/memo <input type="checkbox"/> E-Mail                                  |   |
| <input type="checkbox"/> Telephone call. Please note discussion in the space below:                   |   |
| <input type="checkbox"/> No response necessary. Note reason no response was necessary in space below: |   |
| <input type="checkbox"/> Copy of YACA referral sheet and completed correspondence sent to YACA.       |   |
| RESPONDED TO BY OR DETERMINED NO RESPONSE NEEDED BY:<br>PRINT OR TYPE NAME                            |   |
| RESPONSE DATE:  |   |

~~REASSIGNMENT INSTRUCTIONS: NOTIFY Correspondence Control Unit and reassigned Division IMMEDIATELY if this referral is reassigned. Phone: (916) 323-0962, or E-mail:~~

Reassigned to:

Date Correspondence Control Unit notified of reassignment:

HAND CARRY OR MAIL IMMEDIATELY TO REASSIGNED UNIT

TO: CORRESPONDENCE CONTROL UNIT, 1515 S St., Rm 124 S, Sacramento, CA 95814  
(X-MARK HERE TO RETURN COMPLETED ASSIGNMENT TO CORRESPONDENCE CONTROL UNIT.)

State of California  
Department of Corrections

## Memorandum

Date: February 3, 2005

To: Inmate Gregory Mitchell  
D-44205  
G-243

Subject: REQUEST FOR EXTENSION OF MUSLIM ARTIFACTS

This is to acknowledge receipt of a Correspondence Referral from the Institutions Division regarding your Request for Interview, dated January 27, 2004 to Antar Jannah, Muslim Chaplain.

Your letter indicates you want to know the outcome of the meeting with the Warden on October 14, 2004 regarding the extension of prayer oil fragrances. Be advised that Mr. Jannah was unable to attend the scheduled quarterly Chaplain's meeting with the Warden regarding this issue.

However, as the Religious Program Coordinator, I met with Mr. Jannah regarding the extension of prayer oil fragrances. I asked the specific questions listed below:

1. Can the Muslims practice their prayers with the existing oils being used?  
The answer was yes.
2. Is the request for more oils and vendors to be added a requirement for practice of the faith? He indicated that additional oils and vendors are not a requirement. The request is a desire.
3. I asked if there were any or would there be any violations of the Muslim Religious practices if the request were to be denied. He indicated that the Muslim inmates would still be able to practice their religion without additional prayer oils or vendors.

Therefore, based on the above statements, there is no need to approve additional oils or vendors as the existing vendors are adequate to meet the needs of the Muslim inmate population.



P. MANDEVILLE  
Associate Warden  
Religious Programs

REQUEST FOR INTERVIEW

DATE: Dec 27, 2004

TO: Muslim Chaplain Mr. Junnah

SUBJECT: Request For Extension Of Muslim Artifacts.

This request for interview is regarding a response from Associate Warden P. Mandeville Religious Programs, Per A.P. Kane Warden Of CTF Soledad. I 've attached copies of each document concerning this long awaited process of extending the selections of prayer oil fragrances and additional vendors.

Accordingly, to the response's of P. Mandeville A.W. Religious Programs dated on Oct 4, 04 a meeting had been scheduled with you on October 14, 2004 for the purpose to make a decison on the possibilities, of extending the aforementioned Religious Artifacts.

In likeness of you delegating your authority as The Muslim Chaplain, what is your summary on the process of this three month old meeting? And more importantly, when do you think you'll at least achieve the goal of meeting with the Associate Warden Of Religious Programs, on extending the oil fragrances and the vendors? I await your response.

Cc. J. Woodford, Director of Corrections  
P.Madeville A.W. Religious Programs CTF Soledad  
A.P. Kane Warden CTF Soledad  
Antar Junnah, Muslim Chaplian CTF Soledad

P.S. ..." If possible could you please send your response's in writing."

Respectfully, yours  
Gregory Mitchell D 44205 GW 243-Up

Gregory Mitchell D 44205

12/27/04

State of California

Department of Corrections

# Memorandum

Date : August 27, 2004

To : A.P. Kane, Warden (A)  
Correctional Training Facility

Subject : VENDORS FOR RELIGIOUS SPECIAL PURCHASE

I'm requesting that the below religious (3) vendors be approved to supply the Muslim Community with religious artifacts per CTF Operation Procedure #42, 53050. Muslim inmates are currently allowed to purchase from Broadworld Fragrance. The inmates are allowed to purchase a maximum of four (4) one ounce ceremonial prayer oils from this vendor. I'm requesting that the maximum be extended to eight (8) one ounces, (quarterly packages from Walkenhorst allow 9 oz.) I'm requesting six (6) additional fragrances that will bring the maximum total of ten (10) fragrances that the inmates be allowed to select from.

Thank you.

**VENDORS:**

GARDEN OF FRANGRACE  
1960 A 54TH. STREET  
SAN DIEGO, CA. 92115  
or P.O. BOX 152513  
SAN DIEGO, CA. 92115  
Ph. (619) 527-1307 FAX: (619) 527-2101

DAWAH BOOK SHOP  
4801 SOUTH CRENSHAW BLVD.  
LOS ANGELES, CA. 90043  
Ph. (323) 299-0335  
FAX: (323) 299-4434

The Helper's Of Muhammad - Books and Things  
674 San Juan  
Venice, CA. 90291  
Ph. (310) 925.2071

**FRAGRANCES:**

- |                        |                |
|------------------------|----------------|
| 1) Frakensemce & Myrrh | 4) Mecca       |
| 2) DRAKKAR             | 5) Medina Musk |
| 3) Kush                | 6) Timbuctu    |

*Arter Y. W.*  
Imam Antar Jannah  
Muslim Chaplain  
Correctional Training Facility

Approve / Disapprove

A.P. Kane, Warden (A)  
Correctional Training Facility

*[Signature]*  
Approve / Disapprove

W. Cohen  
Associate Warden  
CTF South Facility

RECEIVED

2004 SEP - 1 P 12:05

GARDENS OFFICE  
CTF SOLEDAD

AUG 31 2004

Gregory Mitchell D44205  
P.O. Box 689 G-243  
Soledad CA 93960

September 13, 2004

A.P. Kane  
Warden  
Correctional Training Facility

Dear A.P. Kane:

Peace Be With You.

This letter is regarding to a personal conversation you and I had near the West End of the Central Facility Corridor a month or so ago. You and I discussed the possibility of extending the Muslim population's Religious Artifacts, specifically, the prayer oil fragrances selection, which at that time was four and the amount of four ounces could be purchased. At this present time, this has been extended to six additional fragrances for a total of ten, and the additional four ounces extending to a total of eight and four additional vendors to order from. In actuality after our discussion a month ago or so you stated, "*I am one Warden that is willing to help. Have your Muslim Chaplain to write up the proposal and I'll give it a honest look.*" Verily your words were true and we the signed on this letter would like to personally thank you for assisting and facilitating this particular issue. We would also like to extend our gratitude to those who assisted you on this matter, Associate Warden Mr. Cohen and the Muslim Chaplain Antar Jannah and all others who assisted.

Respectfully submitted,

*Gregory Mitchell*  
Gregory Mitchell

P.S. The best of Salutations of Peace and hopefully you and your staff will attend our belated Eid Banquet on October 2, 2004 and in the up-coming Banquets.

Cc: J. Woodford, Director of Corrections  
W. Cohen, Associate Warden, CTF  
Antar Janonah, Muslim Chaplain, CTF  
J. White, Receiving & Release, CTF

# Memorandum

Date: October 4, 2004

To: Inmate Gregory Mitchell  
D-44205  
G-243

Subject: REQUEST FOR EXTENSION OF MUSLIM ARTIFACTS

This is to acknowledge receipt of your letter to A. P. Kane, Warden, dated September 13, 2004 regarding a previous conversation with Mr. Kane relative to extending Muslim Religious Artifacts, specifically, the prayer oils. Your letter has been assigned to P. Mandeville, Associate Warden and Coordinator of Religious Programs at CTF.

P. Mandeville will be conducting a meeting with the Chaplains on October 14, 2004. At that time the feasibility of extending the number of prayer oils will be discussed. The Muslim Population will be advised via written documentation of the decision. If you have additional information you would like to have presented, please submit it to your Chaplain for discussion at the meeting.



P. MANDEVILLE  
Associate Warden  
Religious Programs

**EXHIBIT "F-1"**

**Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California**

**S U P P L E M E N T A L   P A G E**

**RE:** CTF APPEALS LOG # ***CTF-C-06-00533***  
First Level Reviewer's Response

**NAME: MITCHELL      CDC# D-44205      HOUSING: GW 209**

**INTERVIEWED BY:**      B. Hedrick, Correctional Business Manager II  
   Religious Coordinator

**APPEAL DECISION:**

***PARTIALLY GRANTED***

**APPEAL ISSUE:**      PROGRAM

You feel that based upon RLUIPA placing limits on the amount of religious artifacts you are authorized to purchase and restricting the vendor you are allowed to purchase the religious artifacts from is a violation of your First Amendment right to free exercise of religion.

1. You would like there to be no limits on the types of fragrances allowed as religious artifacts.
2. You would like the quantity of oils increased from four ounces every six months to four ounces every three months.
3. You would like additional vendors added for religious artifacts.
4. You would like a legitimate Pena logical interest as to why this appeal can not be granted.

**APPEAL RESPONSE:**

You were interviewed by B. Hedrick Correctional Business Manager II and Religious Coordinator. A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

1. Limits have been placed on the types of fragrances allowed for religious artifacts, as inmates were using this as an opportunity to buy many types of cologne for other than religious purposes. The types of fragrances were determined by the Muslim Chaplain and the Administration to ensure the appropriate fragrances with religious significance were still being authorized.
2. Quantities of the fragrance oils are limited to the amount necessary for religious purposes. The religious oils are not to be used for other than the intended religious use. Any other use of fragrances would need to be purchased through the canteen or special purchases.
3. You state that you should have multiple vendors for religious artifacts as there are three vendors authorized for quarterly packages. You have the use of those same three quarterly package vendors as the rest of the inmate population. You are actually allowed to purchase from more than the general population now. However, the vendor Garden of Fragrances has been made the new authorized vendor for your religious artifacts.

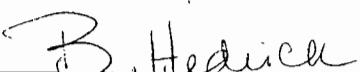
Supplemental Page  
First Level Reviewer's Response  
Appeal Log# CTF-C-06-00533  
Page 2 of 2

4. In a prison setting it is necessary to limit the amount and types of items that inmates are allowed to have possession of. The reasons for this vary and include but are not limited to space limitations. Inmates are authorized only 6 cubic feet of property per person. Fire safety regulations require appropriate hallways, exits, ventilation and lighting. If no limits were placed on the amount of property, we would violate fire codes. Also, we must ensure the safety and security of the institution, the inmates who live here, the staff who work here, and the general public. Oils are flammable, they can be used to start fires, and they can be heated and thrown at staff or inmates causing severe burns. The different scents can cause allergic reactions which in turn can cause respiratory problems for the individuals affected.

You have failed to demonstrate how any of these limitations prohibit you or hinder you in the practicing of the Muslim Religion. There has been no violation of your first amendment right.

Based on the information provided in this appeal and a review of appeal number CTF-C-06-00533 and other information gathered **your appeal is PARTIALLY GRANTED.**

Reviewed by:

  
B. Hedrick

Correctional Business Manager II

  
3-21-06

Date

  
V. Raso

Associate Warden Business Services (A)

  
3/21/06

Date

**EXHIBIT "F-2"**

First Level  Granted  P. Granted  Denied  Other

E REVIEWER'S ACTION (Complete within 15 working days) Date assigned:

FEB 22 2006

Due Date:

APR 6 2006

Interviewed by:

See Attached

BUDWOG

Staff Signature: B. Hedrick

Title: CBM II

Date Completed: 3-21-06

Division Head Approved:

B. Hedrick

Title: BMJ

Returned:

Signature:

Date to Inmate: MAR 23 2006

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is far-fetched by Ass. Warden Religious Program B. Hedrick. Form additional vendors, fragrances and modify present policy for order/purchase religious artifacts from every six months to every three months (quarterly (four-times a year instead of two-a-year). Secondly, 6 cubic feet of property per person, fire safety regulation requirement; prayer oils being flammable; causing allergic reactions and respiratory problems as a legitimate penological interest is outlandish, there are no recorded incidences in this matter. Not satisfied with this answer.

Signature: Gregory Mitchell

Date Submitted: 3/26/06

Second Level  Granted  P. Granted  Denied  Other

E REVIEWER'S ACTION (Complete within 10 working days) Date assigned:

MAR 29 2006

Due Date: APR 27 2006

 See Attached Letter

Signature: G. Mitchell

Date Completed: 4/20/06

Warden/Superintendent Signature: G. Mitchell

Date Returned to Inmate: APR 26 2006

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

P. Barker Chief Deputy Warden and D.A.P. Kane Warden (A) Stated: "You have failed to provide additional substantiation or clarification with regards to your concerns, other than you do not agree with the response. Therefore, the first level response stands as written." P. Barker and D.A.P. Kane answer does not meet any legitimate penological justification, and burdened the practice of appellant's religion in spite of the first level response. In addition, to the far-fetched first level response. The Equal Protection Clause of the U.S. Constitution is violated because all other religious artifacts venders has have multiple fragrances and vendors. Gregory Mitchell

Date Submitted: 5/10/06

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

RECEIVED

DIRECTOR'S ACTION:  Granted  P. Granted  Denied  Other See Attached Letter

CDC 602 (12/87)

MAR 29 2006

Date: JUL 25 2006

CTF APPEALS

**EXHIBIT "F-3"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # **CTF-C-06-00533**  
Second Level Reviewer's Response

NAME: MITCHELL      CDC# D-44205      HOUSING: GW 209

APPEAL DECISION:

**PARTIALLY GRANTED**

APPEAL ISSUE: PROGRAM

You were dissatisfied with the first level response. You state the answer given is far-fetched. Your original request is that you feel, based upon RLUIPA, that placing limits on the amount of religious artifacts you are authorized to purchase and restricting the vendor you are allowed to purchase the religious artifacts from is a violation of your First Amendment right to free exercise of religion.

1. You would like there to be no limits on the types of fragrances allowed as religious artifacts.
2. You would like the quantity of oils increased from four ounces every six months to four ounces every three months.
3. You would like additional vendors added for religious artifacts.
4. You would like a legitimate Penological interest as to why this appeal can not be granted.

APPEAL RESPONSE:

A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

You have failed to provide additional substantiation or clarification with regards to your concerns, other than you do not agree with the response. Therefore, the first level response stands as written.

Based on the information provided in this appeal and a review of appeal number CTF-C-06-00533 and other information gathered, **your appeal remains PARTIALLY GRANTED.**

Reviewed by:



P. Barker  
Chief Deputy Warden

4-21-06

Date



A. P. Kane  
Warden (A)

4/24/08

Date

**EXHIBIT "F-4"**

First Level

 Granted P. Granted Denied Other

E. REVIEWER'S ACTION (Complete within 15 working days). Date assigned:

FEB 22 2006

Due Date: APR 6 2006

Interviewed by:

See Attached

DILLON  
DUV66

Staff Signature:

B. Hedrick

Title:

CBM II

Date Completed:

3-21-06

Division Head Approved:

Roso

Title:

BMS

Returned:

3/21/06

Signature:

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is far-fetched by Ass. Warden Religious Program B. Hedrick, For additional vendors, fragrances and modify present policy for order/purchase religious artifacts from every six-months to every three months (quarterly (four-times a year instead of two-a-year). Secondly, 6 cubic feet of property per person, fire safety regulation requirement; prayer oils being flammable; causing allergic reactions and respiratory problems as a legitimate penological interest is outlandish, there are no recorded incidences in this matter. I am satisfied with this answer.

Signature: Gregory Mitchell

Date Submitted: 3/26/06

Second Level

 Granted P. Granted Denied Other

E. REVIEWER'S ACTION (Complete within 10 working days). Date assigned:

MAR 29 2006

Due Date: APR 27 2006

 See Attached Letter

Signature:

Warden/ Superintendent Signature:

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

P. Barker Chief Deputy Warden and A.P. Kane Warden (A) is stated: "You have failed to provide additional substantiation or clarification with regards to your concerns, other than you do not agree with the response. Therefore, the first level response stands as written."

P. Barker and A.P. Kane answer does not meet any legitimate penological justification, and "burdened the practice of appellant's religion, in spite of the first level response. In addition, to the far-fetched first level response. The Equal Protection Clause of the U.S. is violated because all other religious artifacts venders has have multiple fragrances and vendors." Signature: Gregory Mitchell Date Submitted: 3/26/06

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

RECEIVED

DIRECTOR'S ACTION:  Granted P. Granted Denied Other See Attached Letter

CDC 602 (12/87)

MAR 29 2006

Date: JUL 25 2006

SAC TEE

CTF APPEALS

**EXHIBIT "F-5"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

Date: **JUL 25 2006**

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0513067      Local Log No.: CTF 06-00533

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that he is being forced to purchase religious artifacts from one vendor. He requests that the allowed quantities to order and the vendor limit be lifted.

**II SECOND LEVEL'S DECISION:** The reviewer found that the appellant requests have been reviewed and considered. A determination has been made that Correctional Training Facility (CTF) has established policies in compliance with departmental policy in this matter. The appellant has failed to provide additional substantiation or clarification regarding his appeal issues, other than disagreeing with the responses provided.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The appellant fails to present convincing evidence to substantiate his claim to warrant a modification of the decision reached by the institution. The appeal issues have been reviewed and appropriate responses in compliance with departmental policies have been provided. The appellant has not provided convincing evidence that CTF staff have established policies not in compliance with departmental policy. No relief at the Director's Level of Review is warranted.

**B. BASIS FOR THE DECISION:**

California Code of Regulations, Title 15, Section: 3190, 3191, 3193  
CDC Operations Manual Section: 53040.1

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.

*R. Manuel*  
N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF

**EXHIBIT "G"**

STATE OF CALIFORNIA

DEPARTMENT OF CORRECTIONS

INMATE/PAROLEE  
APPEAL FORM  
COE 602 (12/87)2ND LEVEL **CTF**  
2 MAR 23 2006

Log No.

Category

06-00428

115

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of Section CDC 115s, classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

D 44205

MAY 10 2006

CPO

|                           |         |                       |                  |
|---------------------------|---------|-----------------------|------------------|
| NAME                      | NUMBER  | ASSIGNMENT            | UNIT/ROOM NUMBER |
| GREGORY MITCHELL Mitchell | D 44205 | I.M. WEST TAPE PORTER | W 209 LOW        |

A. Describe Problem This appeal is pursuant D.O.M. 53050. 5 Religious Program Activities/Religious Education and and U.S.C.A. Coast Amend 1, 28 U.S.C.A. 2254, Religious Land Use and Institutionalized Persons Act (RLUIPA) 42 U.S.C. 2000cc and under 42 U.S.C. 1983, for alleged violations of his First Amendment right to the free exercise of his religion, as well as his Fourteenth Amendment right to equal protection of the law. Appellant contends [He] and other situated Muslim inmates are adversely affected because they are being deprived from exercising their religion Al Islam. In this case, appellant has been exploring basic educational skills, to learn the Qur'anic Arabic; which entails a qualified Muslim scholar or Imam with an understanding of the eleven (11) prerequisites See EX (A) and "D.O.M. 53050.5 Religious Program Activities...Inmates can implement the religious

If you need more space, attach one additional sheet. ( SEE ATTACHED SHEET TO 602)

B. Action Requested That CTF-Soldad Officials hired another full-time or part-time Muslim Scholar or Chaplain based on his qualifications to teach and assist and other situated Muslim inmates the eleven (11) mentioned prerequisites in the sciences of the Holy Qur'anic-Arabic and Hadith. SEE e.g. EX (1) and (B). And order materials consistent in this nature from the Religious Annual Budget.

Inmate/Parolee Signature: *Gregory Mitchell* Date Submitted: 2/7/06

C. INFORMAL LEVEL (Date Received)

Staff Response: *RECEIVED FEB 10 2006 BY CTF-APPPEALS COE 602 (12/87)*

Staff Signature:

Date Returned to Inmate: *2/7/06*

D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals' Coordinator for processing within 15 days of receipt of response.

Signature: *RECEIVED*

Note: Property/Funds appeals must be accompanied by a completed Board of Control form BC-1E, Inmate Claim

FEB - 9 2006

RECEIVED

MAR 23 2006

RECEIVED

APR 5 2006

Date Submitted:

CDC Appeal Number:

06-00428

CTF APPEALS

CTF APPEALS

ADDITIONAL PAGE TO INMATE APPEAL

activities which allows Warden the authority to implement religious programs consistent with appellant and other situated Muslim inmates Religious belief by obtaining a qualified person as well as hired a full time or part time or intermittent basis. In sense of this logic in D.O.M. 53050.5 appellant believes sincerely he is required to learn the dimensions of Qur'anic Arabic, the literal, and the types of metaphor, in respect, of the Islamic scholarship worldwide have all agreed, that the Qur'anic and Hadith commentaries are tremendously important to teacher, students, Imams, speakers, writers and translators who are preparing materials to present to Muslim audiences. SEE EX(B)

As commanded by Allah and His Messenger Mohammad (P.B.U.H) appellant is required to follow the scholarly consensus and the tenets of his faith ;accordingly, to Ahl-Sunnah which requires him to learn the educational aspects of the eleven (11) prerequisites sciences to understand the Holy Qur'an and the Sunnah. For these reasons, it is very important to appellant's faith and equally important this right is protected under the RLJCPA Standards 42 U.S.C. 2000 cc-1 (a). This act applies to any "program or activity that receives federal financial assistance." 42 U.S.C. 2000 cc 1 (b)(1) and (2) also D.O.M. 53050. 5. Religious Program Activities.

At present appellant is being force to try to learn these eleven (11) prerequisites without the assistance of a qualified scholar or Imam. And doesn't have the appropriate materials e.g. tapes on the 11 sciences to pursue his Islamic education, which is a fundamental requirement in relations to his five daily prayers, that are to be recited in Qur'anic Arabic. At the end, appellant sincerely believes, learning these Islamic sciences will assist him in his rehabilitation efforts spiritually, psychological and make him better asset to his community in San Juaquin County.

State of California  
CDC FORM 695  
Screening For:  
CDC 602 Inmate/Parolee Appeals  
CDC 1824 Reasonable Modification or Accommodation Request

---

RE: Screening at the FIRST Level

March 29, 2006

*MITCHELL, D44205*  
*CFGWT2000000209L*

Log Number: CTF-C-00428

(Note: Log numbers are not assigned to screen out appeals, or informal level appeals)

The enclosed documents are being returned to you for the following reasons:

*Your appeal is incomplete. You must include supporting documentation. All documents must be legible. (If necessary, you may obtain copy(ies) of requested documents by sending your request with a signed trust withdrawal form to your assigned counselor.) Your appeal is missing.*

*Your appeal is missing - First Level Response.*

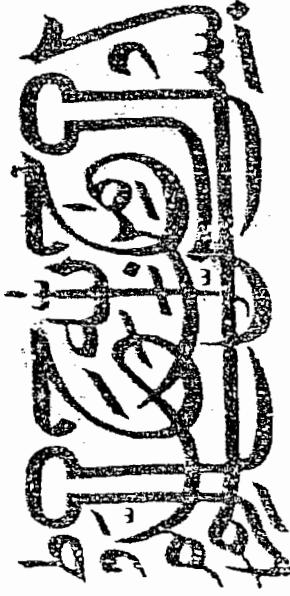
*W.B. Childress / P.G. Dennis*  
W. B. Childress / P. G. Dennis  
Appeals Coordinators  
Correctional Training Facility

**NOTE:** Failure to follow instruction(s) will be viewed as non-cooperation and your appeal will be automatically dismissed pursuant to CCR 3084.4(d). This screening decision may not be appealed. If you believe this screen out is in error, please return this form to the Appeals Coordinator with an explanation of why you believe it to be in error, and supporting documents. You have only 15 days to comply with the above directives.

**PERMANENT APPEAL ATTACHMENT – DO NOT REMOVE**

# **EXHIBIT "A"**

بِسْمِ اللَّهِ الرَّحْمَنِ الرَّحِيمِ  
In the Name of Allah, Most Gracious, Most Merciful  
**Al-Ajamiyyah**  
Concise Treatise on Arabic  
Grammar



By  
Ibn 'Abd al-Hadi Muhammad ibn Muhammadi  
ibn Daivid as-Samhaaji famous as Ibn-Ajurru

الظاهر نسخة بحر الدارو  
أبي عبد الله محمد بن محمد ابن أجرور  
العنهاجي رضي الله تعالى عنه أبنى  
وطبع المحقق الشهود والطبعة



Risala Publications  
P.O. Box 3194  
Los Angeles, Ca. 90078

\* بِسْمِ اللَّهِ الرَّحْمَنِ الرَّحِيمِ \*  
الْكَلَامُ هُوَ الْفَظْلُ الْمُرْكَبُ التَّهْبِيُّ لِلْوَضْعِ  
وَأَفْسَادِهِ فَلَذَّةُ اسْمِهِ وَقُوَّتُهُ وَحْرَفُهُ بِجَاهِهِ

لِمَنْتَهِيِّ بِالْإِسْمِ وَيُعْرَفُ بِالْمُبْهِضِ وَالْمُشْبِّهِ  
وَدُخُولِ الْأَلِيفِ وَالْأَدْدِ وَحْرَفِ الْمُبْهِضِ وَالْمُشْبِّهِ  
مِنْ وَالْأَلِيفِ وَغَنِّ وَعَلَى وَبِهِ وَزَوْدِ الْبَاعِ وَالْكَافِ  
وَالْأَلِمِ وَحْرَفِ الْمُبْهِضِ وَهُنَّ الْوَأْ وَالْبَاعِ  
وَالْكَافِ وَالْمُبْهِضُ وَالْمُشْبِّهُ

وَالثَّاءُ وَالْمُغْلِلُ يُعْرَفُ بِفَدْ وَالْمِسْبِينِ وَنَسْوَقَ  
وَقَاءُ الْكَانِيَّةِ الْمَاكِيَّةِ وَالْمُزْوِقُ حَمَالِ الْمُبْهِضِ  
فَمَعَهُ دَلِيلُ الْإِسْمِ وَدَلِيلُ الْمُغْلِلِ \*

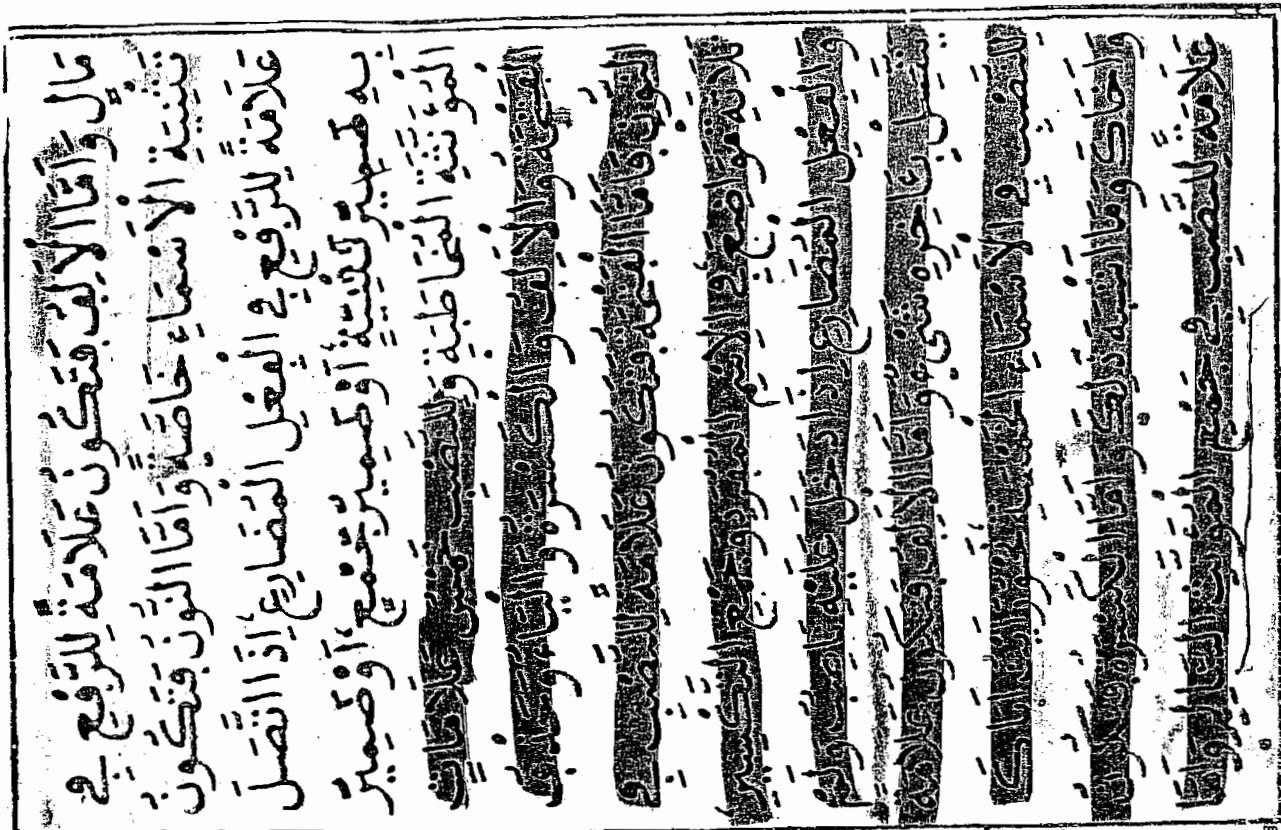
\* يَابْ الْغَرَابُ \*  
الْغَرَابُ هُوَ تَبَرُّ وَأَخْرُ الْكَلَامِ لِلْوَضْعِ  
الْعَوَادِلُ الدَّائِنِيَّةُ عَلَيْهَا الْفَظْلُ أَوْ تَفْدِي بِسْرًا

وَأَفْسَادِهِ أَرْتَهُ رُوقُ وَنَصْبُ وَجَبْهُ وَسَبْرُهُ  
فِي الْإِسْمِ مِنْ ذَلِكَ الرُّوعُ وَالْمُنْصَبُ وَالْمُبْهِضُ وَالْمُشْبِّهُ  
وَالْجَرْمُ فِيهَا وَالْأَقْعَادُ مِنْ ذَلِكَ الرُّوعُ  
وَالْمُبْهِضُ وَالْمُشْبِّهُ

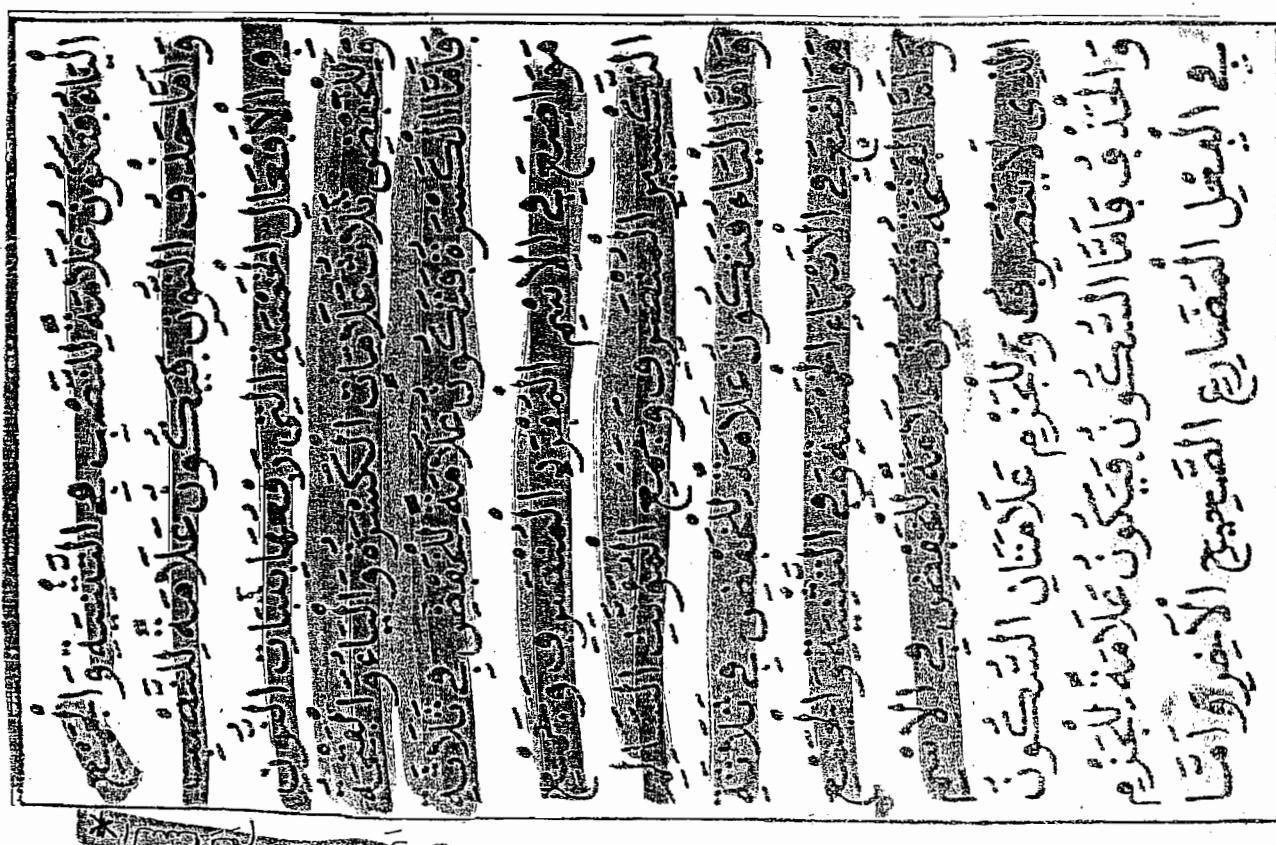
\* بَابُ مَحْرُوبَةِ عَلَامَاتِ الْغَرَابِ \*  
الْمُرْقِعُ أَرْبَعُ عَلَامَاتُ الْفَظْلِ وَالْوَأْ وَالْأَلِيفُ  
وَالْمِسْبِينُ كَلَامُ الْمُرْكَبِ بِكَلَامِ الْمُرْقِعِ  
بِكَلَامِهِ مَوَاضِعُ الْإِسْمِ الْمُبْهِضِ وَجَمِيعِ  
الْكَانِيَّةِ بِكَلَامِ الْمُسْنَدِ الْمَاكِيَّةِ وَالْمُغْلِلِ  
الْمُزْوِقُ الَّذِي لَمْ يَنْتَهِ بِعِزْرَهُ شَيْءٍ وَأَهْمَانِهِ

الْوَأْ وَفَتْشَهُونَ عَلَامَهُ الْمُرْقِعُ بِعَوْضِهِ مِنْهُ بِهِ  
جَمِيعُ الْمَذَكُورُ الْكَلَامُ وَالْإِسْمَاءُ الْمُسْنَدَةُ  
وَرُونَى أَبُوكَ وَأَخْوَتُهُ وَحْمَوَّهُ وَبَوْهُ وَرُونَى

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الأنصاري العنكبوت الأخرمي في الإنجيل  
الأنصاري العنكبوت الأخرمي في الإنجيل

\*  
فَلَلْ

وَفِنْدِمْ يَعْرُبُ بِالْمَزْوِدِ بِالْأَذْلِمْ يَعْرُبُ بِالْمَزْكَارِ  
أَرْجَعَهُ أَنْوَاعُ الْأَسْمَاءِ الْمُهْبَرَةِ وَجَمِيعُ النَّحْيِيِّينَ  
وَبَقِيَّةُ الْمَوْبِقِيَّاتِ الْمَسَالِيمِ وَالْمَغْرِلِ الْمَسَاقِيَّاتِ  
الَّذِيَّاتِ الْمَمْتَصِلِيَّاتِ الْمَسَخِيَّاتِ وَالْمَكْفُورِيَّاتِ  
بِالْمَضَطَّةِ وَنَمْتَهِيَّاتِ الْمَقْتَلِيَّاتِ وَنَفْعَضِيَّاتِ الْمَكْسُرَةِ  
وَنَجْزَعِيَّاتِ الْمَسْكُونَ وَنَجْزَعَيَّاتِ الْمَلَائِكَةِ  
أَشْيَاءَ جَمِيعِ الْمَوْبِقِيَّاتِ الْمَسَالِيمِ يَنْتَهِيُّ بِالْمَكْسُرَةِ  
وَالْمَسَمَّمِيَّاتِ الَّذِيَّاتِ الْمَانِصِرِيَّاتِ يَنْتَهِيُّ بِالْمَكْسُرَةِ

ضررٍ وَيَضُرُّ وَاضْرُوبُ بِالْمَتَاضِي قَبْشُوكِي  
الْأَخْرَى أَبَدًا وَالْمُوْرِجِنُوكِي وَأَبَدًا وَالْمُهَضَّاعِي  
عَلَيْكَ أَبَدًا وَأَتَاهُ إِحْدَى الْزَوَالَيْنِ الْأَوْتُونُومِيَّةِ  
فَوْلَكِي أَبَدًا مَهْفُوْرَقُوكِي أَبَدًا حَسَنِي تَدْبِيلِي  
عَلَيْهِنَا صَبَّتْ أَوْجَازِهِنَا النَّوَاصِبِ عَشْرَيْنِي وَهُنَّ  
أَنَّ وَلَنْ وَازْنْ وَكَنْ وَلَمْ كَمْ وَلَمْ بَلْهُو دَوْهِنِي  
وَالْجَوَابِ بِالْعَاءِ وَالْوَاءِ وَالْجَوَابِ زِفْرَنَاتِي  
عَشْرَيْنِي لَمْ وَلَمْ وَأَلْمَ وَالْمَهَا وَلَمْ رَأْلَمْ  
وَالْدَّائِعِ وَلَبِي النَّهَيِ وَالْدَّائِعِ وَانْ وَهَنْقِنِي  
وَهَمْهَمَا وَإِذْهَا وَأَيْدِي وَهَنِي وَأَبَايَانَ وَأَبِينَ وَأَنِي  
وَجَيْبَهَا وَكَيْبَهَا وَإِذْهَا الشَّغْرِيَّاتِي

وَالْمُرْجُوُعُ وَهُوَ زَرْعَةٌ أَشْيَاهُ النَّعْصَرُ وَالْعَظَمَلُ  
وَالثَّوْكَدُ وَالْبَرَدُ

\* بَابُ الْبَاعِيلُ \*  
الْبَاعِيلُ هُوَ الْمُنْهَمُ الْمُتَرْفُعُ الْمُذَدَّ كَوَرْ قَبَلَهُ  
وَغَلَلَهُ وَهُوَ عَلَى فَسَهْلِي طَاهِرَةٍ صَمَرَ  
قَالَظَا هَرَنْهُو فَوَلَحَتَ قَامَ زَيْدَ وَلَنْهُو مَزَيدَ  
وَقَامَ الرَّبِيدَ اِنَّ وَلَنْهُو الرَّبِيدَ اِنَّ وَقَامَ الرَّبِيدَ وَلَنَ  
وَلَنْهُو الرَّبِيدَ وَلَنَ وَقَامَ الرَّبِيدَ اِنَّ وَلَنْهُو الرَّبِيدَ اِنَّ  
وَقَامَهُ هَنْدَ وَلَنْهُو هَنْدَ وَقَامَتِ الْهَنْدَ اِنَّ  
وَلَنْهُو هَنْدَ اِنَّ وَقَامَتِ الْهَنْدَ اِنَّ وَلَنْهُو هَنْدَ  
الْهَنْدَ اِنَّ وَقَامَتِ الْهَنْدَ اِنَّ وَلَنْهُو هَنْدَ

\* بَابُ مَرْبُوْعَاتِ الْإِسْتِهْمَاءِ \*  
الْمَرْبُوْعَاتُ تَسْتَعْلِمُهُ وَهُنَّ الْأَقْبَاعُ وَالْأَشْدَوْلُ

\* وَفَامَ أَخْوَهُ وَيَقُولُمَ أَخْوَهُ وَفَامَ غَلَاصِي  
وَبِقُوَّةِ لِلَّامِ وَعَاشَتَهُ دَلِيلَ وَالْمَهْضُور  
أَشْتَرَ سَوْفَوْلَتَ ضَرَبَتْ وَضَرَبَنَا وَضَرَبَتْ  
وَضَرَبَتْ وَضَرَبَنَا وَضَرَبَتْ وَضَرَبَتْ وَضَرَبَتْ  
وَضَرَبَتْ وَضَرَبَنَا وَضَرَبَتْ وَضَرَبَتْ وَضَرَبَتْ  
وَضَرَبَتْ وَضَرَبَنَا وَضَرَبَتْ وَضَرَبَتْ وَضَرَبَتْ  
\* بَابُ التَّبَغُولِ الَّذِي لَمْ يَسْتَأْمِعْ إِلَيْهِ  
وَهُوَ الْمُمْهُورُ الْمُرْفُوعُ الَّذِي لَمْ يَدْرِجْ كُلُّ مَعْنَى  
بِعِلَّةِ كَلَانِ الْمُهْفَلِ مَنْظَبَتْهُ صَمَمْ أَنَّهُ وَكِبَرْ  
قَافِلَةَ اَخْرِيَةَ كَلَانِ مَنْظَبَتْهُ صَمَمْ أَنَّهُ وَكِبَرْ  
الْمُهْفَلَ الْمُهْفَلَ الْمُهْفَلَ الْمُهْفَلَ الْمُهْفَلَ الْمُهْفَلَ  
وَصَرَبَتْ وَصَرَبَتْ وَصَرَبَنَا وَصَرَبَتْ وَصَرَبَتْ  
وَصَرَبَتْ وَصَرَبَنَا وَصَرَبَتْ وَصَرَبَتْ وَصَرَبَتْ  
وَصَرَبَتْ وَصَرَبَنَا وَصَرَبَتْ وَصَرَبَتْ وَصَرَبَتْ  
وَصَرَبَتْ وَصَرَبَنَا وَصَرَبَتْ وَصَرَبَتْ وَصَرَبَتْ  
\* أَشْتَرَ سَوْفَوْلَتَ ضَرَبَتْ وَضَرَبَتْ وَضَرَبَتْ

\* بَابُ الْمُهْبَتَةِ وَالْمُبَرِّرِ  
الْمُهْبَتَةِ أَهْمَوْ الْإِسْمَ الْمُهْرُوْعَ الْعَمَارَسِ تَعْنِي  
الْعَوَادِلِ الْلَّفَاظِيَّةِ وَالْمُبَرِّرِ الْإِسْمَ الْمُهْرُوْعَ  
الْمُهْبَتَةِ الْمُهْبَتَةِ سَوْفَوْلَتَ زَيْدَ فَاعِدَةِ الْبَزَانِ  
قَائِمَهَا نَوْزِيدَ وَالْبَزَانِ قَائِمَهَا وَالْمُهْبَتَةِ أَفْسَهَانِ  
ظَلَاهِرَةِ وَمَضْمِيرَةِ الظَّاهِرَةِ قَاتَفَلَةَ ذَكَرَةَ  
وَالْمَهْضُورِ أَشْتَرَ سَوْفَلَتَ رَهْبَى أَنَّا وَلَنْدَ وَأَنَّا  
وَأَنَّا وَأَنَّا وَأَنَّا وَأَنَّا وَهُوَ وَهُوَ وَهُوَ  
وَهُوَ وَهُوَ سَوْفَلَتَ أَنَّا فَاعِدَةِ سَوْنِ قَائِمَهَا  
وَعَاشَتَهُ دَلِيلَ وَالْمَهْبَتَةِ فَسَهَانِ نَفْهَرَ وَغَيْرَهُ  
جَهَرَدَ الْمُهْبَرَدَ سَهَرَهُ دَفَاعِهِ وَغَيْرَهُ الْمُهْبَرَدَ

أَرْبَعَةُ أَشْيَايَةُ الْجَنَّارُ وَالْمَجْرُورُ وَالظَّافِرُ  
وَالْمُغْلُلُ مَعَهَا عَلَيْهِ وَالْمُبَتَدَأُ مَعَهَا خَبِيرُه  
لَمْ يَقُولْ لَكَ زَيْدٌ إِنَّهُ الْمَدْرَأُ وَزَيْدٌ عَنْهُ  
وَزَيْدٌ فَأَمَّا بُوهُ وَزَيْدٌ جَانِبُهُ ذَاهِهُ  
وَزَيْدٌ قَامَ بِهِ وَزَيْدٌ عَلَى الْمُبَتَدَأِ وَالْمُبَرِّرِ  
\* بَابُ الْعَوْاْءِ الْأَوْلِ الدَّائِغِ لِهِ عَلَى الْمُبَتَدَأِ وَالْمُبَرِّرِ  
وَهُنْ شَلَوْنَةُ أَشْيَايَةِ كَانَ وَأَخْوَانَهَا وَإِنَّ وَأَخْوَانَهَا  
وَفَنَتْ وَأَخْوَانَهَا بِأَمَّا طَحَانَ وَأَخْوَانَهَا بِأَنَّهَا  
وَهُنْ بِأَنَّهَا بِأَنَّهَا تَنْصِبُ الْمُبَتَدَأَ وَالْمُبَرِّرَ  
وَهُنْ بِأَنَّهَا تَنْصِبُ الْمُبَتَدَأَ وَالْمُبَرِّرَ  
وَهُنْ بِأَنَّهَا تَنْصِبُ الْمُبَتَدَأَ وَالْمُبَرِّرَ

وَأَخْوَانَهَا بِأَنَّهَا تَنْصِبُ الْإِسْمَ وَنِزْعَةُ الْمُبَرِّرِ  
وَهُنْ أَنَّ وَأَنَّ وَأَنَّ وَأَنَّ وَأَنَّ وَأَنَّ وَأَنَّ وَأَنَّ  
إِنَّ زَيْدًا أَقَاءِيمُ وَبَيْتُ عَمَرَهَا شَاهِيَّهُ وَلَعْلَلَ نَفْولُ  
ذَلِكَ وَمَعْنَى إِنَّ وَأَنَّ لِلْتَّوْكِيدِ وَلَكِنَّ  
الْأَسْنَدُ رَاجِ وَكَانَ الْمُنْتَهِيَّ وَلَيْتَ الْمُنْتَهِيَّ  
وَلَعْلَلَ الْمُنْتَهِيَّ وَالْمُنْتَهِيَّ وَأَمَّا مَنْذِنْتَ وَأَخْوَانَهَا  
فَإِنَّهَا تَنْصِبُ الْمُبَتَدَأَ وَالْمُبَرِّرَ عَلَى أَنَّهَا  
مَفْعُولَ لِهَا وَهُنْ ظَنَنْتَ وَحَسِيبَتْ وَخَلَنْتَ  
وَزَعَمَتْ وَرَأَيْتَ وَعَلَمَتْ وَجَحَدَتْ وَاسْتَدَدَتْ  
وَجَحَدَتْ وَسَعَيْتَ تَنْفُلَ ظَنَنْتَ زَيْدَ الْمُنْظَلَانَ  
وَخَلَنْتَ عَنْهُ أَشْيَاخَهَا وَمَا أَشْبَهَهُ ذَلِكَ  
\* بَابُ الْمَنْعَثَتِ \*  
الْمَنْعَثَتُ قَابِعَ الْمَهْنَهُونَ بِزَرْعِهِ وَنَصِيبِهِ

وَخَفْضِهِ وَتَعْرِيفِهِ وَتَنْزِيْهِ بِمَا يُؤْكِلُ فَأَمَّا  
زَيْدُ الْعَافِلُ وَأَبْيَاثُ زَيْدَ الْعَافِلِ وَمَرْزِيْ  
بِزَيْدِ الْعَافِلِ وَالْمَعْرِفَةُ كُلُّهُ أَثْبَاتَ  
الْإِسْمُ الْمُحْصَنُ بِنَوْرِ أَنَّهُ أَنْتَ وَالْإِسْمُ الْعَافِلُ  
لَمْ يُؤْكِلْ وَقَاتَهُ وَالْإِسْمُ الْمُهْبَهُ لَمْ يُؤْكِلْ هَذَا  
وَهَذِهِ وَهَذِهِ أَلْمَاءُ وَالْإِسْمُ الْمُذْبَهُ بِهِ الْأَبْغَى  
وَالْأَدْرَنْجُو الْرَّجُلُ وَالْفَلَادُ وَمَا أَضَيْقَ إِلَيْ  
وَاجِدٍ مِنْ هَذِهِ الْأَرْجُعَةِ وَالشَّكَرَةِ كُلِّ أَسْمِ  
شَائِعٍ بِهِ جَنِيْسِهِ لَا يَنْتَهِي بِهِ وَاجِدٌ ذُونَ  
عَالْجَزَرِ وَقَبْرِيهِ كُلُّ قَاصِدٍ دُخُولُ الْأَلْبَارِ  
وَالْأَلْأَمِ عَلَيْهِ نَوْرُ الرَّجُلِ وَالْمَرْسَى

وَثِيمَةً وَأَفْوَاهُمْ وَأَهْمَاتِهِنَّ وَلَا يَجِدُونَ وَحْيَةً  
فِي بَعْضِ الْمَوَاضِيعِ فَإِنْ تَعَذَّلَتْ بِهَا عَالَمَةٌ  
مَرْبُوعٌ رَّفِيعٌ أَوْ عَلَى مَنْصُوبٍ تَصْبِيَتْ  
أَوْ عَلَى قَهْبَرٍ وَرَضِّيَّ حَبْحَبَتْ أَوْ عَلَى بَشَرٍ وَرَهْرَهَ  
جَزْعَتْ تَفْوِيلَ فَارَزَفَ لَهُ وَعَهْرَهُ وَرَاهِيَّتْ  
زَيْدَهُ وَعَهْرَهُ وَمَرْزَرَهُ بِزَيْدٍ وَعَهْرَهُ وَرَاهِيَّهُ  
لَهُمْ يَفْتَهُمْ وَلَهُمْ يَفْتَهُهُمْ \*  
\* بَابُ التَّوْبَيْدِ \*

وَمَرْزُبُ الْمَفْعُولِ مَعْنَى أَجْلِهِ وَالْمَفْعُولُ مَعْنَى  
وَخَرْبَتَانِ وَأَخْوَانَهَا وَأَنْمَاءِ ابْنَ وَأَخْوَانَهَا  
وَالثَّابِعُ الْمَنْصُوبُ وَهُوَ أَرْبَعَةُ أَقْسَامٍ وَبَدْلُ  
النَّعْتِ وَالْعَفْلَةُ وَالْكَوْكِيدُ وَالْبَدْلُ

\* بَابُ الْمَفْعُولِ بِهِ \*

وَهُوَ الْإِسْمُ الْمَنْصُوبُ الَّذِي يَقْعُدُ بِهِ الْعَفْلُ  
لَهُوَ مَرْزُبُ زَيْدٍ وَرَكِبِ الْبَرْقِ وَهُوَ فَسَانٌ  
ظَاهِرٌ وَمُضِمِيرٌ قَالَظَا هِرْهُرًا نَفْدَمْ زَيْدٌ  
وَالْمَفْحُورُ فَسَهَانٌ فَهِيَلٌ وَفَنْبَهِيلٌ قَالَهَنْصِيلٌ  
اِشْتَاعِشَرَ وَهُوَ ضَرْبَنِي وَصَرْبَنَا وَصَرْبَنَيَّ  
وَضَرْبَيَّ وَضَرْبَنَهَا وَضَرْبَنَهُمَا وَضَرْبَنَهُمْ وَضَرْبَنَهُنَّ  
وَالْمَفْيَصِيلُ اِشْتَاعِشَرَ وَهُوَ اِيَّاً وَاِيَّاً وَاِيَّاً

وَمَرْزُبُ الْمَفْعُولِ أَجْمَعَهُونَ

\* بَابُ الْبَدْلِ \*

إِذَا الْبَدْلُ أَسْمَهُ مِنْ أَسْمَمْ أَوْ قَعْلُ مِنْ قَعْلٍ تَبَعَّهُ  
بِجَمِيعِ اغْرَابِهِ وَهُوَ أَرْبَعَةُ أَقْسَامٍ وَبَدْلُ  
الشَّيْءِ مِنْ الشَّيْءِ وَبَدْلُ الْمَعْضِ مِنَ الْكُلِّ  
وَبَدْلُ الْإِشْتَهَامِ وَبَدْلُ الْعَلَطِ لِنَوْفَلَهُ قَاتِمٌ

\* بَابُ

زَيْدٌ آخْرُوَّةٌ وَأَكْلَتُ الرَّيْفَ ثَلَاثَهُ وَنَعْجَنْيَ  
زَيْدٌ عَلْمَهُ وَرَأَيْتُ زَيْدًا الْبَرْقَ اِرْدَتْ آنَ تَفْوِلَ  
الْبَرْقَسْ وَقَاعَلَهُتْ بِقَابَدَ لَتْ زَيْدَ اَهْنَهُ

\* بَابُ

الْمَنْصُوبَاتِ خَمْسَةُ عَشَرَهُنَّ الْمَهْمُولُ بِهِ  
وَالْمَصْدَرُ وَظَرْفُ الزَّمَانِ وَظَرْفُ الْمَهْمَانِ  
وَالْمَهْمَانِ وَالْمَهْمَانِ وَالْمَهْمَانِ وَالْمَهْمَانِ

١٨

وَإِيَّاكَ وَإِيَّاكَ مَا وَإِيَّاكَمْ وَإِيَّاكَنْ وَإِيَّاكَهُ  
وَإِيَّاكَاهُ وَإِيَّاكَاهُمْ وَإِيَّاكَاهُمْ وَإِيَّاكَاهُنْ

وَعِيشَاتِهِ وَصَبَاحَةَ وَسَاءَهُ وَأَبْدَهُ وَأَضْرَارًا  
وَجِيعَاتِهِ أَشْبَهَهُ ذَلِكَ وَظُفُرُ الْمَكَانِ هُوَ أَمْمَ  
الْمَكَانِ الْمَفْصُوبُ بِتَفْلِيْبِهِ نُورُ أَهْمَرَ وَتَلَافِ  
وَفَدَرَمَ وَرَاءَ وَقُوقَ وَتَقْبَ وَعَنَدَ وَعَنَّ وَزَاهَهَ  
وَجَدَهَ وَتَلَفَّاهَ وَهَنَّا وَشَّمَ وَمَا أَشْبَهَهُ ذَلِكَ

\* بَابُ الْمَثَالِ \*

الْمَثَالُ هُوَ الْأَمْمَ الْمَفْصُوبُ الْمُبَهِّرُ لِمَا أَشْبَهَهُمْ  
مِنَ الْهَيْئَاتِ نُورُ فُولَتْ بِجَاهِ زِدَرِيْبَرْ كَبِيرَتْ  
الْبَرَسَ مُسْرِيْبَرْ كَفِيرَتْ عَنْدَ اللَّهِ رَأْكَاتَهُ أَشْبَهَهُ  
ذَلِكَ وَلَا يَكُونُ الْمَثَالُ إِلَيْكُوكَرَرْ وَلَا يَكُونُ إِلَيْكَ  
يَعْدَهُمُ الْكَلَارَرْ وَلَا يَكُونُ صَاحِبَهُ الْأَمْمَرَقَهَ

\* بَابُ الْمَفَهِيْبَرْ \*

الْمَهِيْبَرْ هُوَ الْأَمْمَ الْمَفْصُوبُ الْمُبَهِّرُ لِمَا

١٩

\* بَابُ الْمَضَادِيْسِ \*

الْمَضَادُ زِهْرَ الْأَمْمَ الْمَفْصُوبُ الْذِي يَجْعَلُ  
ثَالِثَيْ نَصْرِيْبِ الْعُغْلِ نُورُ ضَرَّتْ بِضَرِبِ  
ضَرِبِيْ نَصْرِيْبِ الْعُغْلِ نُورُ ضَرَّتْ بِضَرِبِ  
وَأَبْقَى وَهُوَ فَسَهَانُ الْبَطْشِيْ وَمَعْنَوِيْ قِيَانُ  
ضَرِبِيْ وَهُوَ فَسَهَانُ الْبَطْشِيْ وَمَعْنَوِيْ قِيَانُ  
فَتَلَهُ فَنَلَّا وَأَنْ وَأَبْقَى مَعْنَوِيْ وَغَلَهُ دَوْتَ  
لَهُ بَطْشِيْ وَجَهُوْ مَعْنَوِيْ تَلَهُ جَلَهُ دَوْتَ  
وَقَبَتْ وَقَوْقَ وَهَا أَشْبَهَهُ ذَلِكَ

\* بَابُ الْمَسَكَانِ \*

ظَرْفُ الزَّعَانِ هُوَ أَمْمَ الزَّعَانِ الْمَفْصُوبُ بِتَلَهُ دَوْتَ  
بِنْهُوْ الْيَوْمَ وَالْيَاهَهَ وَغَلَهُ دَوْتَ بِكَرَرْ وَسَهَوْ دَوْتَ

٦٠

الْفَوْزُ الْأَزِيدُ أَوِ الْأَزِيدُ وَإِنْ كَانَ الْكَلَمُ مِنْ فَحْشَا  
كَانَ عَلَى حَسْبِ الْعَوَاءِ أَعْوَلْ مَخْوِلَةً فَأَمَّا الْأَزِيدُ  
وَقَاضَرْبُثُ الْأَزِيدُ أَوْ قَارُونُ الْأَزِيدُ  
وَالْمُسْتَشْنَى بِعَيْنِهِ وَسُوسُي وَسُوسُي وَسُوسُي وَسُوسُي  
لَا يُغَرِّرُ الْمُسْتَشْنَى بِعَيْنِهِ وَعَدَ وَحَادَشَا يَجْهَرُ  
نَصْبُهُ وَجَهْرُهُ مَخْوِلَةً فَأَمَّا الْفَوْزُ الْأَزِيدُ أَوِ الْأَزِيدُ  
وَعَدَ اَعْمَرًا وَعَمِّرًا وَحَادَشَا يَجْهَرُ

\* بَابُ الْهَلَّ

إِعْلَمَ أَنَّ الْأَنْتَصَرَ بِعَيْنِهِ تَمَّ إِذَا  
بَاشَرَتِ الْمُنْكَرَةَ وَلَمْ يَتَكَرَّرْ لِمَخْوِلَةِ الْأَزِيدِ  
لِمَدَارِقَانْ لِمَفْتَنَاتِهِ وَجَهَتِ الْمُرْفَعَ وَجَهَتِ  
نَكَرَةِ الْأَزِيدِ لِمَخْوِلَةِ الدَّارِجَلِ وَلَا اَفْرَأَتِهِ قَانْ  
نَكَرَةِ الْأَجَازَاعِمَّا هُمْ أَعْمَلُهَا وَهَا قَانْ نَشَفَتْ

أَبْهَمَهُمْ مِنَ الدَّوَانَ مَخْوِلَةَ زَيْدَ تَصْبَبَ زَيْدَ  
مَعْرَفَةَ وَنَفْعَبَا بِنَكَرَةِ شَهْمَةَ وَطَابَ فَعَلَهُ دَفَعَهُمْ  
وَأَشْتَرَنَتْ عِشْرَبِنَ غَلَاهَا وَمَكَثَ تَشْهِيدَ  
نَجْيَيْهِ وَزَيْدَ أَكْرَمَهُنَتْ أَبَا وَأَجْهَلَهُنَتْ  
وَجَهَهَا وَلَا يَكُونُ الْمُتَشَبِّهُ الْمُنْكَرَةَ وَلَا يَكُونُ  
الْمُبَعَّدَ تَهَامِرُ الْمَتَلَاهِرُ

\* بَابُ الْمُسْتَشْنَى \*

وَحَدْرُوفُ الْمُسْتَشْنَى ثَهَانِيَهُ وَهُنَّ الْأَنْتَصَرُ  
وَسُوسُي وَسُوسُي وَسُوسُي وَسُوسُي وَسُوسُي وَسُوسُي  
بِالْمُسْتَشْنَى بِالْمُنْكَرَهُ اَذَاتَ الْكَلَمِ مُتَقَادِهِ  
مُهَجَّمَا لَمَوْفَاهُ الْمُفَوَّهُ الْأَزِيدُ وَجَهَتِهِ النَّافِسُ  
الْأَعْمَرُ وَأَنْ كَانَ الْمَتَلَاهِرَهُنَتْ أَبَا جَازِيهِ  
الْمَدَلُ وَالْمُضَبُّ عَلَى الْمُسْتَشْنَى مَخْوِلَةَ فَاهَرَ

فَلَمْ يَرَجِلْ بِهِ الْمَارِؤَةُ لَا امْرَأَةٌ وَانْتَشَرَتْ

\* بَابُ الْمُبَادِيِّ حَمْسَةُ آنَوَاعِ الْمُهْبَرَةِ الْمُهَمَّةِ  
وَالنَّكِرَةِ الْمُفَضَّوَّةِ وَالنَّكِرَةِ قَبْرِ الْمُفَضَّوَّةِ  
وَالْمُضَافِ وَالْمُبَشِّهِ بِالْمُضَافِ فَأَمَّا الْمُهْبَرَةُ  
الْعَلَمَةُ وَالنَّكِرَةُ الْمُفَضَّوَّةُ فَبَيْنَ يَدَيْ عَلَى  
الضَّمِّ مِنْ غَيْرِ تَبَقِّي لَحْقًا بَيْنَ يَدَيْهِ وَبَيْنَ يَدَيْهِ  
وَالثَّلَاثَةُ الْمُشَفِّيَّةُ هُنْصُوبَهُ لِأَعْيُّرِ

\* بَابُ الْمَهْبِعِ تَحْوِيلٍ مِنْ أَجْنِلِهِ \*  
وَهُوَ الْأَسْمَمُ الْمُنْصُوبُ الْذِي يَدْعُ كَوْنِيَانًا  
لِتَبَيَّنَ وَقْرَعَ الْمُعْجِلِ لِتَوَفَّرَ فَوْلَتَ قَامَ زَيْدَ  
إِبْلًا لِيَحْمُرَ وَفَصَدَ رَزَقَتَ اِبْتِغَاةً لِيَغْرُورَ وَلَكَ

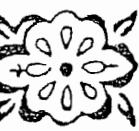
\* بَابُ الْمَفْعُولِ مَهْدَهُ  
وَهُوَ الْمَمْهُومُ الْمَنْصُوبُ الَّذِي يَدْعُ كَيْلَيْان  
مِنْ قِبَلَ مَعْقَدِ الْمَغْرِلِ تَحْمِيلَتْ جَاءَ الْمَهْدَهُ  
وَالْمَهْدَهُ وَالْمَسْتَوَى الْكَاهَهُ وَالْمَهْدَهُ وَأَهْمَهُ  
كَاهَهُ وَأَخْنَهُ اِنْهَاهُ وَاسْمُهُ اِنْ وَأَخْنَهُ اِنْهَاهُ وَفَدَهُ  
فَدَهُ وَرَدَهُ هَمَّا بِهِ الْمَهْرُ وَعَاتِ وَكَذَ لَهُ  
الْمَهْرُ وَبَعْدَهُ فَدَهُ وَرَدَهُ هَمَّا

\* باب محبه وغضان الانقسام  
\* المحبه وغضان ثلاثة اقسام محبه وغضان  
وغضانه بغير الاضافه ونابع المحبه وغضانه بالذكر  
وغضانه بغير المعرف به وهو ما يحبه شخص بعينه والى  
وغضانه بغير المعرف به وهو ما يحبه شخص بعينه والى  
واعن وعلى ورثه ورثه والاباء والكاف وماله  
وبحروف الفسم وهي الواوا والباء واثاء وتواء

٦٤

رَبَّ وَبِسْمِهِ وَمِنْهُ وَلِأَمَانَةِ يَنْهَا فِي الْأَضَالَةِ  
وَنَهَا فِي الْحَقِيقَةِ شَلَامَ رَبِّي وَهُوَ عَلَىٰ فِسْطَهِينِ  
مَاهِفَدِهِ بِالْأَدَمِ وَمَاهِفَدِهِ بِنِصْنَعِهِ فِي الْأَذْنِ  
بِالْأَدَمِ نَهَا غَلَادَمْ زَيْدَ وَالَّذِي يَنْهَا دِرْبَهُ  
نَهَا دِرْبَهُ حَزِيرَ وَبَاتِ سَائِحَ وَشَائِحَ تَحْدِيدَ بَلِيلَ \*

\* \* \*



انهى هذا المتن المبتد  
بعون الله الغنى الحميد

وفد اعني بتصحيحه الشیخ سیدی

\* احمد المهدی السیفی \*

الدرس بالجامع الاعظم دار عمارته

فامہنشره المعنی الحمدی

صاحب \* مکتبۃ المسار \* بتوشیح

وهو الذى كتب اصله بخطه سنة ١٢٥٦ هـ

\* \* \*



**EXHIBIT "B"**

***IN THE NAME OF ALLAH THE BENEFICENT THE MERCIFUL***  
**PERSONAL OPINION OF INTERPRETING AL-QUR'AN AND THE SUNNAH/HADITH**



**RELIANCE OF THE TRAVELER pg. R-14.0**

The Qur'an came as proof moral answerability against all mankind and jinn, while if interpreting It were not permissible, it could not be a decisive proof. Since it is decisive, it is permissible for someone aquatinted with the dialects of the Arabs and the circumstances under which various verses were reveled to interpret it. As for would be exegetes (explanation, critical analysis or interpretation of a word, literary passage, etc esp. in the Bible or Al-Qur'an) who do not know the dimensions of Arabic, the literal, and the types of metaphor, it is not possible form them to explain it beyond what they have heard, by way of reporting and not actual interpreting.

The generality of the prohibition also entails that whoever does not know which verses abrogate others and which are abrogate, the points on which there is scholarly consensus and the tenets of faith of Ahl-Sunna, is not safe from error if he interprets the Qur'an with nothing beyond the implications of the Arabic. Mere linguistic familiarity with the language is insufficient, and one must know what we have just mentioned. When one knows both, one may interpret Al-Qur'an and is not doing by mere opinion.

The above is equally true of Hadith. Qur'an and Hadith commentaries are of tremendous importance to teachers, speakers, writers, and translators who are preparing materials to present to Muslim audiences. The dictionary is not enough.

**Reliance of the Traveler R-14 comment by Shaikh Abd-al-Wakil Durbi**

"Surely we have revealed it an Arabic Qur'an that you may understand" (Sura 12 Ayah 2)

"And thus We have revealed it a true judgement in Arabic and if you follow their low desires after what has come to you of knowledge, you shall not have against Allah any guardian or protector." (Sura 13 Ayah 37)

**Narrated Abdullah Ibn Amr,** may be pleased with him; I heard the *Messenger of Allah may Allah bless him and grant him peace*, saying "Allah will not deprive you of knowledge after he has given it to you, but it will taken away through the death of religious learned men with their knowledge. Then there will remain ignorant people who, when consulted, will give verdicts according to their opinions whereby they will mislead others and go astray." (Sahih Al-Bukhari book 9 #410)

**Shaikh Shehu Uthman Dan Fodio said in his Ihya as-Sunna Wai-l- Ikmad al-Bida**

Innovation (bida) is that which did not exist during the time of *the Messenger of Allah, may Allah bless him and grant him peace*. It is as *Ibn Abdas Salaam* said, "And it includes in it (bida/innovation) that which is obligatory (waajiba) like the perquisites for understanding the Book of Allah (Al-Qur'an) and *the Sunna of the Messenger of Allah, may Allah bless him and grant him peace*; like grammar (nahw) eloquence (bayaan) and other than these. This is because the preservation of the Sharia cannot be complete except by means of these sciences. And that by which an obligation (waajib) is not completed except by it, it too becomes obligatory.

**THE PREREQUISITE SCIENCES TO UNDERSTANDING THE QUR'AN AND THE SUNNA ARE:**

- |  |  |
|--|--|
| (1) Rules of writing Arabic ( <i>kitaaba</i> )                     | (7) The science of prosody ('Uruud)                      |
| (2) Rules of reading Arabic ( <i>qura'at</i> )                     | (8) The science of rhyme ( <i>qawaafi</i> )              |
| (3) The sciences of different readings of the Qur'an               | (9) The science of linguistics ( <i>ligha</i> )          |
| (4) The science of recitation of the Qur'an ( <i>tajweed</i> )     | (10) The science of literary style ('adab)               |
| (5) The science of conjunction of the Arabic words ( <i>sarf</i> ) | and finally (11) The science of grammar ( <i>nahw</i> ). |
| (6) The science of rhetoric ( <i>balaagha</i> )                    |  |

Each of these sciences is (with the exception of rhyme-Qiwaafi) actually bida (innovations) because they did not exist during the time of *the Messenger of Allah, may Allah bless him and grant him peace*. However they are innovations which are obligatory upon the Muslims to know and transmit because the sources of the deen (namely the Qur'an and the Sunna) can not be understood without them.

**(Excerpted from Al-Ajeruumiyya by Imam Abu Abdullah Muhammad Ibn Dawud as-anhaaji famous as Ibn Ajuruum)**

***Shaikh Muhammad al-Arabi ad Darqawi, May Allah protect his secret***, said; "If you want to be purified of doubts and illusions, then always be strengthened by the Sunna of the Messenger of Allah, may Allah bless him and grant him peace. In addition he also stated; "There is no doubt that your safety, my safety and the safety of everyone lies in following the Sunna of *Muhammad, may Allah bless him and grant him peace*. They are the Jama'at since there is no doubt that they follow the agreement of Allah. If there are few people in it, still they are many. The Jama'at can consist of one man if his foot is firm in the Sunna of *Muhammad, may Allah bless him and grant him peace*, outwardly and inwardly. A Jama'at of many people is no a Jama'at if it is not based upon the Sunna of the *Messenger of Allah, may Allah bless him and grant him peace*. (Sawq-I-Ummaa pg. #4)

**GXHIGIT "G-3"**

First Level  Granted  P. Granted Denied Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

FEB 09 2006

Due Date:

MAR 27 2006

Interviewed by:

See Attached

DRAFT

CCD

Staff Signature: B. Hedden

Title: CCBM II

Date Completed: 3/21/06

Division Head Approved:

Masu

Signature:

Title: ISMII

Returned

Date to Inmate:

MAR 23 2006

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

It's widely known throughout the Islamic world that the Arabic language (Qur'anic language) is a central tenet of appellant's faith Al Islam. After discussing this with Muslim Chaplain, he is also in agreement that learning the Al-Ajrumiyah and the prerequisite sciences Ex (A) is to be learned by all Muslims, including his self and agrees with hiring another full-time or part-time Chaplain to teach the essentials to the Arabiya for Muslims Islam education. (For clear understanding please get a Memo in this regard for Muslim Chaplain).

Signature: Gregory Mitchell

Date Submitted: 3/26/06

Second Level  Granted  P. Granted Denied Other

APR 5 2006

Due Date MAY 3 2006

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned:

 See Attached LetterSignature: B. Hedden

Date Completed: 4/26/06

Warden/ Superintendent Signature: G. Mitchell

Date Returned to Inmate: MAY 02 2006

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

Defendant's stated: " Imam Waqia was consulted (It should be noted for further litigation purposes that Imam Waqia is not a state employee) As he received his field training as an Imam from the internally respected Leader W.D. Mohammad and was a participant in Imam Mohammad's first Arabic training class in Northern California which began in 1981." From his own admission he participated in an Arabic class or classes. Secondly, he stated: " for the beginner, the Arabic is replaced with transliteration in order for the new Muslim to learn how to properly pronounce the Arabic words needed to perform the prayer ( i.e. Bis millahir rahman nir rahim, which

Signature: Gregory Mitchell

(SEE ATTACHED PAGE)

Date Submitted: 5/7/06

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883

Sacramento, CA 94283-0001

Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted  P. Granted Denied Other See Attached Letter

RECEIVED

RECEIVED

AUG 04 2006

Date:

CDC 802 (12/87)

5ND FEALET MAR 29 2006

MAY 3

CTF APPEALS

CTF APPEALS

**GXHIGIT "G-4"**

Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California

S U P P L E M E N T A L P A G E

RE: CTF APPEALS LOG # **CTF-C-06-00428**  
First Level Reviewer's Response

**NAME: MITCHELL      CDC# D-44205      HOUSING: GW243**

INTERVIEWED BY:      B. Hedrick, Correctional Business Manager II  
                                 Religious Coordinator

APPEAL DECISION:

**DENIED**

APPEAL ISSUE:      PROGRAM

In your appeal you request the following:

"That CTF Soledad Officials hire another full-time or part-time Muslim Scholar or Chaplain based on his qualifications to teach appellant and other situated Muslim inmates the eleven (11) rudiment prerequisites in the sciences of The Holy Qur'anic Arabic and Ahadith.

You also want CTF to order materials consistent in this nature from the Religious Annual Budget.

APPEAL RESPONSE:

You were interviewed by B. Hedrick Correctional Business Manager II and Religious Coordinator. A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

1. CTF Soledad does not have position authority to hire an additional Muslim Chaplain, full or part time. We currently employ a qualified full-time Muslim Chaplain at this facility. You have failed to demonstrate that the current Chaplain is unable to assist you in the tenets of your faith.
2. It appears you are asking for an educational instructor to teach you how to learn more about the language of your faith. If you are interested in a college class, you will need to send a request to the Supervisor of Correctional Education Program for assistance in school classes.
3. Materials purchased by the institution for the religious programs are determined by the Chaplains and approved by their supervisor and the Warden. If you have a need for religious information, you will need to discuss your requests with A. Jannah, Muslim Chaplain. Materials purchased from the institutional budget are for the benefit of the religious programs. If you would like to purchase specific materials for your personal spiritual growth, you will need to discuss any specific items with the Muslim Chaplain.

Supplemental Page  
First Level Reviewer's Response  
Appeal Log# CTF-C-06-00428  
Page 2 of 2

Based on the information provided in ths appeal and a review of appeal number CTF-C-06-00428 and other information gathered **your appeal is DENIED.**

Reviewed by:

B Hedrick  
B. Hedrick  
Correctional Business Manager II

3-21-04

Date

V Raso  
V. Raso  
Associate Warden Business Services (A)

3/21/04

Date

**GXHIGIT "G-5"**

First Level     Granted     P. Granted Denied Other

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned:

FEB 09 2006

Due Date:

MAR 27 2006

Interviewed by:

See Attached

All  
Other  
CBMII

Staff Signature:

B. Hedden

Title:

CBMII

Date Completed:

3/21/06

Division Head Approved:

Signature:

T. Doss

Title:

CBMII

Returned:

Date to Inmate:

MAR 27 2006

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

It's widely known throughout the Islamic world that the Arabic language (Qur'anic language) is a central tenet of appellant's faith Al Islam. After discussing this with Muslim Chaplain, he is also in agreement that learning the Al-Qur'aan and the prerequisite sciences Ex (A) is be learned by all Muslims, including his self and agree with hiring another full-time or part-time Chaplain too teach the essentials to the Arabiyya for Muslim's Islam education. (For clear understanding please get a Memo in this regard for Muslim Chaplain).

Signature:

Gregory Mitchell

Date Submitted:

3/26/06

Second Level

 Granted P. Granted Denied Other

APR 5 2006

E. REVIEWER'S ACTION (Complete within 10 working days): Date assigned:

Due Date:

MAY 3 2006

See Attached Letter

Signature:

B. Hedden

Date Completed:

APR 26 2006

Warden / Superintendent Signature:

C. C. W. / CO. 1000

Date Returned to Inmate:

MAY 02 2006

H. If dissatisfied, add date or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

Defendants stated: " Imam Waqia was consulted (It should be noted for further litigation purposes that Imam Waqia is not a state employee). As he received his field training as an Imam from the internally respected Leader, W.D. Mohammad and was a participant in Imam Mohammad's first Arabic training class in Northern California which began in 1981." From his own admission he participated in an Arabic class or classes. Secondly, he stated: " for the beginner, the Arabic is replaced with transliteration in order for the new Muslim to learn how to properly pronounce the Arabic words needed to perform the prayer (i.e. Bismillahir rahmanir rahim, which

Signature:

Gregory Mitchell (SEE ATTACHED PAGE)

Date Submitted:

5/7/06

For the Director's Review, submit all documents to: Director of Corrections

P.O. Box 942883

Sacramento, CA 94283-0001

Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:  Granted P. Granted See Attached Letter Denied Other

RECEIVED

RECEIVED

AUG 04 2006

Date:

5ND FLOOR

MAR 29 2006

MAY 3

CTF APPEALS

CTF APPEALS

ADDITIONAL PAGE TO INMATE APPEAL H. LEVEL RESPONSE

is transliteration of Arabic). Finally, he Stated: " There is nothing in the dictates to Prophet Muhammad (P.B.U.H) that commanded the Muslims of his original community to make it mandatory that all future Muslims learn advanced Arabic as a pillar or article of their faith.

Sadly, brother Waqia, contradicts his own statement " I [Imam Waqia] participated in Imam Mohammad's first Arabic class in 1981." This statement can be inferred that over a period of 23 years --he has advance in the Qur'anic Arabic. In fact, no so called or respected Imam can legitimately be concerned to an Imam without the knowledge (the sciences related to Exs. (A-B) in this inmate appeal) Qur'anic Arabic Language nor can transliteration ever be the secondary replacement for the Arabic in The Holy Qur'an, more especially the english transliterations.

At the end, the message that is conveyed by Muslim Chaplain Antar Jannah and Imam Waqia, is that Muslims are not obligated to learn the Arabic Language of The Holy Qur'an. Therefore, not affording appellant a reasonable opportunity to exercise or advance his required Islamic education connected to his bone fide belief that Al-Ajeumiyya and the prerequisite sciences must be learned, and are the only way to understand the purest and clearest expressions with regard too the words of Allah (in The Holy Qur'an). A religious freedom guaranteed by the First and Fourteenth amendments.

The defendants are impeding the process to advance or endorses appellant's faith Al Islam. Finally, in many eyes of Muslims/believers worldwide Imam Waqia and Antar Jannah Muslim chaplain's opinion deference not to learn Qur'anic language is viewed as heresy or dogmatic. This answer stalks ongoing entanglements for appellant to freely exercise his religious tenet. This answer is unfounded, speculative, irrational and absolutely dissatisfactory.

**GXHIGIT "G-6"**

**Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California**

**S U P P L E M E N T A L P A G E**

**RE:** CTF APPEALS LOG # *CTF-C-06-09428*  
Second Level Reviewer's Response

**NAME: MITCHELL      CDC# D-44205      HOUSING: GW243**

**APPEAL DECISION:**

***DENIED***

**APPEAL ISSUE:** PROGRAM

In your second level appeal you state the following:

It's widely known throughout the Islamic world that the Arabic Language (Qur'anic Language) is a central tenet of your faith Al Islam. After discussing this with Muslim Chaplain, you believe he is, also in agreement that learning The Al-Ajeumiyya and the prerequisite sciences Ex (A) is to be learned by all Muslims, including the Chaplain himself. You also feel the Chaplain agrees with hiring another full-time or part-time Chaplain to teach the essentials to the Arabiyya for Muslims Islamic education. You then indicate, for a clear understanding please get a memo in this regard from the Muslim Chaplain.

**APPEAL RESPONSE:**

A review of your appeal and it's attachments along with information gathered from Antar Jannah, Muslim Chaplain and Imam Yusef Waqia, Interim Chairman of The California Board of Imams, indicates the following:

1. CTF Soledad does not have position authority to hire an additional Muslim Chaplain, full or part time. We currently employ a qualified full-time Muslim Chaplain at this facility. Although he would appreciate additional assistance, it is not necessary.

With regards to the rest of your appeal, Imam Waqia was consulted. Imam Waqia received his direct field training as an Imam from the internally respected leader Imam W. D. Mohammad. Imam Waqia was a participant in Imam Mohammed's first Arabic training class in Northern California which began in 1981. Imam Waqia is the interim chairman of the California Board of Imams which includes amongst its membership, two retired Muslim Chaplains, three Muslim attorneys and a diversified membership representing many ethnic groups. After making him aware of the concerns indicated his response is as follows:

"Al-Islam is a way of life that requires all of its adherence to transform their lives into one that fulfills the principles and habits that enables them to accept a life of obedience to God and his prophets. Prophet Muhammad (PBUH), who the Quran was revealed to over 1400 years ago, established principles and habits that are required of all Muslims. The first being the declaration or statement of faith that makes one a Muslim, then the adherence to prayer, next the paying of charity, followed by fasting during the month of Ramadan, and the final principle is the Pilgrimage to Mecca. It is also mandatory that the Muslim believes in the articles of faith. These are the fundamental mandatory

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JAN 12 2008

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WIRELESS  
OFFICE

**EXHIBIT "A"**

Supplemental Page  
 Second Level Reviewer's Response  
 Appeal Log# CTF-C-06-00428  
 Page 2 of 2

requirements that are placed on all Muslims both male and female. Once a person has fulfilled these requirements they are, and remain Muslims in good standing. The requirements of Muslims around the world are the same, and we find these requirements expressed in all of the elementary books explaining Al-Islam to those who are preparing to accept Al-Islam as their way of life. These books are written in languages from every part of the world. For the beginner, The Arabic is replaced with transliteration in order for the new Muslim to learn how to properly pronounce the Arabic words needed to perform the prayer (i.e. Bismillaahir-rahma-nnir-rahiim, which is the transliteration of the Arabic) which means "With the Name Allah, the Merciful Benefactor, the Merciful Redeemer." From this point learning advanced Arabic is an encouragement upon the new Muslim not a requirement. There is nothing in the dictates of the Prophet Muhammad (PBUH) that commanded the Muslims of his original community to make it mandatory that all future Muslims learn advanced Arabic as a pillar or article of their faith. Almighty God Allah speaks all languages. The Quran was not new, it was revealed to Prophet Muhammad (PBUH) in the most excellent Arabic because Prophet Muhammad (PBUH) was an Arabic speaking Prophet who had the responsibility of establishing an Islamic community on the Arabian Peninsula that would be a model for all future Muslim communities.

Just as the Jewish and Christian scholars must learn Aramaic and Hebrew to understand the original languages of the Bible, so does the Muslim scholar have this same objective, but it is not a requirement for every Muslim, Christian or Jew.

If an inmate wants to learn the advance systems of reading and speaking the Arabic language, they can do this in many ways (i.e. correspondence courses, self-help books, and by soliciting volunteers). It is not a requirement of your Muslim Chaplain to do this type of training nor is he required to possess the knowledge of advanced Arabic to fulfill his responsibilities to you institution as a Chaplain. His responsibility is to teach the basic studies of Al-Islam and assist the inmates in establishing good character. His primary job is to give them the tools to help them maintain excellent character after they are released."

Based on the information provided in ths appeal and a review of appeal number CTF-C-06-00428 and other information gathered **your appeal is DENIED.**

Reviewed by:



P. Barker  
 Chief Deputy Warden

4-28-06

Date



A. P. Kane  
 Warden (A)

5/1/06

Date

**EXHIBIT "G-7"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

Date: **AUG 04 2006**

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0513508      Local Log No.: CTF 06-00428

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that due to his need for additional education in the Islamic religion another full-time Muslim Scholar or Chaplain at the Correctional Training Facility (CTF) is required.

**II SECOND LEVEL'S DECISION:** The reviewer found that the responsibility of the Muslim Chaplain is to teach the basic studies of Al-Islam and assist the inmates in establishing good character while in prison and after their release to the public. CTF does not have the position authority to hire an additional Muslim Chaplain. The appellant has failed to demonstrate that the current Chaplain is unable to assist the appellant in the tenets of his faith.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

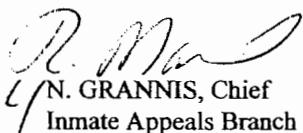
**A. FINDINGS:** The Second Level of Review (SLR) has adequately addressed the appellant's appeal issue. The appellant has not established adverse affect in this matter or that he is being denied religious opportunities afforded to other inmates similarly situated. The institution is in compliance with the California Code of Regulations, Title 15, Section (CCR) 3210. The appellant may engage in further religious studies in his assigned cell. The SLR has included information on purchasing specific materials on enhancing the appellant's personal spiritual growth. No relief at the Director's Level of Review is warranted.

**B. BASIS FOR THE DECISION:**

CCR: 3210, 3383

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.

  
N. GRANNIS, Chief  
Inmate Appeals Branch

cc:    Warden, CTF  
         Appeals Coordinator, CTF

# **EXHIBIT "H1"**

**INMATE/PAROLEE  
APPEAL FORM**  
 CDC 602 (12/87)
Location: Institution/Parole Region **GATES**Location **07-00161**

Category

**9-14**

1. \_\_\_\_\_

1. \_\_\_\_\_

2. \_\_\_\_\_

2. **FEB 8 2001**

You may appeal any policy, action or decision which has a significant adverse affect upon you. With the exception of serious CDC 115 classification committee actions, and classification and staff representative decisions, you must first informally seek relief through discussion with the appropriate staff member, who will sign your form and state what action was taken. If you are not then satisfied, you may send your appeal with all the supporting documents and not more than one additional page of comments to the Appeals Coordinator within 15 days of the action taken. No reprisals will be taken for using the appeals procedure responsibly.

|                                 |                          |  |                                       |
|---------------------------------|--------------------------|--|---------------------------------------|
| NAME<br><b>GREGORY MITCHELL</b> | NUMBER<br><b>D 44205</b> | ASSIGNMENT<br><b>WEST GATE PORTER A.M.</b> | UNIT/ROOM NUMBER<br><b>GW 209-LOW</b> |
|---------------------------------|--------------------------|--|---------------------------------------|

A. Describe Problem: **This action effects me adversely because "Inmates... have the right to be provided with food sufficient to sustain them in good health that satisfies the dietary laws of their religion. On Jan 1/08/07 I was interviewed by Rabbi E. J. Klein and he deny my application to participate in the kosher program even after the Muslim Chaplain agreed on a Multi-purpose form. See Ex (A) and (B) The Holy Qur'an sanctions Muslims can eat from the food of the people of the book. See Ex (A) (B) Also The Holy Qur'an 5:5 This has caused me personal humiliation and mental anguish and irreparable harm. This a violation of First Amendment right. CIF Soledad officials are aware of O'Lonely. Estate od Shabazz, 482**

If you need more space, attach one additional sheet. (See pg attached)

B. Action Requested: **That I be placed on the Kosher diet program immediately and/or provide me with a Halal diet or something compared the Kosher diet.**

Inmate/Parolee Signature: **Gregory Mitchell** Date Submitted: **1/9/07**

C. INFORMAL LEVEL (Date Received: \_\_\_\_\_)

Staff Response:

**BYPASS**

Staff Signature: \_\_\_\_\_ Date Returned to Inmate: \_\_\_\_\_

D. FORMAL LEVEL

If you are dissatisfied, explain below, attach supporting documents (Completed CDC 115, Investigator's Report, Classification chrono, CDC 128, etc.) and submit to the Institution/Parole Region Appeals Coordinator for processing within 15 days of receipt of response.

**BYPASS**
**RECEIVED**

Signature: **CTF APPEALS** Date Submitted: \_\_\_\_\_

Note: Property/Funds appeals must be accompanied by a completed **RECEIVED** \_\_\_\_\_

Board of Control form BC-1E, Inmate Claim

**JAN 12 2001**
**RECEIVED**
**RECEIVED**

 Date Submitted: \_\_\_\_\_  
 CDC Appeal Number: \_\_\_\_\_

**RECEIVED**
**FER 16 2007**
**07-00161**
**RECEIVED**
**CTF APPEALS**

U.S. 342, 107 S Ct. 22400, 96 L Ed. 282 (1987), *Turner v. Safley*, 482 U.S. 78, 107 S Ct 2254, 96 L Ed. 2d 64 (1987) Appellant has a First Amendment right to a diet conforming to his religion Al Islam. CTF SOLEDAD officials do not provide appellant with a Halal diet nor -- have reasonable alternatives appellant is not vegetarian and the Kosher diet is considered evidence of the reasonableness of a prison regulation, while the existence of alternatives may be evidence that the [policy] is not reasonable but is an exaggerated response' to prison concern , Turner, 482 U.S. at 90-91, 107 S Ct at 2262.

Appellant presented proof that he could eat the food of the people of the book, but was denied because he was not Jewish Inmate which is a violation of equal protection. Thus, CDC has implemented a poorly designed program excluding Muslims dietary laws while providing Jewish inmates their religious dietary laws while ignoring appellant Islamic law . The CDC regulations required me to file a request for religious diet documenting my religion's dietary laws, and allow my religious sincerity to be demonstrated by signing agreement not buy or eat any foods that are not Kosher/Halal which I agreed to. In so doing, CDC policy points to no evidence not to provide appellant with Halal or kosher meals. There is no ready alternatives that would accommodate the appellant's right as de minimis costs to valid penological interest of the CDC.

In fact, this impose substantial burden on appellant's religious exercise, and trigger strict scrutiny requirement of Religious Land Use and Institutionalized Persons Act (RLUIPA) Appellant faces irreparable harm because he is forced to eat foods or not limited to meats not proscribed by his sincerity a central tenent of his faith Al Islam.

Respectfully, submitted

*Gregory Mitchell*

Gregory mitchell D44205

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JULY 17 2008

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UNION

**EXHIBIT "H2"**

STATE OF CALIFORNIA

## RELIGIOUS DIET REQUEST

CDCR 3030 (09/05)

DEPARTMENT OF CORRECTIONS AND REHABILITATION

## DISTRIBUTION:

ORIGINAL - C-FILE

COPY - INMATE

COPY - CHAPLAIN

COPY - CORRECTIONAL FOOD MANAGER

INMATE NAME: GREGORY MITCHELL

FACILITY: CTF - SOLEDAD CENTRAL

CDCR NO.: D 44205

HOUSING UNIT: GW-209 - LOWER

SIGNATURE: \_\_\_\_\_

DATE OF REQUEST: \_\_\_\_\_

RELIGION: ISLAM

RELIGIOUS GROUP (optional):  JEWISH/KOSHERI HAVE BEEN PRACTICING THIS RELIGION  
SINCE: 1993GROUP ADDRESS: \_\_\_\_\_  
\_\_\_\_\_

TELEPHONE NO: \_\_\_\_\_

The California Department of Corrections and Rehabilitation offers two religious meal options:

- Option 1- Vegetarian meals (including dairy products and eggs) based on regular institution meals. Vegetarian protein substitutes are offered when meats are served. Fish may be included.
- Option 2 - Jewish kosher meals. This program is for Jewish inmates of who wish to follow the standards of Judaism.

What are the religious dietary laws to which you must adhere, and the tenets of your religion?

My religious dietary needs allow me to eat the food of the people of the book.

Accodingly to the attached requested for interview signed by Antar Jannah, The Holy Qur'an scantions a kosher Diet in congruent to my religious Deitary needs

Can your religious dietary needs be met by not eating pork, and/or following a vegetarian diet? If not, please explain why. The Holy Qur'an prohibits me to eat and pork or pork by products. It is absolutely Haram prohibited to pork.

Attach documentation to support your request (optional)

INMATES DO NOT WRITE BELOW THIS LINE

DIET REQUEST: KosherAPPROVED /  DENIEDIf denied, give reason(s): NOT OF JEWISH FAITHOther Action Taken / Comments: EJ. KovCHAPLAIN'S SIGNATURE: EJ. KovDATE: 1/08/07Date Application Received: 1/08/07Date Inmate Interviewed: 1/08/07

RECEIVED

1/11/07 2007

AVBS OFFICE

RECEIVED

U.S. DISTRICT COURT

AWBS - OFFICE

# EXHIBIT "B"

## MULTI-PURPOSE FORM

To: ANTHAR TANNAH MUSLIM CHAPLAIN DATE: 12-27-06  
 (Name) (Title)

- MEDICAL CONCERN
- DENTAL CONCERN
- VISITING CONCERN
- REQUEST FOR INTERVIEW
- PACKAGE ROOM
- REQUEST FOR I.D. CARD
- REQUEST FOR REVIEW CENTRAL FILE
- MAIL ROOM: Request for metered envelopes (No Funds)
- E.P.R.D.: You should be within six (6) months of release date to inquire
- TRUST ACCOUNTS
- TRUST ACCOUNT WITHDRAWAL
- REQUEST FOR ROOM CHANGE
- REQUEST FOR UNIT CHANGE
- FAMILY HOUSING UNIT VISIT INTERVIEW
- REQUEST FOR CHAPLAIN INTERVIEW
- MEDICALLY CLEARED FOR CUNLINARY REQUEST

REASON FOR REQUEST (Be specific: Explain your problem): To be placed on The Kosher Diet List As You Know As Muslim That It Is Ordained In The Holy Qur'an Sancitons A Kosher Diet. According To The Dictates Of The Holy Quran Muslims Can Eat Foods From The People Of Book.

STAFF RESPONSE: Yes we can contact him after 12/27/06  
 DATE:

INMATE: GE MITCHELL INMATE NUMBER: D 44205 CELL: G 2D9-100  
 ASSIGNMENT: WEST GATE PODER A.M. HOURS: 1:30 A.M. TO 1:30 P.M. RDO'S: F. S.

CTF-304 (Rev. 04/97)

**EXHIBIT "H3"**

**Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California**

RECEIVED

## SUPPLEMENTAL PAGE

**RE:** CTF APPEALS LOG # ***CTF-C-07-00161***  
First Level Reviewer's Response

**AWDS OFFICE**

**NAME: MITCHELL**      **CDC# D-44205**      **HOUSING: GW-209L**

**HOUSING: GW-209L**

**INTERVIEWED BY:** B. Hedrick, Correctional Business Manager II  
Religious Coordinator

## **APPEAL DECISION:**

*PARTIALLY GRANTED*

**APPEAL ISSUE: LIVING CONDITIONS**

You would like to be placed on the Jewish Kosher Food Diet immediately and/or be provided with a Halal diet or something compared to the Kosher Program.

## **APPEAL RESPONSE:**

You were interviewed by B. Hedrick Correctional Business Manager II and Religious Coordinator, on Thursday, February 01, 2007, at approximately 1245 hours. A thorough review of your appeal's package and all of your attachments has been completed and reveals the following:

You are not a Jewish inmate and are therefore not entitled to the Jewish Kosher Diet. CCR Title 15 section 3054.2 (a) states, "Jewish inmates may participate in the program as determined by a Jewish Chaplain. This portion of your appeal is denied.

You have not been denied a diet that meets the expectations of your faith. You have failed to provide any information which indicates you were denied the Special Religious Diet Option 1- Vegetarian meals. You may complete a CDCR form 3030 Religious Diet Request, and forward it to the Muslim Chaplain for review. The Regular and Vegetarian diets contain no pork or pork products. The vegetarian diet serves no meat except fish and fish is Halal. Therefore, there is a dietary option that accommodates your religious beliefs.

Based on the information provided in this appeal and a review of appeal number CTF-C-7-00161 and other information gathered your appeal is **PARTIALLY GRANTED**.

Reviewed by:

E.P.O.

E. J. Klein  
Jewish Chaplain

Z-05-07

Date

B. Hedrick

**EXHIBIT "H4"**

F. LEVEL RESPONSE ADDITIONAL SHEET

At both my interviews with Jewish Chaplain E. J. Klen and Business Manager II B. Hederick I mentioned the fact that their conduct is violating clearly established law that a reasonable official should know. Rabbi Klen and B Hedrick acknowledged that I have a right to be provided with a diet according to my religious belief Al Islam. However, in light of CCR Title 15 3052 (a) "only allows Jewish observants to participate in this program."

Secondly, on the First Level Reviewer's Response stated: "you have failed to provide any information which indicates you when denied the special religious diet option- 1 vegetarian meals. Defendants overlooked the curx of the this appeal " CTF-SOLEDAD OFFICIALS do not provide appellant with a Halal diet nor -- have reasonable alternatives appellant is not a vegaterian" "I should be noted that at the interview with B. Hedrick she stated I could sue her all I wanted."

Respectfully, yours

*Gregory Mitchell*  
Gregory Mitchell D 44205

F. Level Response

First Level     Granted     P. Granted     Denied     Other \_\_\_\_\_

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned: JAN 12 2007 Due Date: FEB 28 2007

Interviewed by: \_\_\_\_\_

Staff Signature: E.P.O. Division Head Approved: \_\_\_\_\_  
Signature: B Hedrice

Title: Captain  
Title: CBM II

Date Completed: 2-05-07  
Returned  
Date to Inmate: FEB 5 2007

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is terribly flawed and I am dissatisfied (See Attached Response)

Signature: Gregory Mitchell

Date Submitted: 2/11/07

Second Level     Granted     P. Granted     Denied     Other \_\_\_\_\_

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: FEB 16 2007 Due Date: MAR 19 2007

See Attached Letter

Signature: Gregory Mitchell

Date Completed: 2/27/07

Warden/Superintendent Signature: C. Nolle

Date Returned to Inmate: 2/27/07

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

This answer is legally argued therefore see attached sheet for H level

Response I dissatisfied.

Signature: Gregory Mitchell

Date Submitted: 3/6/06

For the Director's Review, submit all documents to: Director of Corrections  
P.O. Box 942883  
Sacramento, CA 94283-0001  
Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:     Granted     P. Granted     Denied     Other \_\_\_\_\_

See Attached Letter

Date: \_\_\_\_\_

**EXHIBIT "H5"**

**Department of Corrections and Rehabilitation  
Correctional Training Facility  
Soledad, California**

## SUPPLEMENTAL PAGE

**RE:** CTF APPEALS LOG # *CTF-C-07-00161*  
Second Level Reviewer's Response

**NAME: MITCHELL**      **CDC# D-44205**      **HOUSING: GW-209L**

## **APPEAL DECISION:**

*PARTIALLY GRANTED*

**APPEAL ISSUE: LIVING CONDITIONS**

You would like to be placed on the Jewish Kosher Food Diet immediately and/or be provided with a Halal diet or something compared to the Kosher Program. You believe the first level response was terribly flawed and you are dissatisfied.

## **APPEAL RESPONSE:**

Several federal courts have concluded recently that a prison' refusal to provide inmates with halal meat was constitutionally adequate. *Williams v. Morton*, 343 F.3d 212 (3d. Cir. 2003); *Hudson v. Maloney* 326 F.Supp:2d 206 (D. Mass. 2004). Upon consulting the decisions of courts that considered the issue before September 2002, "the vast majority of these courts had determined that a prison permissibly discharged its constitutional duty to respect the dietary beliefs of Muslim inmates by offering an alternative, pork-free diet, and more broadly, that the law permitted prison authorities to limit the dietary options available to prisoners in the interests of reducing the costs and burdens entailed in accommodating the large number of food-related religious beliefs likely to be encountered in a prison population." *Hudson*, 326 F.Supp.2d at 211.

You have not been denied a diet that meets the expectations of your faith. You have failed to provide any information which indicates you were denied the Special Religious Diet Option 1- Vegetarian meals. You may complete a CDCR form 3030 Religious Diet Request, and forward it to the Muslim Chaplain for review. The Regular and Vegetarian diets contain no pork or pork products. The vegetarian diet serves no meat except fish and fish is Halal. Therefore, there is a dietary option that accommodates your religious beliefs.

Based on the information provided in the appeal and a review of appeal number CTF-C-07-00161 and other information gathered your appeal remains **PARTIALLY GRANTED**.

Reviewed by:

W. J. Hill  
Associate Warden-Business Services

B. Curry  
Warden (A)

2/27/07  
Date

Date \_\_\_\_\_

2/26/07

Date

**INMATE APPEAL ROUTE SLIP**

To: AW - BUS SVCS

Date: February 16, 2007

From: INMATE APPEALS OFFICE

Re: Appeal Log Number **CTF-S-07-00161** By Inmate **MITCHELL, D44205**

Please assign this appeal to appropriate staff for **SECOND** level response.

Appeal Issue: **LIVING CONDITIONS**

Due Date: **03/19/2007**

Special Needs:

**STAFF INSTRUCTIONS:**

Second level appeals require a personal interview if not afforded at the first level. Begin your response with: **GRANTED, DENIED, PARTIALLY GRANTED or WITHDRAWN**. When complete, return to Appeals Office. Appeals that are incomplete will be returned to the responding staff for appropriate completion. Refer to D.O.M. 54100 for instructions.

**J. Aboytes, CCII / P.G. Dennis, CCII  
Appeals Coordinators,  
Correctional Training Facility**

**EXHIBIT "H6"**

First Level     Granted     P. Granted     Denied     Other \_\_\_\_\_

E. REVIEWER'S ACTION (Complete within 15 working days): Date assigned: JAN 12 2007 Due Date: FEB 28 2007

Interviewed by: \_\_\_\_\_

Staff Signature: E.P.O. Title: Chaplain Date Completed: 2-05-07  
 Division Head Approved: B Hedrice Title: CBM II Returned \_\_\_\_\_  
 Signature: \_\_\_\_\_ Date to Inmate: FEB 28 2007

F. If dissatisfied, explain reasons for requesting a Second-Level Review, and submit to Institution or Parole Region Appeals Coordinator within 15 days of receipt of response.

This answer is terribly flawed and I am dissatisfied (See Attached Response)

Signature: Gregory Mitchell Date Submitted: 2/11/07

Second Level     Granted     P. Granted     Denied     Other \_\_\_\_\_

G. REVIEWER'S ACTION (Complete within 10 working days): Date assigned: FEB 16 2007 Due Date: MAR 19 2007

See Attached Letter

Signature: W. J. Miller, Admins Date Completed: 2/27/07

Warden/Superintendent Signature: C. Nolle Date Returned to Inmate: FEB 18 2007

H. If dissatisfied, add data or reasons for requesting a Director's Level Review, and submit by mail to the third level within 15 days of receipt of response.

This answer is legally argued therefore see attached sheet for H level

Response I dissatisfied.

Signature: Gregory Mitchell Date Submitted: 3/6/06

For the Director's Review, submit all documents to: Director of Corrections  
 P.O. Box 942883  
 Sacramento, CA 94283-0001  
 Attn: Chief, Inmate Appeals

DIRECTOR'S ACTION:     Granted     P. Granted     Denied     Other \_\_\_\_\_

See Attached Letter

Date: \_\_\_\_\_

**EXHIBIT "H7"**

STATE OF CALIFORNIA  
DEPARTMENT OF CORRECTIONS AND REHABILITATION  
INMATE APPEALS BRANCH  
P. O. BOX 942883  
SACRAMENTO, CA 94283-0001

**DIRECTOR'S LEVEL APPEAL DECISION**

**JUN 11 2007**

Date:

In re: Mitchell, D-44205  
Correctional Training Facility  
P.O. Box 686  
Soledad, CA 93960

IAB Case No.: 0611473      Local Log No.: CTF 07-00161

This matter was reviewed on behalf of the Director of the California Department of Corrections and Rehabilitation (CDCR) by Appeals Examiner J. G. Arceo, Facility Captain. All submitted documentation and supporting arguments of the parties have been considered.

**I APPELLANT'S ARGUMENT:** It is the appellant's position that the institution is violating his right to practice his religious as the Religious Diet Program as outlined in the California Code of Regulations, Title 15, Section (CCR) 3030 forces Muslim inmates to violate their religious dietary needs. He requests to be placed on the kosher diet program immediately and to provide him with a Halal diet or something comparable to the kosher diet.

**II SECOND LEVEL'S DECISION:** The reviewer found that the First Level of Review and Second Level of Review in this matter has addressed the appellant's appeal issue and his request. The appellant is not being denied a diet that meets the expectations of his faith. The appellant has failed to provide any information which indicates that he has been denied the Special Religious Diet Option 1-Vegetarian meals. The appellant may completed a CDC Form 3030, Religious Diet Request, and forward it to the Muslim Chaplain for review. The Regular and Vegetarian diets contain no pork or pork products and serves no meat except fish and fish is Halal.

**III DIRECTOR'S LEVEL DECISION:** Appeal is denied.

**A. FINDINGS:** The appellant's appeal issue has received the required review. The appellant has presented no evidence that the Department has failed to comply with the CCR 3054 in this matter. The appellant has been advised of the religious diet alternatives. No relief at the Director's Level of Review is required.

**B. BASIS FOR THE DECISION:**

CCR: 3001, 3050, 3054

**C. ORDER:** No changes or modifications are required by the institution.

This decision exhausts the administrative remedy available to the appellant within CDCR.



N. GRANNIS, Chief  
Inmate Appeals Branch

cc: Warden, CTF  
Appeals Coordinator, CTF